

Department of Energy

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DEC 0.9 2015

Mr. Brian Begley
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Division of Waste Management
Kentucky Department for Environmental Protection
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Frankfort, Kentucky 40601

Ms. Julie Corkran Federal Facility Agreement Manager U.S. Environmental Protection Agency, Region 4 61 Forsyth Street Atlanta, Georgia 30303

Dear Mr. Begley and Ms. Corkran:

TRANSMITTAL OF THE COMMUNITY RELATIONS PLAN UNDER THE FEDERAL FACILITY AGREEMENT AT THE U.S. DEPARTMENT OF ENERGY PADUCAH GASEOUS DIFFUSION PLANT (DOE/LX/07-2401&D1)

Enclosed is the Community Relations Plan under the Federal Facility Agreement at the U.S. Department of Energy Paducah Gaseous Diffusion Plant, DOE/LX/07-2401&D1 (CRP). The CRP has been revised extensively to address comments received from the U.S. Environmental Protection Agency (EPA) on September 10, 2015. The Kentucky Division of Waste Management had no comments on this document. A redlined version that highlights changes made to the document and a comment response summary also are enclosed. Please note that per EPA's comments, a new number has been assigned to the document.

If you have any questions or require additional information, please contact Robert Smith at (270) 441-6821.

Sincerely,

Jennifer Woodard

Paducah Site Lead

Portsmouth/Paducah Project Office

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PPPO-02-3162180-16

Enclosures:

- 1. Cert Page
- 2. Community Relations Plan (Clean)
- 3. Community Relations Plan (Redline)
- 4. Comment Response Summary

e-copy w/enclosures:

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CERTIFICATION

Document Identification:

Community Relations Plan under the Federal Facility Agreement at the U.S. Department of Energy Paducah Gaseous Diffusion Plant, DOE/LX/07-2401&D2 (Previously DOE/OR/07-2099&D2/R9), dated December 2015

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to ensure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Fluor Federal Services, Inc.

Mark J. Duff, Director, Environmental Management

Date Signed

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to ensure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

U.S. Department of Energy

Jennifer Woodard, Paducah Site Lead Portsmouth/Paducah Project Office

DOE/LX/07-2401&D2 Primary Document (Previously DOE/OR/07-2099&D2/R9)

Community Relations Plan under the Federal Facility Agreement at the U.S. Department of Energy Paducah Gaseous Diffusion Plant



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DOE/LX/07-2401&D2 Primary Document (Previously DOE/OR/07-2099&D2/R9)

Community Relations Plan under the Federal Facility Agreement at the U.S. Department of Energy Paducah Gaseous Diffusion Plant

Date Issued—December 2015

U.S. DEPARTMENT OF ENERGY Office of Environmental Management

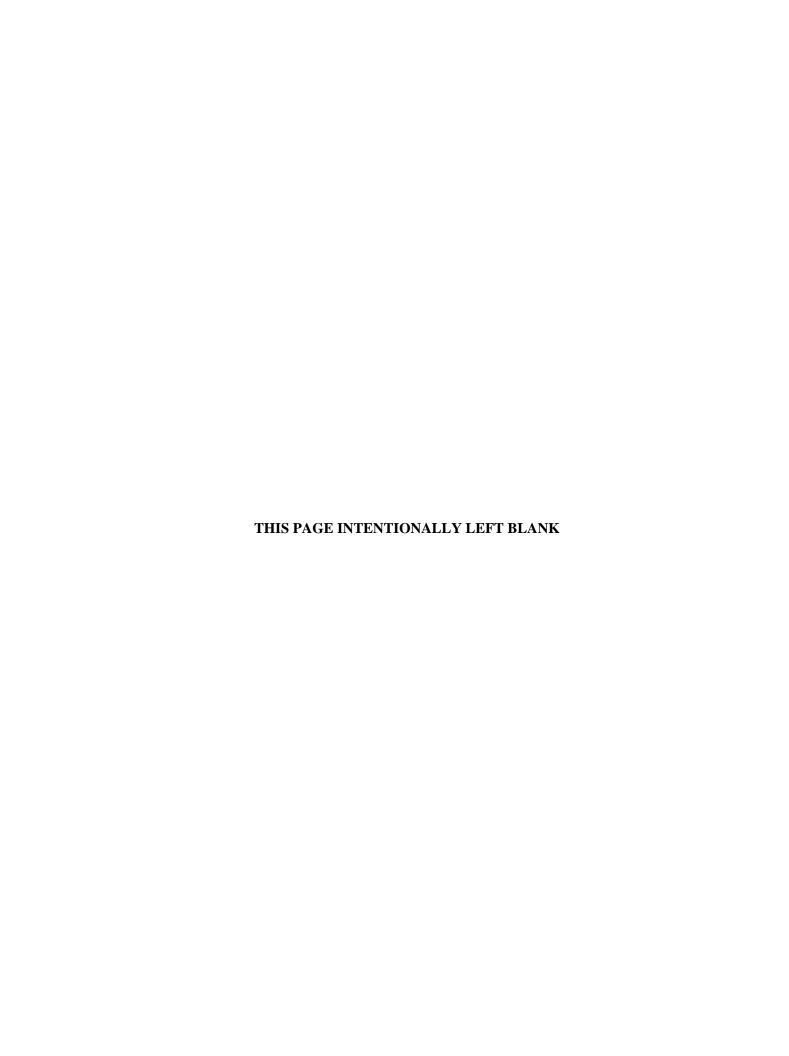
Prepared by
FLUOR FEDERAL SERVICES, INC.,
Paducah Deactivation Project
managing the
Deactivation Project at the
Paducah Gaseous Diffusion Plant
under Task Order DE-DT0007774

CLEARED FOR PUBLIC RELEASE

Both the Federal Facility Agreement for the Paducah Gaseous Diffusion Plant and the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 require the U.S. Department of Energy to prepare and publish a community relations plan. Publication of this Community Relations Plan under the Federal Facility Agreement at the U.S. Department of Energy Paducah Gaseous Diffusion Plant meets those requirements.

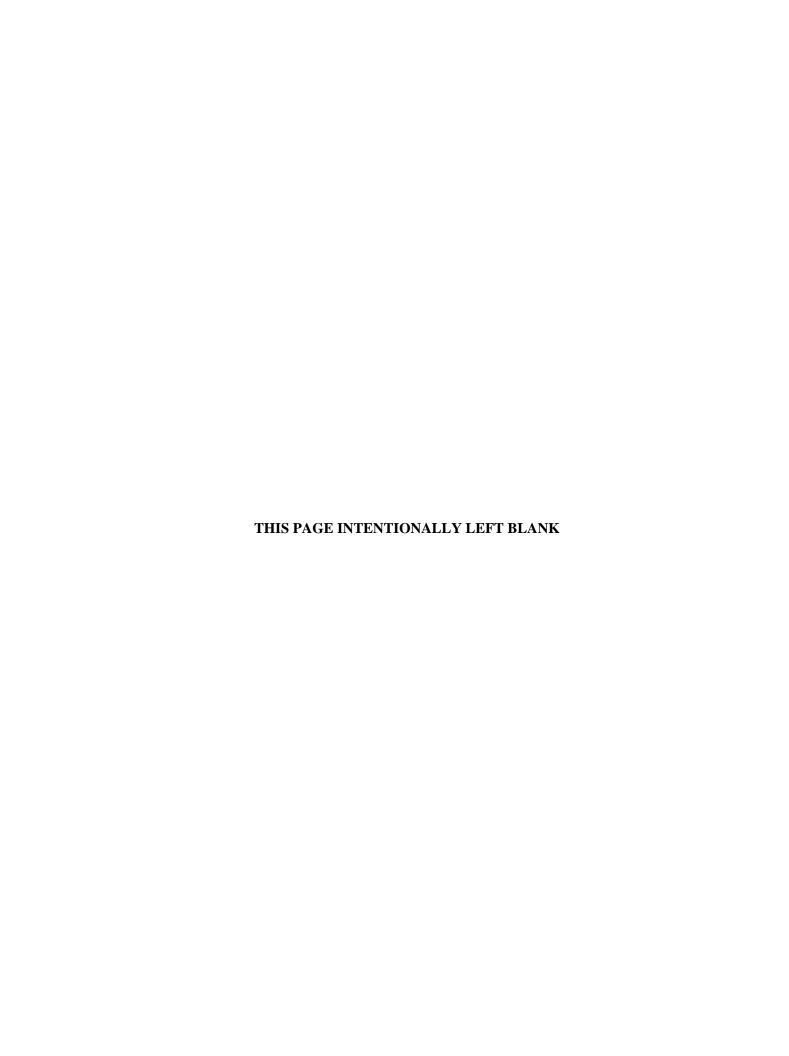
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ACRONYMS

CAB Citizens Advisory Board

CEQ Council on Environmental Quality

CERCLA Comprehensive Environmental Response, Compensation, and Liability Act

CRP Community Relations Plan

D&D decontamination and decommissioning

DOE U.S. Department of Energy EA Environmental Assessment

EE/CA engineering evaluation/cost analysis

EI Environmental Indicator

EIC Environmental Information Center EM environmental management

EPA U.S. Environmental Protection Agency

FFA Federal Facility Agreement

FS feasibility study

GIS Geographic Information System

GPRA Government Performance and Results Act
KEEC Kentucky Energy and Environment Cabinet

KDFWR Kentucky Department of Fish and Wildlife Resources

NCP National Contingency Plan

NEPA National Environmental Policy Act

NPL National Priorities List

PGDP Paducah Gaseous Diffusion Plant

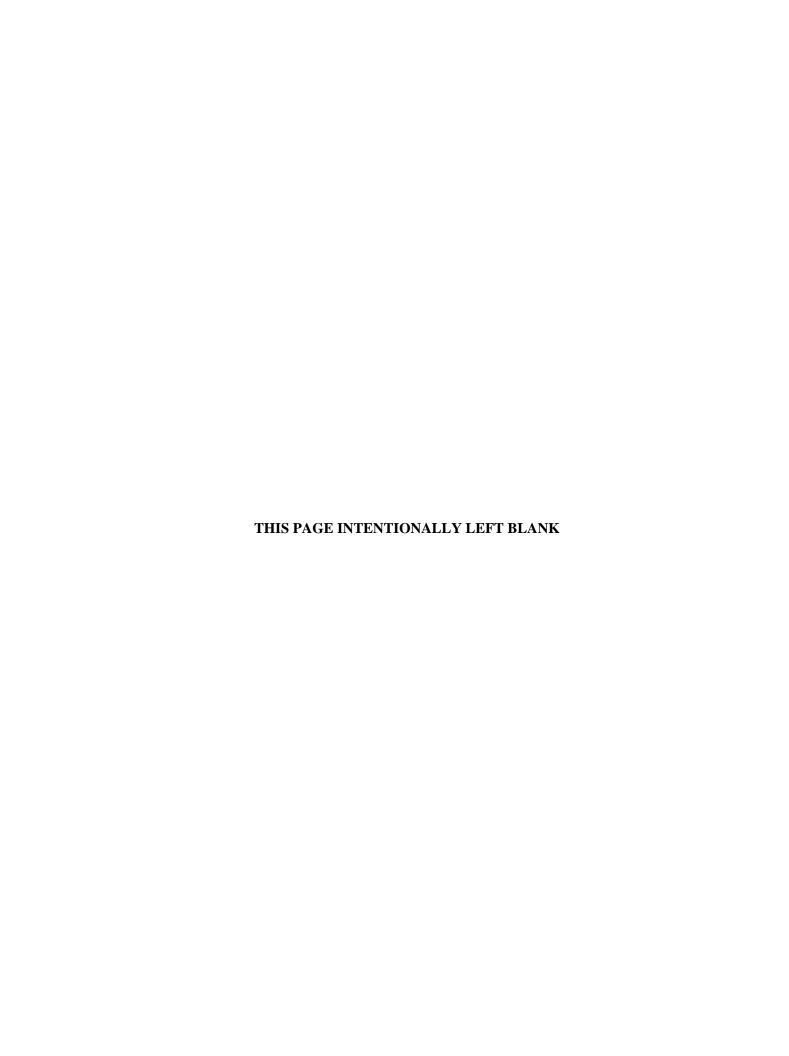
RCRA Resource Conservation and Recovery Act

RI remedial investigation ROD record of decision SMP Site Management Plan

SSAB Site-Specific Advisory Board SWMU solid waste management unit TVA Tennessee Valley Authority

USCB U.S. Census Bureau

WKWMA West Kentucky Wildlife Management Area



1. OVERVIEW OF THE COMMUNITY RELATIONS PLAN

This Paducah Community Relations Plan (CRP) is a primary document of the Federal Facility Agreement (FFA) that directs the comprehensive remediation of the Paducah Gaseous Diffusion Plant (PGDP) site. The FFA governs the corrective action/response action process from site investigation through site remediation as agreed to by the U.S. Department of Energy (DOE), the U.S. Environmental Protection Agency (EPA), and the Kentucky Energy and Environment Cabinet (KEEC) under the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA); the Resource Conservation and Recovery Act (RCRA); Kentucky Revised Statute 224; and other laws and regulations identified in the FFA.

The Paducah CRP describes how DOE will provide opportunities for the public to become involved in FFA-related decisions at PGDP and outlines how the parties to the agreement will coordinate public participation prescribed by the FFA.

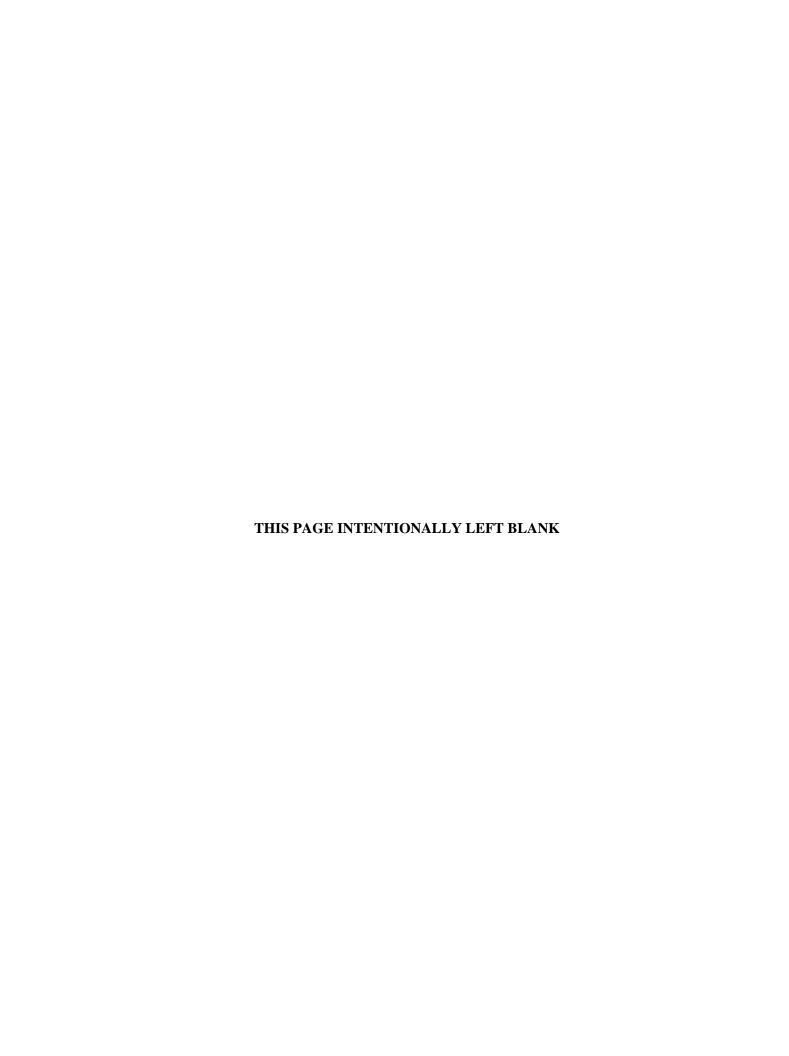
DOE is committed to fostering meaningful public involvement in environmental remediation decision making at the site. Interactive communications enable the public and other stakeholders to learn about the environmental program so they can provide input to the FFA parties.

At the same time, ongoing communications enhance DOE's ability to consider the public's interests in cleanup decisions. Stakeholders are individuals, groups, communities, and other entities in the public and private sectors that are interested in or affected by environmental activities and decisions.

1.1 COMMUNITY RELATIONS PLAN HIGHLIGHTS

The CRP contains information to place FFA-related public involvement processes in the context of the overall environmental management (EM) program at PGDP. The CRP includes these:

- A capsule summary of the PGDP and environmental issues;
- An overview of community demographics and past public involvement; and
- A summary of required avenues the FFA parties will use to disseminate information and to solicit and respond to public comments related to FFA activities, as well as discretionary information avenues the FFA parties may use.



2. CAPSULE SITE SUMMARY

- A Brief History of the PGDP
- Environmental Challenges
- Long-Term Outlook for the PGDP
- Current Activities at the PGDP

The PGDP, which opened in 1952, was constructed to enrich uranium for military purposes and later began supplying enriched uranium to the commercial nuclear industry. It ceased enrichment operations in 2013 and faces significant environmental cleanup challenges. DOE owns PGDP and manages the environment management program through various contractors.

In 2014, Fluor Federal Services, Inc., Paducah Deactivation Project (FPDP) began a three-year contract with DOE to deactivate the plant and perform other activities to optimize utilities and infrastructure to support reduced operations and energy needs.

This CRP is a community information and outreach plan detailing environmental cleanup activities conducted by DOE at the PGDP Superfund Site under the CERCLA Section 120 tri-party FFA. The FPDP team is responsible for, among other activities, the environmental management and execution approaches for soil, water, and solid waste projects, including waste management operations, the potential on-site disposal waste facility, and post-PGDP shutdown environmental services.

2.1 ENVIRONMENTAL CHALLENGES

Past plant operations generated hazardous substances, some of which were released into the environment. One of the major contaminants found at the site is the once-commonly used degreaser trichloroethene (TCE). Spills, leaks, and other releases allowed large quantities of TCE to reach the regional groundwater aquifer. The aquifer was a source of drinking and agricultural water in the vicinity of the plant.

In response to questions from residents about the quality of their water, the Kentucky Division of Health Services sampled residential wells north of the plant in 1988. Discovery of TCE and technetium-99, a man-made radioactive element, in some wells, prompted DOE to immediately provide a temporary alternate water supply to affected residents and initiate a sitewide investigation into the nature and extent of off-site contamination. Additionally, DOE provided municipal water to the affected residents.

Following further environmental investigations of the entire site, PGDP was placed on the Superfund National Priorities List (NPL) in 1994. In accordance with CERCLA requirements, DOE, EPA, and Kentucky entered into the FFA. The FFA is an interagency agreement to establish timetables, procedures, and documentation requirements for remediation of PGDP. The agreement provides for coordination of the cleanup programs and public involvement requirements of CERCLA and RCRA into one set of comprehensive requirements for site cleanup.

The PGDP annual Site Management Plan (SMP) outlines the strategic approach for achieving cleanup under the FFA. The strategy involves setting priorities for reducing risks as early as possible through remedial actions and removal actions and phasing remediation by dividing cleanup response actions into discrete units, called operable units, which are grouped by related media or activities—groundwater, surface water, soils, burial grounds, and decontamination and decommissioning (D&D). Contamination

sources are ranked for study and cleanup on the basis of their potential to contribute to human health problems and/or off-site contamination. Successful implementation of the PGDP EM program under the FFA depends on the expertise, communication, and coordination of several agencies and organizations. Major participants are these:

- DOE Headquarters EM—Responsible to the Secretary of Energy for accomplishing the DOE EM program nationally;
- The Portsmouth/Paducah Project Office—Responsible for accomplishing the EM program through management and oversight of the Department's contractors at the site;
- EPA Region 4—The federal regulatory entity that provides oversight related primarily to CERCLA and the FFA; and
- KEEC (through the Kentucky Department for Environmental Protection)—The Commonwealth's regulatory agency responsible for managing RCRA and other permitting issues in support of the FFA.

From the inception of environmental activities at the plant, DOE and the other FFA parties have made significant progress toward achieving cleanup goals, including the following:

- Imposing controls (fencing and posting) to restrict public access to contaminated areas in certain outfall ditches and surface water areas;
- Preventing off-site residential use of contaminated groundwater through implementation of an action that provides an alternative water supply to certain residences;
- Reducing TCE levels using a soil remediation technology at an on-site source area formerly used to drop-test uranium hexafluoride cylinders;
- Treating more than 3.3 billion gal of contaminated groundwater using two groundwater containment systems:
- Testing and further implementing direct heating technology for removing contamination adjacent to operating plant buildings;
- Excavating soil with high concentrations of polychlorinated biphenyls (PCBs) in on-site areas to reduce off-site migration and potential direct-contact risks to plant workers;
- Completing the Drum Mountain (containing contaminated scrap metal) removal action;
- Removing petroleum-contaminated soil from Solid Waste Management Unit (SWMU) 193 to eliminate a potential source of groundwater contamination;
- Removing more than 30,500 tons of scrap metal stored outdoors;
- Completing remediation of the North-South Diversion Ditch within the plant area, which permanently eliminated runoff from the ditch as a potential carrier of contamination outside the plant fence;
- Removing unusable inactive facilities;

- Selecting a remedial action and implementing a treatment system for remediation of the C-400 area, which is a major source of TCE contamination;
- Completing CERCLA five-year reviews to ensure that remedial actions taken remain protective of human health and the environment and continue to function as designed; and
- Completing RCRA inspections/reviews.

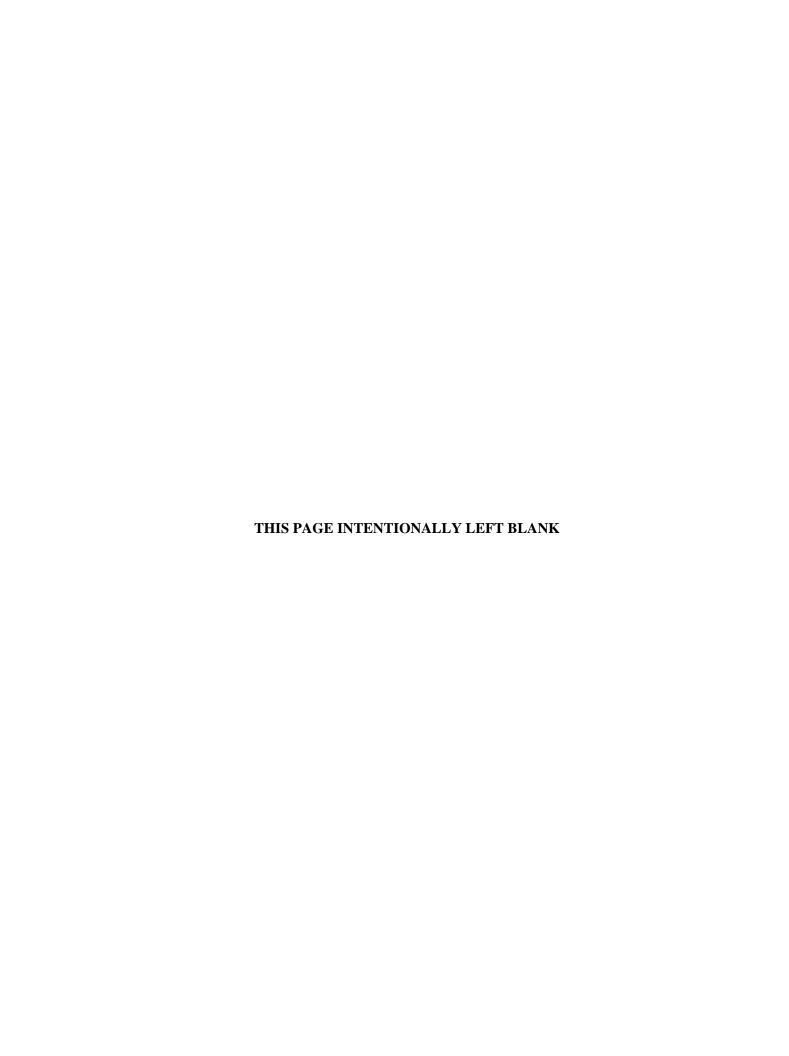
2.2 LONG-TERM OUTLOOK FOR THE PADUCAH GASEOUS DIFFUSION PLANT

The aforementioned actions are steps in reducing site risks. While no imminent threats currently exist, several major challenges remain. These challenges include PCBs and radionuclides in creeks and soil, off-site organic compound plumes, burial grounds, and on-site sources of groundwater contamination. The SMP outlines a strategy for addressing these challenges and for achieving significant reduction of potential risks at the site. Long-term strategy and outlook for key cleanup activities under the FFA are available in the SMP, Appendix 3, at http://www.latakentucky.com/pubdocs/FY_2015_SMP_D2R1.pdf.

The status of PGDP on the NPL under two Environmental Indicators (EIs) is available at the EPA Superfund EI Web site at http://www.epa.gov/superfund/accomp/ei/ei.htm. Institutional controls and EIs were implemented at PGDP in 2008 through the Government Performance and Results Act (GPRA), national legislation that requires federal agencies meet specific goals. The GPRA holds federal agencies accountable for using resources wisely and achieving program results. EPA, under direction from Congress, established two EIs for GPRA: (1) current human exposures under control and (2) migration of contaminated groundwater under control. Additional information on GPRA is found on the EPA Web site at www.epa.gov.

2.3 CURRENT ACTIVITIES AT PADUCAH GASEOUS DIFFUSION PLANT

Current activities at PGDP are implemented according to the approved SMP. SMP actions are evaluated and reported under the CERCLA five-year reviews and FFA semiannual reports. When five-year reviews are complete, DOE makes information available through public notices. Public notices are discussed in Section 5.1.2.3. Five-year reviews were undertaken in 1998, 2003, 2008, and 2013 and are available at http://paducaheic.com. Semiannual reports are available at http://www.latakentucky.com/public_documents.asp.



3. COMMUNITY PROFILE

- Site and Community Overview
- A History of Public Involvement

Since beginning a formal program of environmental cleanup work at the PGDP in the late 1980s, DOE has continually turned to stakeholders for input. The community, with a history of involved citizenry, responded with immediate interest and feedback through personal contacts, letters, and public meetings.

The PGDP is situated on a 3,556-acre parcel of DOE-owned property in McCracken County in western Kentucky, approximately 10 miles west of the city of Paducah and 3.5 miles south of the Ohio River. The primary operations associated with the enrichment process are located on approximately 650 acres within the plant area. Of the remaining DOE-owned acreage, 1,986 acres are leased to the Kentucky Department for Fish and Wildlife Resources (KDFWR) as part of the West Kentucky Wildlife Management Area (WKWMA).

The area surrounding the PGDP is predominantly rural. The area is lightly populated, with private residences and farms dotting rural roads around the plant. Some private residences are located adjacent to the DOE property boundary and WKWMA, though no private residences exist on DOE property. The closest communities to the plant are the unincorporated communities of Grahamville (about 1 mile east) and Heath (about 1 mile southeast). The West McCracken Water District supplies municipal water to portions of these communities. The closest towns with universal public water supplies are Kevil, Kentucky (about three miles southwest), and Metropolis, Illinois (about four miles northeast, across the Ohio River). The figures included in this chapter depict the plant site itself and the location of the plant site in relation to the groundwater plume (Figure 1); local communities, roads, schools, playgrounds, community gathering areas (Figure 2); wetlands, streams, and other surface water features (Figure 3); the WKWMA (Figures 1, 2, and 3); the area of potential habitat for the Indiana bat, a federally listed endangered species (Figure 4); and the locations of on and off-facility waste sites (SWMUs) have been and will be addressed under the FFA (Figure 5). For additional information, see the Site GIS Viewer found in the Paducah Data Warehouse. A link to the Paducah Data Warehouse is available here: http://paducaheic.com/Links.aspx.

The plant is a significant regional employer, providing work for approximately 1,300 people from about 20 counties in four states (Kentucky, Illinois, Missouri, and Tennessee). The population of Paducah, based on the 2010 U.S. census, was 25,024. The population of McCracken County (248.74 square miles), according to the April 2010 census, is about 65,600.

The Tennessee Valley Authority's Shawnee Fossil Plant, adjacent to the northern border of the DOE site, is the only other major industrial facility in the immediate area. The Honeywell Metropolis Works, located across the Ohio River in Metropolis, Illinois, produces feed material for the PGDP and other uranium enrichment facilities abroad.

When groundwater contamination was discovered in residential water wells near PGDP in 1988, DOE instituted a response action to provide municipal water to certain properties free of charge. The properties to which DOE provides municipal water are located in the Water Policy area, depicted in Figure 1. The plant also designated a contact person to handle all telephone inquiries and make personal visits to concerned residents.

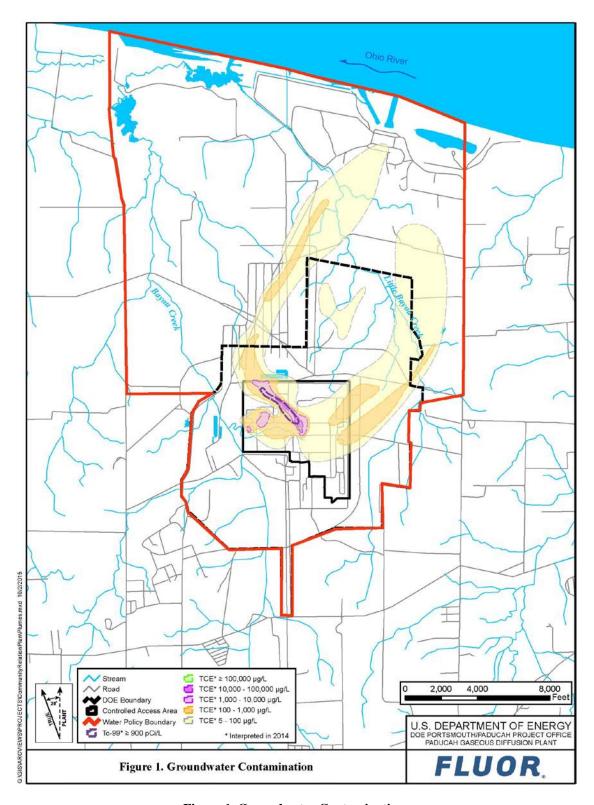


Figure 1. Groundwater Contamination

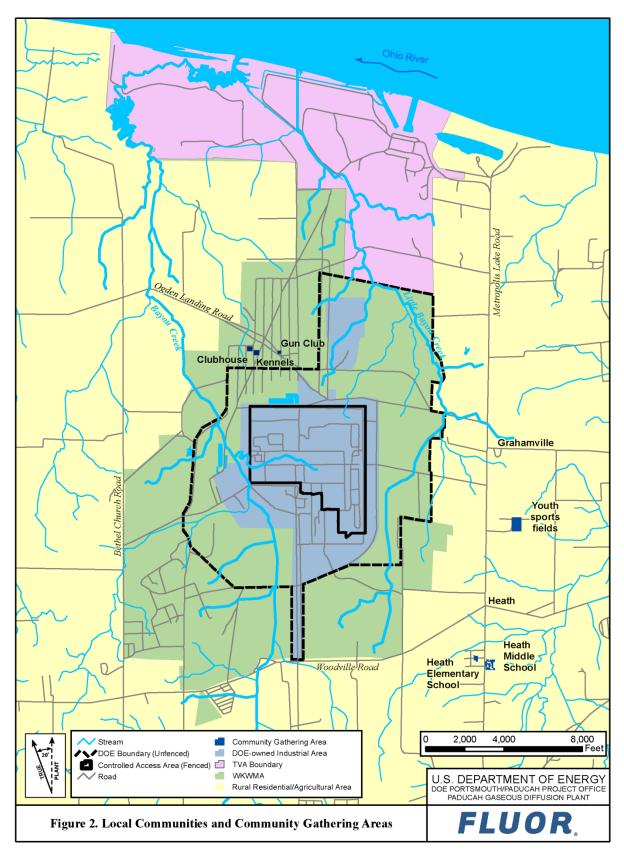


Figure 2. Local Communities and Community Gathering Areas

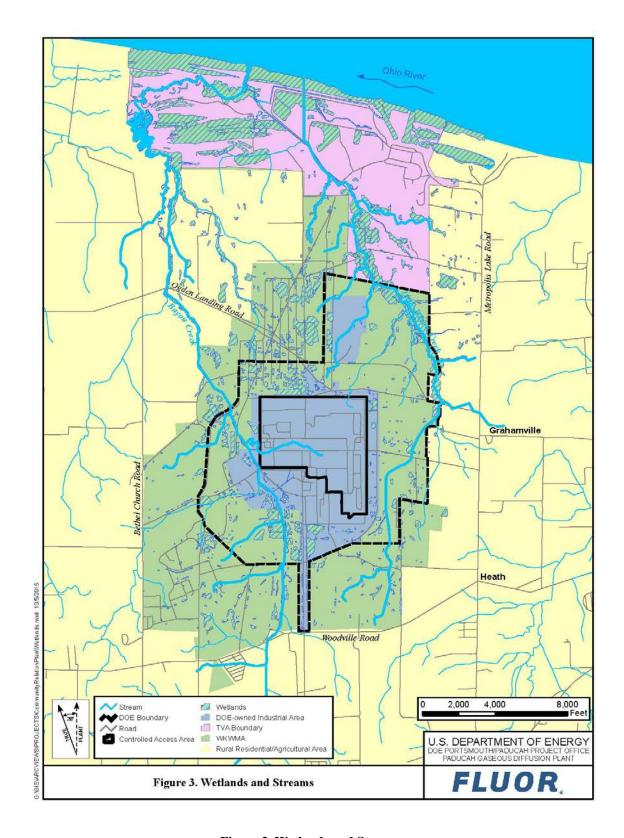


Figure 3. Wetlands and Streams

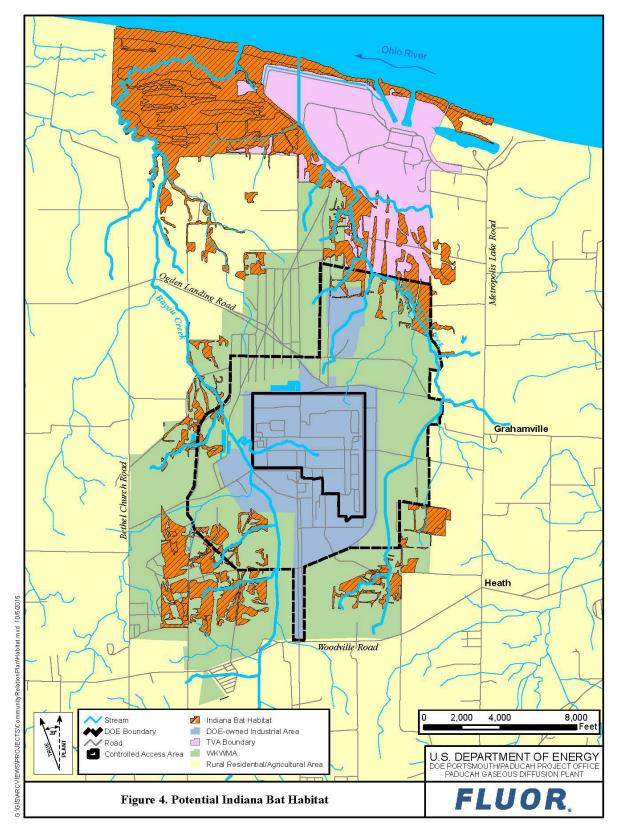


Figure 4. Potential Indiana Bat Habitat

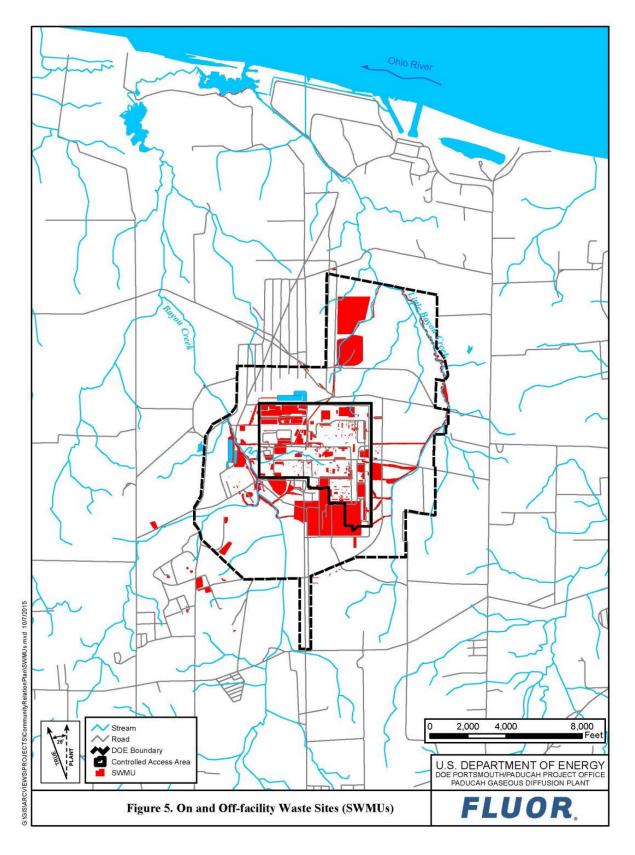


Figure 5. On and Off-facility Waste Sites (SWMUs)

These efforts led to the issuance of the first CRP for PGDP in 1989. The plan was revised substantially in 1998 to meet the requirements of the FFA and was revised in 2005, 2008, 2009, 2011, 2013, and again in 2015. Community stakeholders in the Paducah area began working with DOE in 1986 to formalize ways to access information and provide input on environmental activities at PGDP. These activities included an Environmental Advisory Committee (active from 1986 to 1997) and the Neighborhood Council (chartered in 1992).

Many DOE cleanup sites across the country have formed local stakeholder boards to serve as forums for dialogue on planning and decision making among representatives from the community, DOE, and regulatory agencies. In 1994, DOE's Office of EM established the <u>Site-Specific Advisory Board (SSAB)</u> program under the Federal Advisory Committee Act. The <u>Paducah Citizens Advisory Board (CAB)</u> was chartered under the SSAB program in 1996. The Advisory Board Charter can be viewed here: http://energy.gov/sites/prod/files/2014/05/f15/EM%20SSAB%20Charter%202014%20-%20signed.pdf.

Funded by DOE, the CAB provides independent advice and recommendations on cleanup activities at the PGDP. CAB members represent a broad spectrum of the community with diverse perspectives and experiences. Nonvoting, ex-officio members include representatives from DOE's Portsmouth/Paducah Project Office, EPA, KEEC (represented by the Kentucky Division of Waste Management), KDFWR, and Kentucky Department for Public Health. These members advise the CAB on their agencies' policies and perspectives related to PGDP cleanup.

All CAB meetings are open to the public and present an opportunity for the board members and general public to obtain information, ask questions, and interact with DOE and PGDP personnel. Through the CAB, DOE gains valuable input on FFA-related cleanup and other PGDP issues to consider in making decisions. All CAB and CAB subcommittee meetings are open to the public and are posted on the Web site at http://www.pgdpcab.energy.gov/. Full board meetings are advertised.

The WKWMA is an important recreational resource for western Kentucky and is used by more than 10,000 people each year. Major recreational activities include camping, canoeing, hunting deer and small game, field trials for dogs and horses, trail riding, fishing, and skeet and target shooting.

Formal interviews to assess the community's level of knowledge, perceptions, and concerns regarding environmental issues and activities at PGDP have been conducted several times since the public involvement program began, including a round of interviews during development of earlier CRPs. The most recent formal interviews were conducted in 2002, when DOE convened three focus groups to help determine community concerns and suggestions regarding the CRP. These groups represented plant neighbors, educators from elementary to college levels, local elected officials, representatives of the regional business community, and the Paducah CAB.

In general, the focus groups reflected concerns about the overall pace of environmental cleanup at the site and the long-term resolution of the groundwater contamination. In response to these concerns, the FFA parties have developed new strategies that focus on accelerating cleanup actions to provide risk reduction at the major sources of off-site groundwater contamination. These strategies are reflected in the SMP, which is periodically updated, and is available for public review at the Environmental Information Center (EIC) (see Chapter 4 for more information about the EIC). The SMP is the principal blueprint for scheduling and implementing investigation and cleanup activities at the site, including activities to address groundwater contamination.

Focus group participants were generally aware of DOE communications methods and felt the agency was doing a good job of disseminating information, especially through public meetings. The suggestions for improving future communication centered on the use of new technologies, such as interactive kiosks,

interactive video programs for students, and traveling tabletop displays. Other suggestions for improved communications included increased use of traditional methods, such as mailing lists, speakers' bureaus, newsletters, and flyers.

DOE has communicated regularly with local citizens groups, individual citizens, and community leaders through recurring briefings and meetings. DOE also reviews and responds to public comments submitted in relation to response actions.

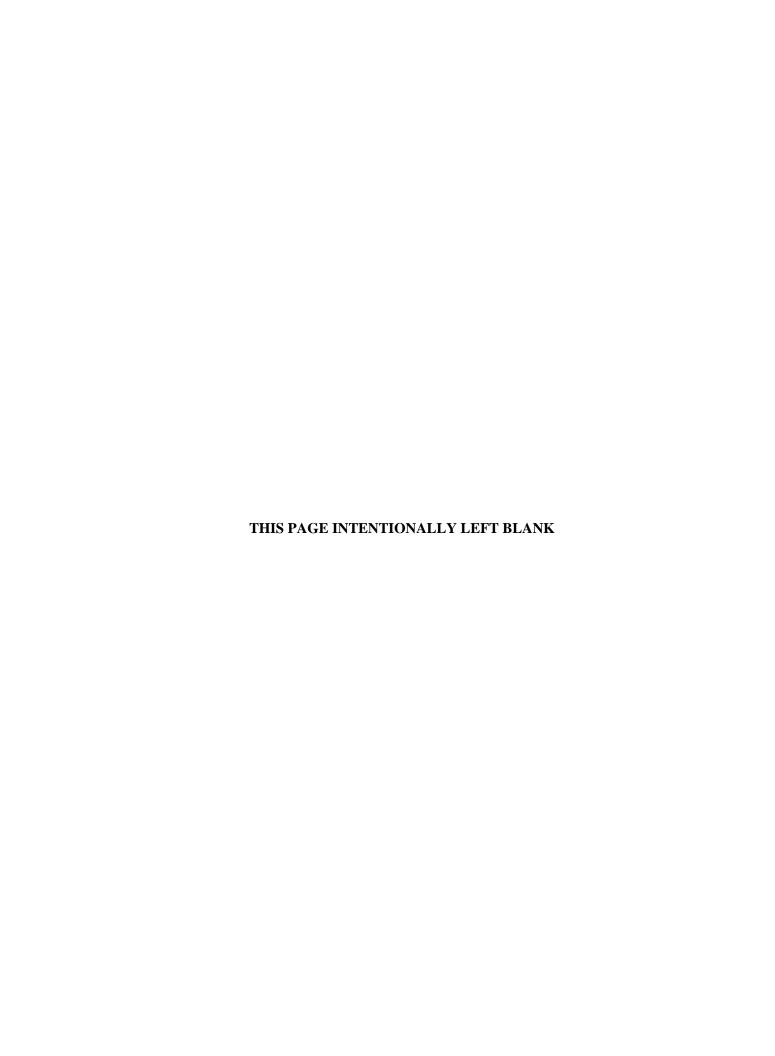
4. ENVIRONMENTAL JUSTICE

In 1994, the president issued Executive Order 12898, "Federal Actions To Address Environmental Justice in Minority and Low-Income Populations." The purpose of the Executive Order is to focus the attention of federal agencies on human health and environmental conditions in minority and low-income communities. Environmental justice analyses identify disproportionate placement of high and adverse environmental or health impacts from proposed federal actions on minority or low-income populations and identify alternatives that could mitigate such impacts. DOE uses data from the U.S. Census Bureau for this analysis. The Census identifies minority populations as Black or African American; American Indian and Alaska Native; Asian; Native Hawaiian and other Pacific Islander; other race; of two or more races; and Hispanic or Latino. DOE uses poverty status to define low-income communities. The 2010 Census defines the poverty level in the United States as \$11,369 annual income or less for an individual, and \$22,541 annual income or less for a family of four (USCB 2012).

DOE analyzes environmental justice concerns in accordance with the Council on Environmental Quality (CEQ) Environmental Justice Guidance under the National Environmental Policy Act (NEPA) of 1969 (CEQ 1997a). DOE policy is that NEPA values are incorporated into the CERCLA process; therefore, CERCLA documents also include environmental justice analyses.

Recent DOE environmental justice analyses have been documented in the Paducah Gaseous Diffusion Plant Draft Environmental Assessment for Potential Land and Facilities Transfers, DOE/EA-1927 (DOE 2015), and CERCLA documents such as the Remedial Investigation Feasibility Study for CERCLA Waste Disposal Alternatives Evaluation at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky, DOE/LX/07-0244&D2 (DOE 2013). These documents can be found at http://energy.gov/sites/prod/files/2015/06/f22/EA-1927-DEA-2015.pdf and http://paducaheic.com/Search.aspx?accession=env 1.A-00436, respectively.

These analyses conclude that a few census tracts in the six-county region around the Paducah Site contain disproportionately higher minority and low-income populations. These few census tracts all are well beyond the area of potential impact from CERCLA actions; therefore, no disproportionately high impacts to minority or low income populations are anticipated.



5. PUBLIC PARTICIPATION ACTIVITIES UNDER THE PADUCAH FFA

The following chapter describes how the FFA parties strive to provide information about PGDP cleanup and involve the public in the decision making process for Paducah's FFA-related response actions. This chapter addresses the various ways to receive information from and provide comments to DOE, EPA, and Kentucky about Paducah site activities and presents information about other public organizations that closely follow Paducah site issues and how the FFA parties work with them. This chapter also provides an overview of the decision making process under the FFA and related points for public involvement in that process.

5.1 INFORMATION RESOURCES AND PUBLIC INVOLVEMENT

5.1.1 Information Resources

A number of resources are available to inform the public about actions being conducted under the provisions of the FFA.

5.1.1.1 Contact information

Appendix A of this CRP sets forth contact information (e.g., addresses, telephone numbers, Web sites) for key government officials/agencies and stakeholder organizations that have an interest in or are affected by PGDP activities. The information in Appendix A is maintained as a separate fact sheet that is updated periodically. This fact sheet is available to the public at the EIC.

5.1.1.2 Key Web sites

Provided below are key Web sites associated with information resources and public involvement.

- DOE: www.energy.gov
- DOE Portsmouth/Paducah Project Office: http://www.energy.gov/pppo/portsmouthpaducah-project-office
- DOE Portsmouth/Paducah Project Office/PGDP Cleanup: http://www.energy.gov/pppo/pgdp-deactivation-project
- EIC: http://paducaheic.com/
- EPA PGDP NPL: http://www.epa.gov/region4/superfund/sites/fedfacs/pgasdifky.html
- KDEP: www.dep.ky.gov
- Paducah CAB: http://www.pgdpcab.energy.gov/
- Paducah EIC Online Document Repository: www.paducaheic.com
- EPA Superfund Community Involvement: http://www.epa.gov/superfund/community/

5.1.1.3 Mailing lists

DOE maintains a list of people who are interested in receiving information by mail and periodically advertises the availability of this list. Sign-up sheets are provided routinely at public meetings for those who wish to be added to the mailing list. The mailing list contains both street and e-mail addresses (if provided). The list is maintained in an electronic database and is updated regularly. The mailing list is used to distribute informational material as appropriate. Those interested in being added to the distribution list can call the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

5.1.1.4 Publications

The FFA parties strive to improve the readability of site publications, including fact sheets, public presentations, and informational displays. Providing accurate, current, and readable material is essential in aiding the public to participate in the site's decision making process. Publications related to the Paducah site include the following:

- Meeting Summaries—Written summaries of certain public meetings are available at the EIC.
- Comment Response Summaries generated through Public Comment—During public comment periods, the public has the opportunity to comment on various CERCLA-related decision documents associated with both remedial actions (e.g., proposed plan, ROD) and removal actions [e.g., engineering evaluation/cost analysis (EE/CA), action memorandum]. The public is encouraged to provide input to the FFA decision making process during these formal public comment periods. When required by the National Contingency Plan (NCP)/FFA and/or RCRA for certain documents, DOE (or other FFA party, as appropriate) prepares a written response to significant comments received during public comment periods within 30 days of the end of period. For CERCLA actions, the Responsiveness Summary is included as part of the Record of Decision (ROD), which is available at the EIC and at the McCracken County Public Library. Additional information is available in Section 5.1.2.1.
- Fact Sheets—These provide information on site issues, cleanup activities, and projects. Fact sheets are available on a number of projects. Copies of these fact sheets are available through the EIC.

5.1.1.5 Site tours

Because of security restrictions, tours of the site are available only on a limited basis consistent with DOE security and programmatic needs. There are no scheduled public site visits. Upon request, DOE has provided tours of areas of interest to certain stakeholder groups, such as the CAB, colleges and universities, Chamber of Commerce, Congressional representatives, and local and national media. For more information about site tours, please contact the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

5.1.1.6 News media activities

To keep the public informed, the FFA parties conduct a variety of activities to provide the media with timely and accurate information about the Paducah site cleanup activities. Information is distributed through news conferences, news releases, public service announcements, editorial board presentations, contact with individual reporters and editors, and providing media with photos and video for their use. The current list of radio, television, print, and Web-based outlets used by DOE for local outreach regarding the Paducah cleanup is included in Appendix B.

5.1.1.7 Information repositories

The NCP requires DOE to maintain a repository where public documents are stored and are available to people seeking information. DOE provides two convenient locations where people can go to learn more about the PGDP by reading official documents and other pertinent information about the site and FFA-related activities. One location is the EIC, which is the electronic home of the site's Administrative Record and other public documents related to DOE work at PGDP. This includes reports, work plans, meeting summaries, newsletters, fact sheets, and historical PGDP information. The center is generally open weekdays from 8 a.m. to 12 p.m. and is located at 115 Memorial Drive, Paducah, Kentucky 42001, 270-554-3004 or at the Web site—http://www.paducaheic.com.

Another location where selected public documents are available is the McCracken Public Library. Copies of documents issued for public comment and the Administrative Record File Index are located there. The McCracken County Public Library is at 555 Washington Street in Paducah. Call 270-442-2510 or go to www.mclib.net for hours of operation.

5.1.1.8 Administrative Records

The Administrative Record is the official body of documents that forms the basis for the selection of a particular response/corrective action. It contains the documents used in making cleanup decisions. As the lead agency at PGDP, DOE maintains the CERCLA Administrative Record for each response action and makes it available for public inspection at the EIC. The Administrative Record index and selected documents are available at the McCracken County Public Library. DOE publishes notices to announce the availability of a new Administrative Record File in a major local newspaper of general circulation (e.g., *The Paducah Sun*). Kentucky maintains an Administrative Record for the Kentucky RCRA hazardous waste permit in accordance with state law and the FFA. Files from the Administrative Record index are available on the EIC Web site at www.paducaheic.com. The Administrative Record index lists for the Administrative Record, General Reference Compendium, and Post Decision files are available at http://paducaheic.com/HelpIndex.aspx.

5.1.2 Public Involvement Opportunities

A number of opportunities are available for public involvement in cleanup activities being undertaken at the Paducah site.

5.1.2.1 Public comment periods

The Paducah Site provides information and opportunities to participate in providing comments on environmental cleanup decisions. The community has a voice and plays an important role during all phases of the CERCLA process. During public comment periods, the public has the opportunity to comment on various CERCLA-related decision documents associated with both remedial actions (e.g., proposed plan, ROD) and removal actions (e.g., EE/CA, action memorandum). The public is encouraged to provide input to the FFA decision making process during these formal public comment periods. Notification of document availability, a brief document description or summary, and announcement of each public comment period are published in a major local newspaper of general circulation (e.g., *The Paducah Sun*).

Announcements include the dates and duration of the comment period, how and where to submit comments, and contact information. Written comments received during the comment period are considered during the decision making process. All public comment periods will be determined in accordance with applicable state and federal requirements. The duration of the comment period is

prescribed by the NCP/FFA and/or RCRA and is presented in greater detail in Section 5.2 of this plan. To the extent practicable, a comment period required by the NCP/FFA for an action/document and a comment period required by the RCRA Permit for an equivalent action/document will be combined into a single public comment period that meets all applicable requirements.

5.1.2.2 Public meetings

When it is the lead agency, DOE offers public meetings or informational workshops when required by the NCP/FFA and/or RCRA and at additional times that it deems appropriate. These meetings assist the public in obtaining information and making comments to DOE, EPA, and the Commonwealth of Kentucky. When the EPA or the Commonwealth of Kentucky is the lead agency for the comment period, EPA or the Commonwealth will plan, schedule, and prepare for public meetings. Kentucky is the lead agency in actions such as closure plan decisions, permit modifications, and permit renewal.

The Paducah EIC is the most frequently used location for public meetings. Meetings have been held at areas high schools, the local community college, or other public buildings. Representatives from DOE, EPA, and Kentucky attend these meetings. When required by the NCP/FFA and/or RCRA, DOE prepares a meeting summary for public meetings for which DOE is the lead agency and makes it available to the public at the EIC. To the extent practicable, a public meeting required by the FFA/NCP for an action/document and a public meeting required by the RCRA Permit for an equivalent action/document will be combined into a single public meeting that meets all applicable requirements.

To improve effectiveness and efficiency of these meetings, the FFA parties strive to provide information to the public about an upcoming public meeting at least one week prior to holding a public meeting.

5.1.2.3 Public notification process

To ensure stakeholders are notified of opportunities for public involvement, DOE uses a variety of methods to disseminate information to the public. If notice of a document, meeting, or other activity is required to be published in a major local newspaper of general circulation, the notice typically is published in *The Paducah Sun*. To the extent practicable, a notice required by the NCP for a document, meeting, or other activity and a notice required by the RCRA Permit for the equivalent document, meeting, or other activity will be combined into a single notice, meeting all applicable requirements.

In addition to the required legal notice, DOE may use other methods to announce public participation opportunities, including news releases, public service announcements, postcards, Web site postings, *Federal Register* notices, e-mail, or other public contact tools to inform stakeholders of the availability of a public comment period, document, or public meeting.

The FFA parties strive to create public notices that are readable, easy to understand, and provide clear information on when and how the public is invited to participate in the decision making process. Public comment period announcements include the dates of the comment period, how to submit comments, how to request a public meeting (if applicable), and who to contact for more information. Public meeting announcements include the date, time, and location of the meeting and who to contact for more information.

5.1.2.4 Technical Assistance Grants

Grants are available through EPA to provide resources for community groups to hire technical advisors who can assist them in interpreting technical information about the site. EPA provides DOE with current

information regarding the Technical Assistance Grant program, which DOE then makes available to the public through the EIC. Information is placed in the EIC within 30 days of receipt from EPA.

5.1.2.5 Community interviews

The NCP requires that DOE, in certain circumstances, interview local officials, community residents, public interest groups, or other interested or affected parties to obtain comment about their concerns and information needs. DOE conducts these interviews, as required, and uses public meetings, CAB meetings, and public comment periods as mechanisms to query the community about its concerns and information/public participation needs.

5.1.2.6 Special events

As appropriate, DOE may conduct special events or meetings on specific issues or topics that may relate to FFA cleanup actions, as well as for other aspects of DOE's EM program. DOE also may offer speakers to provide presentations on requested topics for stakeholder groups such as civic organizations, local businesses, trade associations, and schools. For more information about special events, please contact the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

5.1.2.7 Community Relations Plan updates

The CRP is the public's roadmap to citizen involvement in cleanup decisions under the FFA at the PGDP Superfund Site. The document addresses how various environmental laws are coordinated through the FFA and at what point the public has the opportunity to comment. DOE updates the document at the request of any FFA party, but no more often than once every two years. DOE bases updates on information collected through public interviews, which may include informal discussions, formal focus groups, discussions at CAB meetings, other communication, and other relevant factors. Appendix C includes types of public involvement activities used to obtain information for CRP updates.

The CRP, including any updates, will be made available for public review in the EIC.

5.1.2.8 Other community relations activities

At DOE discretion, additional community outreach methods may be used to provide the public with information about projects and activities and to solicit comment. These activities could include additional publications, site tours, news media activities, local government interaction, civic group presentations, etc.

5.1.3 Stakeholder Organizations

5.1.3.1 Citizens Advisory Board

The CAB provides independent advice and recommendations on cleanup activities at PGDP. Participation as a member of the CAB or simply in CAB meetings is another mechanism for public involvement in PGDP cleanup activities. Meetings of the CAB and its committees and subcommittees are open to members of the public to acquire information and make comments on topics within the CAB's scope. All CAB meetings are open to the public and present an opportunity for the board members and general public to obtain information, ask questions, and interact with DOE and PGDP personnel. Through the CAB, DOE gains valuable input on FFA-related cleanup and other PGDP issues to consider in making decisions. All CAB and CAB subcommittee meetings are open to the public and are posted on the Web site at http://www.pgdpcab.energy.gov/. Full board meetings are advertised.. Public comment periods are

routinely included on the board's meeting agenda. If you are interested in applying to become a member of the CAB, please contact the CAB office (see Appendix A for contact information).

To provide the CAB with relevant information and to obtain CAB input regarding environmental response actions, DOE does the following:

- Attends, on a regular basis, CAB board meetings and disseminates information through DOE project updates and presentations targeted to specific issues or actions planned at PGDP;
- Attends, as appropriate, CAB committee and subcommittee meetings to provide technical information, either upon request by CAB members or as determined by the response action cycle; and
- Responds to CAB recommendations in writing to inform the CAB whether the recommendation is accepted and to explain the DOE's decision regarding the recommendation.

For more information about the CAB, please see the discussion in Chapter 3.

5.1.3.2 Government agencies

DOE shares the Paducah environmental public involvement stage with state and local boards and agencies and with several citizen groups and organizations. Two government agencies provide oversight of DOE's cleanup activities under the FFA and participate in cleanup decisions for the PGDP Superfund site: KEEC and EPA. The working relationships among DOE, KEEC, and EPA for cleanup actions at the PGDP are addressed in the FFA for PGDP. DOE and EPA sign RODs for selected remedial actions at PGDP, with concurrence from the Commonwealth of Kentucky, to ensure that cleanups are protective of people and environmental resources. If EPA and DOE are unable to agree on a proposed remedy, selection of the cleanup action is made by the EPA Administrator. The Commonwealth of Kentucky may choose to impose on DOE a permit modification consistent with Kentucky hazardous waste statutes and agency regulations in the event that EPA and the Commonwealth of Kentucky are unable to agree on a proposed remedy.

EPA Region 4 is based in Atlanta, Georgia. Aside from its official reviews of DOE decision documents, EPA publishes a considerable amount of information on a broad range of topics. Much of this information is available through the main EPA Web site, www.epa.gov.

Contact information for EPA:

U.S. Environmental Protection Agency Sam Nunn Atlanta Federal Center 61 Forsyth Street, SW Atlanta, GA 30303-3415 EPA Hotline: (800) 241-1745

EPA Region 4 Office of External Affairs: (404) 562-8327

Web site: www2.epa.gov

The KEEC is responsible for a wide range issues and programs for the Commonwealth of Kentucky. Contact information for the KEEC:

Kentucky Energy and Environment Cabinet Department for Environmental Protection 200 Fair Oaks Lane Frankfort, KY 40601 Phone: (502) 564-2150

Fax: (502) 564-4245 Web site: www.eec.ky.gov

Many people receive information about the Paducah site from elected or appointed officials, and DOE strives to keep these officials informed through briefings, publications, mailings. The FFA parties strive to respond to questions from officials and other agencies in a timely fashion.

Additional government agencies, officials, and organizations that may have an interest in PGDP cleanup and other PGDP activities are listed in Appendix A, along with related contact information.

5.1.3.3 Other stakeholder organizations

A variety of other stakeholder groups have an interest in PGDP activities, including these:

- American Chesapeake Club
- Associated General Contractors
- Agency for Toxic Substances and Disease Registry
- Ballard County Chamber of Commerce
- Ballard County
- Bluegrass Retriever Club
- Central Kentucky Retriever Club
- City of Kevil
- City of Paducah
- Coalition for Health Concern
- Paducah Economic Development
- Indigenous Environmental Network
- Kentucky Department of Fish and Wildlife Resources
- Kentucky Department for Public Health—Radiation Health Branch
- Labrador Trials
- McCracken County
- Paducah Area Chamber of Commerce
- Paducah Area Community Reuse Organization
- Purchase Area Development District
- Purchase District Health Department
- Security Police and Fire Professionals of America, Local 101
- Tennessee Valley Authority
- United Steelworkers of America, Local 550
- University of Kentucky
- West Kentucky Community and Technical College
- West Kentucky Coonhunters Association, Inc.
- West Kentucky Field Trial Club
- West Kentucky Wildlife Management Area
- West McCracken Water District

Additional information is included in Appendix B, Public Notice Mailing List.

5.2 DECISION MAKING AND PUBLIC INVOLVEMENT

- FFA Modifications
- Removal Actions
- Remedial Actions
- Coordination of CERCLA and RCRA

This chapter addresses decisions made within the scope of the Paducah FFA and related public involvement opportunities. The FFA establishes a procedural framework and schedule for developing, implementing, and monitoring appropriate cleanup actions at the Paducah site in accordance with CERCLA, RCRA, PGDP's RCRA hazardous waste permit, and state law, including corrective action provisions.

Public involvement and public comment opportunities in decisions made under the FFA vary according to the kind of decision being made. Key actions for which decisions are made under the FFA include major FFA modifications; emergency removal actions; time critical removal actions; non-time critical removal actions; interim remedial actions; and final remedial actions. This chapter describes the process under the FFA. Figures 6–9 highlight the opportunities for public involvement for each of these decisions. This chapter also describes the process that is followed to coordinate CERCLA and RCRA requirements.

5.2.1 FFA Modifications

There may be instances when the FFA parties identify the need to modify the FFA. The FFA may be modified with the agreement of all of the FFA parties. Modifying the FFA means changing the text of the FFA and/or its appendices. Modifications may be designated either as minor or major. Any FFA party may designate a proposed modification as a major modification. If any FFA party disagrees with the designation of a modification as "major," it may invoke dispute resolution pursuant to the provisions of FFA Section XXV. Minor modifications can be made informally upon consent of the FFA parties and do not require public review and comment. Major modifications are required to be in writing and are effective upon the date they are signed by EPA, which is the last signatory on such modifications.

Although the FFA does not require public review and comment for major modifications, the parties to the FFA have agreed that major modifications of the FFA and/or its appendices will be subject to a 30-day public comment period prior to finalization.

The decision process and public participation opportunities for major modifications are described below:

- The proposing party proposes a major modification of the FFA.
- When all FFA parties support the modification, then the following actions are taken:
 - The proposing party submits the modification to the EIC;
 - In a major local newspaper of general circulation (e.g., *The Paducah Sun*), the proposing party publishes a notice providing a brief description of the proposed modification and announcing the availability of the proposed modification in the EIC and a 30-day public comment period; and
 - The FFA parties consider public comment, as appropriate.
- If the FFA parties agree on the modification after considering public comment, then
 - (1) The parties sign a FFA Modification Form effecting the modification. The updated version of the FFA will be maintained at the EIC;

- (2) The major modification of the FFA will be placed in the EIC for public review; and
- (3) DOE notifies the public in a major newspaper of general circulation (e.g., *The Paducah Sun*) that a major modification to the FFA has been made and is available at the EIC.

Figure 6 summarizes the process for major FFA modifications.

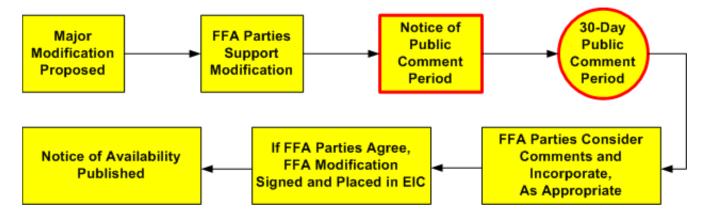


Figure 6. Major FFA Modification

5.2.2 Removal Actions

CERCLA and federal regulation (40 CFR § 300.5) define a removal action as, "the cleanup or removal of released hazardous substances from the environment; such actions as may be necessary taken in the event of the threat of release of hazardous substances into the environment; such actions as may be necessary to monitor, assess, and evaluate the release or threat of release of hazardous substances; the disposal of removed material; or the taking of such other actions as may be necessary to prevent, minimize, or mitigate damage to the public health or welfare of the United States or to the environment, which may otherwise result from a release or threat of release." The FFA outlines the decision and public involvement process for removal actions. Removal actions can include, but are not limited to, one or more of the following activities:

- Fences, warning signs, or other security or site control precautions—where humans or animals have access to the release.
- Drainage controls, for example, runoff or run-on diversion, where needed, to reduce migration of hazardous substances, pollutants, or contaminants off-site or to prevent precipitation or runoff from other sources (e.g., flooding) from entering the release area.
- Stabilization of berms, dikes, or impoundments or drainage or closing of lagoons, where needed, to maintain the integrity of the structures.
- Caps on contaminated soils or sludges, where needed, to reduce migration of hazardous substances, pollutants, or contaminants into soil, ground or surface water, or air. Use of chemicals and other materials to retard the spread of the release or to mitigate its effects—where the use of such chemicals will reduce the spread of the release.
- Excavation, consolidation, or removal of highly contaminated soils from drainage or other areas—where such actions will reduce the spread of, or direct contact with, the contamination.

- Removal of drums, barrels, tanks, or other bulk containers that contain or may contain hazardous substances or pollutants or contaminants—where it will reduce the likelihood of spillage; leakage; exposure to humans, animals, or the food chain; or fire or explosion.
- Containment, treatment, disposal, or incineration of hazardous materials, where needed, to reduce the likelihood of human, animal, or food chain exposure.
- Provision of an alternative water supply—where immediately necessary to reduce exposure to contaminated household water and continuing until such time as local authorities can provide a permanent remedy.

Pursuant to Section X.B of the FFA, removal actions are initiated by the submittal of a Removal Notification to EPA and KEEC for their review and approval. The notification includes pertinent information, including a description of the factors considered in determining the appropriateness of the removal action.

There are three types of removal actions:

- (1) Emergency/imminent hazard removal actions
- (2) Time-critical removal actions
- (3) Non-time-critical removal actions

These categories of removal actions are based on the type of situation, the urgency of the threat of release, and the time frame in which the action must be initiated. Community involvement requirements for all three categories of removal actions can be found at 40 *CFR* § 300.415(n). (NOTE: The 1998 FFA contains an outdated citation.)

The public can gain more information about a removal action by reviewing the Administrative Record for the removal action, which is available at the EIC, and by contacting the designated DOE spokesperson for the removal action. The designated spokesperson for removal actions will be the DOE Paducah Site Lead. In accordance with the NCP, the spokesperson informs the public and others about removal actions taken and serves as a point of contact for community members. Contact information for the DOE Paducah Site Lead is available in Appendix A. For removal actions that extend beyond 120 days, DOE conducts community interviews (see Section 1 of this chapter for information on community interviews). This CRP satisfies the requirements for the lead agency to prepare a CRP for removal actions that extend beyond 120 days.

5.2.2.1 Emergency/imminent hazard removal actions

Emergency/imminent hazard removal actions are taken in response to imminent and substantial endangerment to human health or the environment. Streamlined public information activities during an emergency/imminent hazard removal action typically are handled under emergency response procedures.

Figure 7 highlights some of the key points in the FFA process for implementing an Emergency/Imminent Hazard Removal Action.

When an emergency/imminent hazard removal action is proposed, DOE provides EPA and the KEEC with a removal notification for their review and approval, unless development, review, and approval of the removal notification would be impractical, considering the exigencies of the situation. In cases in which a release at the site could cause imminent and substantial endangerment to public health or welfare of the environment, DOE proceeds as soon as possible with the removal action and notifies EPA and

KEEC in accordance with applicable provisions of the FFA, NCP, and PGDP's RCRA hazardous waste permit. A description of the emergency and the technical specifications for the removal action, including any further action needed to complete the removal action, are submitted in writing to EPA and KEEC within 15 days of the release.

Information about emergency/imminent hazard removal actions can be obtained by reviewing the Administrative Record, which will be placed in the EIC, and by contacting the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

5.2.2.2 Time-critical removal actions

Pursuant to Section X.D of the FFA, time-critical removal actions are taken in response to releases or potential releases, requiring on-site action when there is less than six months to plan for the actions. Key points in the FFA decision and public involvement processes for time-critical removal actions are summarized in Figure 7.

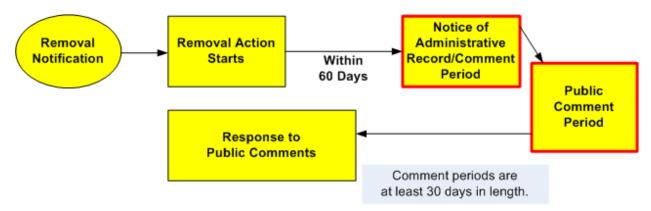


Figure 7. Time-Critical Removal Action

When such a removal action is proposed, DOE provides EPA and the KEEC with a removal notification for their review and approval. Upon approval, DOE initiates the removal action. DOE publishes a notice of availability of the Administrative Record and comment period for the selected removal action within sixty days of initiating the removal action. Within 30 days of the close of the comment period, DOE responds to comments in a written Responsiveness Summary, which is reviewed and approved by EPA and KEEC and included in the Administrative Record.

Time-critical removal actions have three principal public involvement points.

- (1) Notice and Availability of Administrative Record—Within 60 days of the start of an on-site removal activity, DOE makes the Administrative Record available to the public at the EIC and issues a notice announcing the availability of the Administrative Record and the start of a public comment period. This notice is to be published in a major local newspaper of general circulation.
- (2) Public Comment Period—Usually the public comment period is established for 45 days. Depending on the circumstances, including the urgency of the situation and programmatic needs, a shorter comment period (e.g., 30 days) may be established to the extent consistent with applicable law.
- (3) Response to Significant Comments—DOE prepares a written response to significant comments received during the comment period within 30 days of the end of the comment period. The comment

response summary and the removal notification are submitted to EPA and Kentucky for review and approval in accordance with the FFA and are included in the Administrative Record.

Additional information about time-critical removal actions at PGDP can be obtained by contacting the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

5.2.2.3 Non-time-critical removal actions

Pursuant to Section X.E of the FFA, non-time-critical removal actions are taken when a removal action is determined to be appropriate, but a planning period of at least six months is available before on-site activities begin. Key points in the FFA decision and public involvement processes for non-time-critical removal actions are summarized in Figure 8. When a non-time critical removal action is proposed, DOE provides EPA and the KEEC with a removal notification for their review and approval. Upon approval of the notification, DOE prepares an EE/CA, which is an analysis of removal alternatives for EPA and KEEC approval. DOE makes the removal notification, the EE/CA, and the Administrative Record available for public comment in accordance with the NCP. Following public comment, DOE prepares an action memorandum (documenting the removal action to be taken), including a summary of responses to significant public comments, and a removal action work plan for EPA and KEEC approval. DOE commences the removal action following EPA and KEEC approval of the removal action work plan.

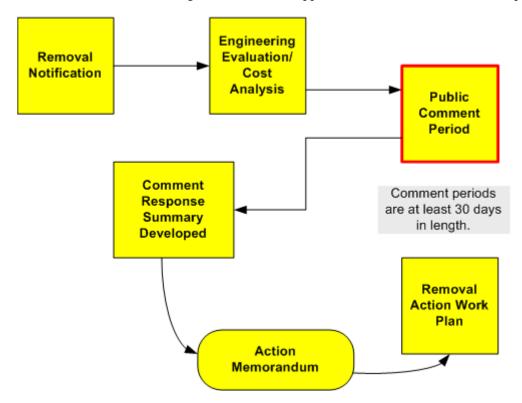


Figure 8. Non-Time-Critical Removal Actions

Non-time-critical removal actions have four principal public involvement points.

(1) Information Repository/Administrative Record Establishment and Notification—DOE makes the Administrative Record available for public review at the EIC at specific times in relation to the EE/CA and issues a notice of the Administrative Record's availability in a major newspaper of general circulation.

- (2) Notice of Availability/Description of the EE/CA—DOE publishes a notice of availability and a brief description of the EE/CA in a major local newspaper of general circulation.
- (3) Public Comment Period—Upon completion of the EE/CA, DOE usually establishes a public comment period of 45 days. Depending on the circumstances, including the urgency of the situation and programmatic needs, a shorter comment period (e.g., 30 days) may be established to the extent consistent with applicable law. Upon timely request, DOE, as lead agency, will extend the public comment period by a minimum of 15 additional days in accordance with 40 *CFR* § 300.415(n)(4)(iii).
- (4) Responsiveness Summary—DOE prepares a written response to significant comments within 30 days of the close of the comment period and make this responsiveness summary available to the public in the information repository. This summary is included in the action memorandum and is available as part of the Administrative Record.

Additional information about non-time-critical removal actions can be obtained by contacting the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

5.2.3 Remedial Actions

Remedial action means those actions taken instead of, or in addition to, removal actions in the event of a release or threatened release of a hazardous substance into the environment, to prevent or minimize the release so that they do not migrate to cause substantial danger to present or future public health or welfare of the environment. In contrast to final remedial actions, interim remedial actions are temporary or non-final actions performed in anticipation of a subsequent final remedy decision.

Figure 9 depicts the key steps in the decision and public involvement process for remedial actions under the FFA. The CERCLA remedial process typically includes the following pertinent steps:

- Remedial Investigation (RI)—An RI, conducted by DOE and subject to review and approved by EPA and KEEC under the FFA, determines the nature and extent of the release.
- Feasibility Study (FS)—The lead agency conducts an FS to develop and evaluate options for remedial action. The FS is subject to review and approval by EPA and KEEC under the FFA. The RI and FS are collectively referred to as the "RI/FS."
- Proposed Plan—Identifies the preferred alternative from those options developed in the FS. The proposed plan is subject to review and approval by and EPA and KEEC under the FFA. The proposed plan also is subject to public review and comment.
- ROD—After completing the RI/FS and publishing the preferred alternative in the proposed plan for public comment, the appropriate cleanup option usually is selected by DOE and EPA, with concurrence from KEEC. A public document known as the ROD is issued and made available to the public for review.
- If the remedial action is accompanied by a modification of the RCRA hazardous waste permit, a 45-day public comment period is provided. For other remedial actions, the comment period normally is established at 45 days. Depending on the circumstances, including the urgency of the situation and programmatic needs, a shorter comment period (e.g., 30 days) may be established to the extent consistent with applicable law. DOE, as lead agency, in accordance with federal regulations, will extend comment periods upon timely request.

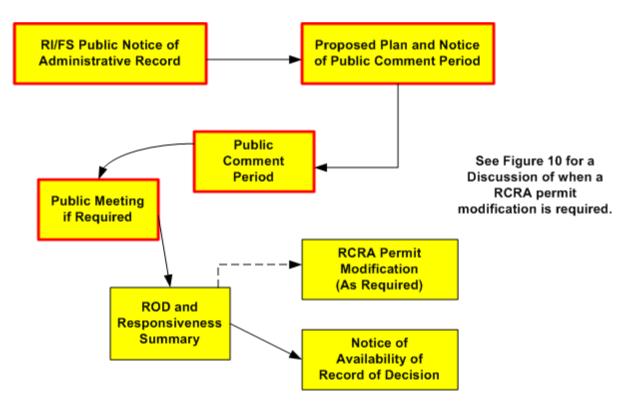


Figure 9. Interim Remedial Actions/Final Remedial Actions

- Remedial Design—The remedial design includes the technical analysis and procedures that follow the selection of a remedy for a site. The remedial design is subject to review and approval of EPA and KEEC under the FFA.
- Remedial Action—The remedial action involves the actual construction or implementation of a
 cleanup. In certain circumstances, if certain levels of hazardous substances will remain at the site, a
 review of the remedial action is required five years after remedy implementation. This review
 evaluates the continued protectiveness of the remedial action.

In remedial actions, there are opportunities for the public to gain information and make comments. Many of these are triggered by the completion of certain steps in the process.

- Upon Commencement of the RI: Administrative Record Notification—DOE publishes a notice of availability of the administrative record in a major local newspaper of general circulation (e.g., *The Paducah Sun*).
- Upon Completion of the FS and Proposed Plan: Proposed Plan Notification and Analysis—DOE publishes a notice of the availability of the proposed plan, including a brief summary in a major local newspaper of general circulation. The notice announces a comment period for the document.
- Public Comment Period on the Proposed Plan—DOE usually establishes a public comment period of 45 days. Depending on the circumstances, including the urgency of the situation and programmatic needs, a shorter comment period (e.g., 30 days) may be established to the extent consistent with applicable law. Upon timely request, DOE, as lead agency, will extend the public comment period by a minimum of 30 additional days in accordance with 40 *CFR* § 300.430(f)(3)(i)(C).

- Public Meeting—DOE provides an opportunity for a public meeting during the comment period. Typically, meeting opportunities are announced with the notice of the comment period. If a transcript of the public meeting is made, a copy of the transcript will be placed in the EIC for public review.
- Significant Differences—After publication of the proposed plan and prior to adoption of the selected remedy in the ROD, if new information is made available that significantly changes the basic features of the remedy with respect to scope, performance, or cost, such that the remedy significantly differs from the original proposal and supporting analysis and information, DOE, with approval from EPA and KDEP, either includes a discussion of the significant changes and the reasons for the changes in the ROD if the changes could be reasonably anticipated by the public or seeks additional public comment on a revised proposed plant if the change could not have been reasonably anticipated, in accordance with 40 CFR § 300.430(f)(3)(ii).
- ROD Amendments—After adoption of the ROD, if the remedial action differs significantly from the remedy selected in the ROD with respect to scope, performance, or cost, DOE, with approval from EPA and KDEP may (1) publish an explanation of significant differences when the differences in the remedial or enforcement action, settlement, or consent decree significantly change but do not fundamentally alter the remedy selected in the ROD with respect to scope, performance, or cost; or (2) propose an amendment to the ROD if the differences in the remedial action fundamentally alter the basic features of the selected remedy with respect to scope, performance, or cost. To amend the ROD, DOE (after approval by EPA and KDEP) must publish the proposed ROD amendment and seek public comment, hold a public meeting, and include in the amended ROD a brief explanation of the amendment and the response to each of the significant comments.
- Availability of ROD—DOE announces the availability of the ROD for public review and places the ROD in the EIC. Final remedy selection is incorporated into the ROD. The ROD includes a written summary of significant comments and any significant new data submitted during the comment period, and DOE's response to such comments and data.

Community involvement requirements for the remedy selection phase of remedial actions can be found at 40 *CFR* § 300.430. Additional information about the community relations activities that take place during the remedial design/remedial action stage may be found in 40 *CFR* § 300.435(c).

5.2.4 Remedial Design

Upon completion of the final engineering design, the lead agency must issue a fact sheet and provide a public briefing, as appropriate, prior to beginning a remedial action, as stated in NCP 40 *CFR* 300.435(c)(3).

5.3 COORDINATION OF CERCLA AND RCRA

RCRA was passed in 1976 to address management of the country's huge volume of solid waste. The law requires that EPA or authorized states regulate the management of hazardous waste, which includes certain waste solvents, batteries, and many other waste materials deemed potentially harmful to human health and the environment.

RCRA Subtitle C establishes requirements for generation, transportation, and treatment, storage, and disposal of hazardous wastes; regulates closure for inactive facilities; requires corrective actions for hazardous wastes and/or hazardous constituents originating in SWMUs; and provides for interim corrective measures, if necessary, to respond to immediate threats to public health or the environment.

Kentucky is authorized by EPA to administer the RCRA Subtitle C hazardous waste program, including issuance of permits for storage, treatment, and/or disposal of hazardous waste. The permit addresses treatment and storage facilities that actively manage hazardous wastes, post-closure monitoring of the closed landfill, and corrective actions for releases from SWMUs and areas of concern. RCRA requires a study and decision making process for SWMU corrective actions that is similar to the CERCLA remedial action process. The Diagram of RCRA/CERCLA Processes in Figure 10 illustrates the similarities in the two processes.

Under the FFA, the FFA parties have designated each of the CERCLA remedial action documents referenced in Figure 10 (except for the ROD) to be the equivalent of their counterpart RCRA corrective action documents. Thus, one document is intended to satisfy both RCRA and CERCLA cleanup requirements, consistent with the intention of the FFA parties that compliance with the terms of the FFA will be deemed in compliance with CERCLA and RCRA requirements. It is the intent of the FFA parties that the public involvement processes for remedial/corrective actions that are incorporated into the RCRA hazardous waste permit will be coordinated with one common public notice of the proposed plan/draft permit modification, one common public comment period of 45 days, and one common public meeting (as necessary). Accordingly, there is no second comment period or public meeting when Kentucky modifies the RCRA hazardous waste permit.

For any final action, Kentucky will modify the RCRA hazardous waste permit at the time of its concurrence on the ROD. Kentucky appends RODs, including interim RODs, to the RCRA hazardous waste permit. A permit modification is not required at the time of Kentucky's concurrence on an interim ROD, and interim ROD summaries may be appended at the time of any future modification of the permit.

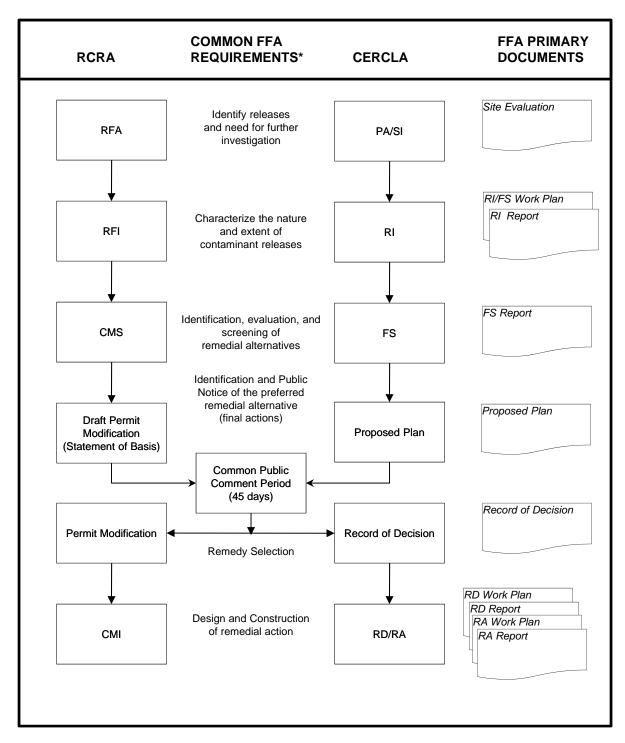
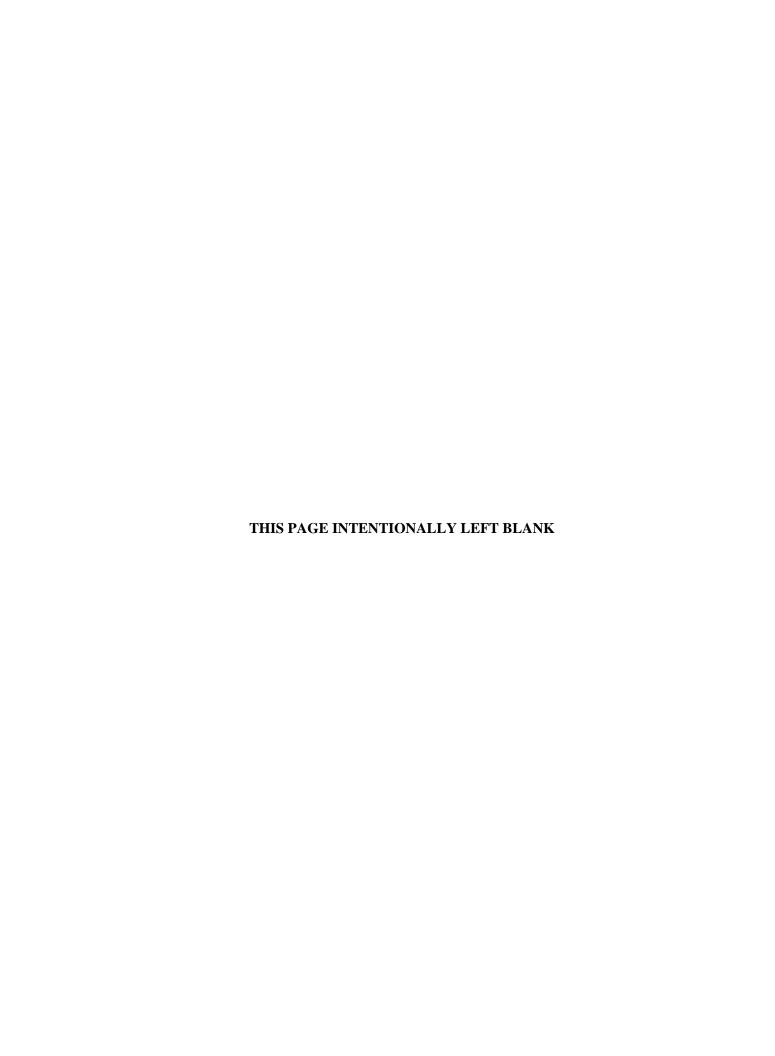
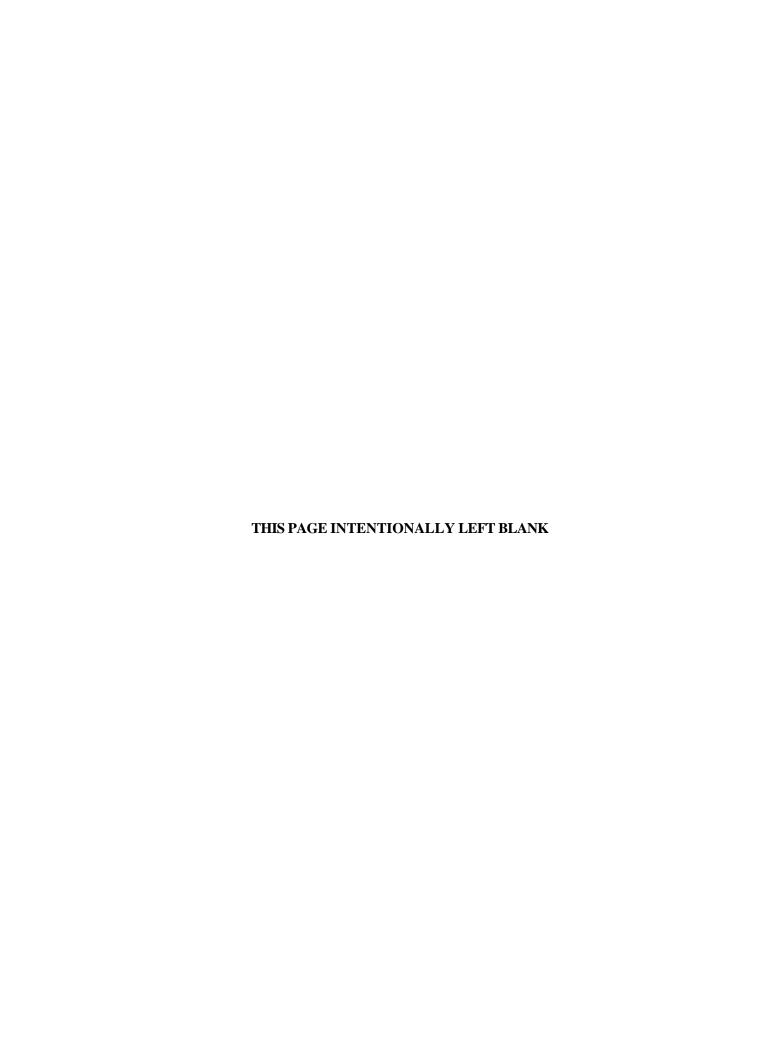


Figure 10. Diagram of Coordination of CERCLA and RCRA Processes in Final Remedial Actions



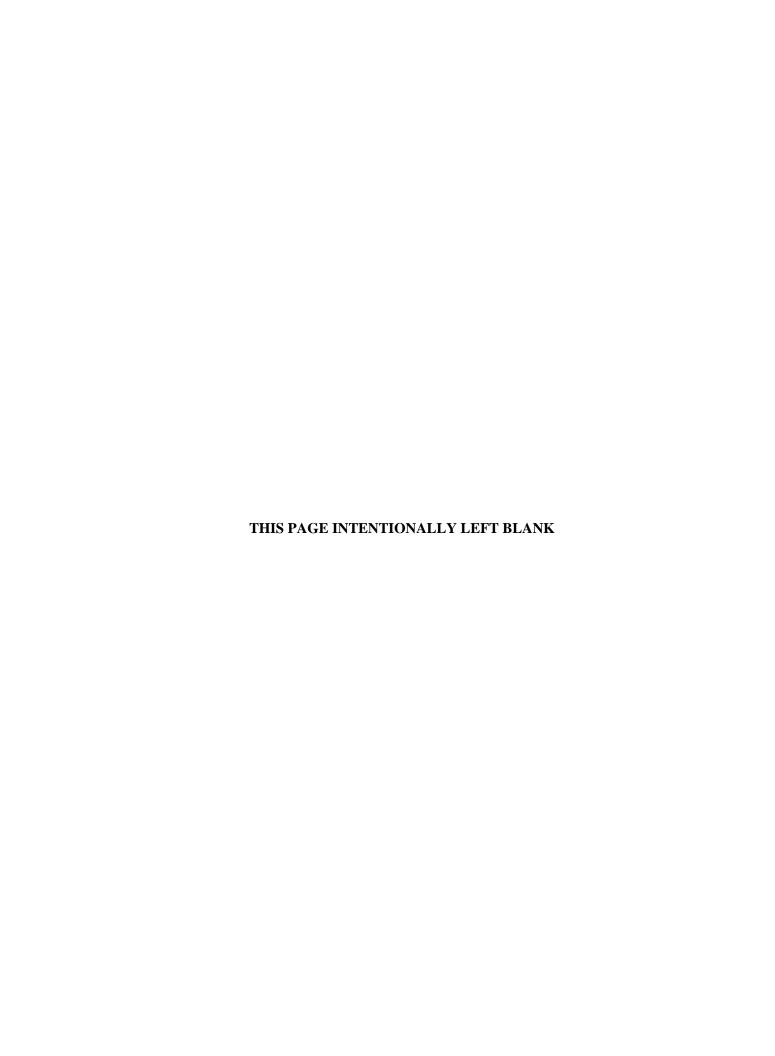
6. REFERENCES

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- USCB (U.S. Census Bureau) 2012. "Poverty Thresholds 2010, Poverty Thresholds for 2010 by Size of Family and Number of Related Children Under 18 Years," U.S. Department of Commerce, Washington, DC, http://www.census.gov/hhes/www/poverty/data/threshld/thresh10.html, September 12, accessed February 27, 2013).



APPENDIX A

KEY CONTACTS FOR THE PADUCAH GASEOUS DIFFUSION PLANT



KEY CONTACTS FOR THE PADUCAH GASEOUS DIFFUSION PLANT

(For a current version of this list, please contact the Public Affairs Manager at (270) 441-5168, (http://deacnet/departments/public-relations) or the EIC at (270) 554-3004 (www.paducaheic.com).

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Committee on Appropriations Energy and Water Development Subcommittee U.S. Senator Lamar Alexander, Chairman 455 Dirksen Senate Office Building Washington, DC 20510 (202) 224-4944

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•	-	
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Senator Danny Carroll District 2 702 Capitol Avenue, Annex Room 229 Frankfort, KY 40601 (502) 564-8100, ext. 712 Fax: (502) 564-6543 danny.carroll@lrc.ky.gov	220 Cimarron Way Paducah, KY 42001 (270) 703-8025 Mobile	Ballard, Carlisle, Marshall, McCracken
Representative Steven Rudy District 1 702 Capitol Avenue, Annex Room 413E Frankfort, KY 40601 (502) 564-8100, ext. 637	350 Peppers Mill Dr. Paducah, KY 42001 (270) 744-8137	Ballard, Carlisle, Fulton, Hickman, McCracken

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% Paducah Citizens Advisory Board

Mike Kemp, Vice-Chair

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http://www.paducaheic.com/

Key Web Sites

Department of Energy: www.energy.gov

Department of Energy Portsmouth/Paducah Project Office: http://www.energy.gov/pppo/portsmouthpaducah-project-office

Environmental Protection Agency: www.epa.gov

Kentucky Department for Environmental Protection: www.eec.ky.gov/

Paducah Citizens Advisory Board: http://www.pgdpcab.energy.gov/

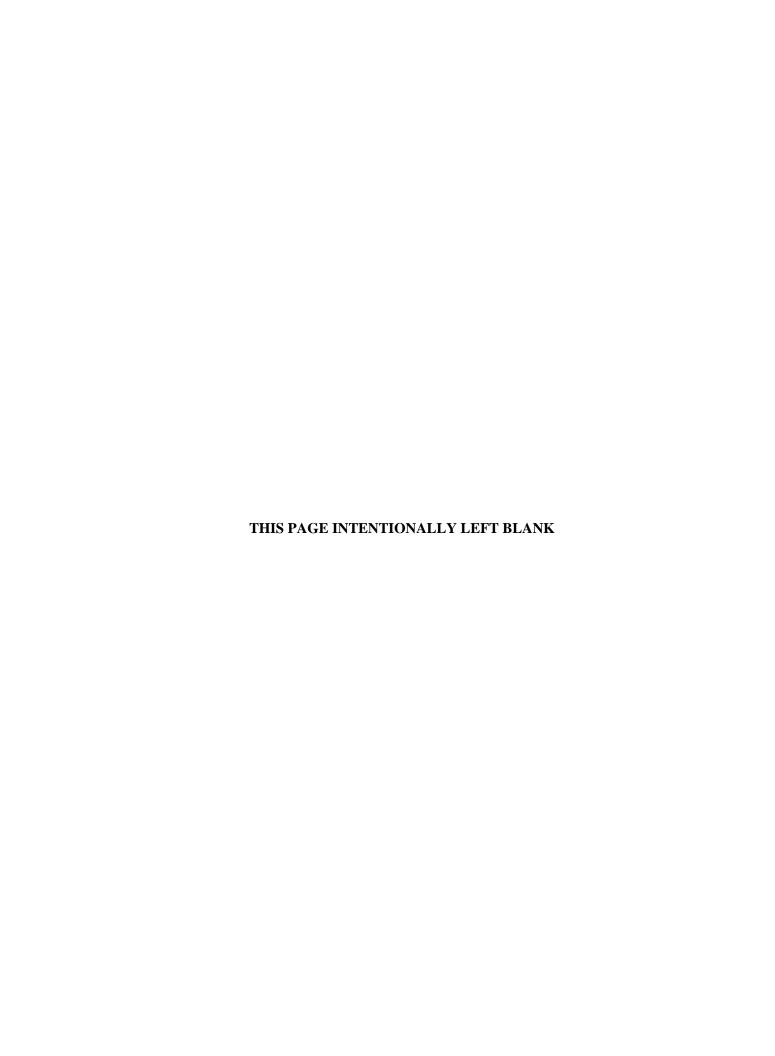
Paducah Environmental Information Center Online Document Repository: http://www.paducaheic.com/

APPENDIX B PUBLIC NOTICE MAILING LIST

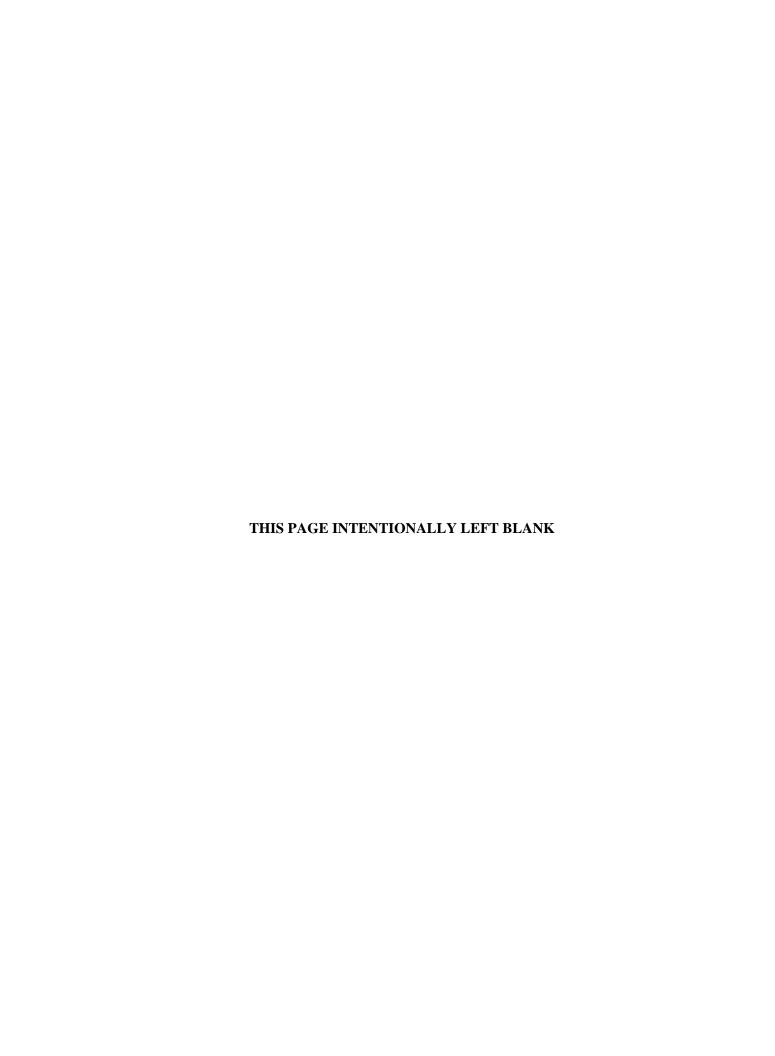


PUBLIC NOTICE MAILING LIST

- 1. Ballard County Chamber
- 2. Ballard County Judge Executive
- 3. Ballard County Weekly
- 4. Bristol Broadcasting morning show hosts
- 5. Congressional field representatives
- 6. GPEDC
- 7. Ilistpaducah (http://ilistpaducah.com/)
- 8. Isurfpaducah (http://isurfpaducah.com/)
- 9. KFVS-12 (Carbondale, Illinois)
- 10. Lone Oak News
- 11. Mayfield Chamber of Commerce
- 12. *Mayfield Messenger* (Mayfield, Kentucky newspaper)
- 13. McCracken County Judge Executive
- 14. *Metropolis Planet* (Metropolis, Illinois)
- 15. Murray Chamber of Commerce
- 16. Murray Ledger and Times (Murray, Kentucky newspaper)
- 17. Paducah Chamber of Commerce
- 18. Paducah City Mayor
- 19. Public Information Officer (City of Paducah)
- 20. The Paducah Sun (Paducah, Kentucky newspaper)
- 21. The Southern (Carbondale, Illinois)
- 22. Tribune Courier (Marshall County, Kentucky newspaper)
- 23. West Kentucky Community and Technical College (Paducah, Kentucky)
- 24. West Kentucky Publishing
- 25. WPSD Local 6 (Paducah, Kentucky)



APPENDIX C PUBLIC INVOLVEMENT HISTORY



PUBLIC INVOLVEMENT HISTORY

Since beginning a formal program of environmental work at Paducah in the late 1980s, the U.S. Department of Energy (DOE) has continually turned to stakeholders for input. The community, with a history of involved citizenry, responded with immediate interest and comment through personal contacts, letters, and public meetings.

Since then, DOE has added additional methods to involve citizens in its decision making process, such as the creation of the Paducah Citizens Advisory Board (CAB) and the opening of the Environmental Information Center (EIC).

DOE environmental management (EM) continues to study its sites and to develop new remediation and waste-handling methods. As a result, the public involvement program must keep pace with the changing needs for different types of environmental decision making. As the program evolves, the public will have new ways to add their voices to decision making. Advances in communications technology provide new opportunities for public involvement, such as electronic mail, internet research, and video conferencing.

PUBLIC INVOLVEMENT CHRONOLOGY

Since the first version of the Community Relations Plan in 1998, the partnership between DOE and its stakeholders has produced many examples of beneficial collaboration on EM decision making. Highlights are provided below.

1998 Public Involvement

- An issue of the site's informational bulletin was published.
- The CAB conducted 11 board meetings and one special meeting.

1999 Public Involvement

- The CAB held 11 board meetings and one special meeting.
- A general information workshop was conducted in July.
- A public meeting was held in August on the topic of transuranic contamination at Paducah.
- The Secretary of Energy spoke at a September public meeting about transuranics contamination.

- The CAB held 11 board meetings and two special meetings.
- Paducah staff participated in several meetings sponsored by DOE and other organizations.
- The Secretary of Energy, the Assistant Secretary for EM, and the Assistant Secretary for Environment, Safety, and Health held January meetings on budget proposals for Paducah cleanup and health studies.
- In February, a community meeting was held to discuss the final results of a DOE Headquarters investigation into environmental safety and health at the plant.

- A meeting soliciting public comment on the Paducah Groundwater Operable Unit Feasibility Study was held in July.
- A meeting to discuss off-site contamination and the Paducah Waste Disposition National Environmental Policy Act environmental assessment was conducted in October.
- In November, DOE participated in a jointly sponsored meeting with the U.S. Environmental Protection Agency (EPA) and the Commonwealth of Kentucky regarding remedial action alternatives for the North-South Diversion Ditch.
- In December, a meeting was held to discuss RCRA permit modifications.
- The EIC Web site came on line in December.
- DOE participated in several outreach efforts during 2000, including the meetings of civic groups and community organizations.

2001 Public Involvement

- The DOE EIC was moved to a more central location in Paducah. The move allowed the center to expand hours and provide four public-use computer terminals.
- The Paducah CAB established committees and subcommittees to more closely examine DOE cleanup work at the site.
- The CAB held 11 regular meetings and several committee and subcommittee meetings.
- CABFare, the newsletter of the Paducah CAB, was published for the first time.

2002 Public Involvement

- The full CAB met 11 times, with an additional 38 committee and subcommittee meetings.
- Regulatory-required public meetings were held regarding the following projects: scrap metal removal, North-South Diversion Ditch, C-720, C-410 decontamination and decommissioning (D&D), waste disposition, and potentially reusable uranium materials.
- Other public meetings were held on the fiscal year 2003 budget for EM, DOE's plans for accelerated cleanup, and the Annual Site Environmental Report (ASER).
- The Assistant Secretary of Energy for EM held two meetings, one in person and the other by videoconference. The CAB and the public were invited.
- Several site tours were conducted for CAB members, government and community leaders, and DOE and its regulators.

2003 Public Involvement

• The CAB held 11 regular meetings and 35 committee and subcommittee meetings.

- The addendum to the waste disposition environmental assessment was the subject of a May public meeting.
- The General Accounting Office visited Paducah for a June status meeting on cleanup work at Paducah Gaseous Diffusion Plant (PGDP).
- In September, the Paducah CAB hosted the national EM Site-Specific Advisory Board (SSAB) Chairs Meeting.
- DOE staff also briefed groups in Paducah and other communities in Kentucky and Tennessee on the status of work at Paducah.
- The CAB published its first annual report.

2004 Public Involvement

- In 2004, DOE held major public meetings in several cities, including Paducah, to discuss the Environmental Impact Statement for the Depleted Uranium Hexafluoride Conversion Facilities to be built at Paducah and Portsmouth, Ohio.
- DOE launched a series of public meetings and workshops to discuss a major review of environmental work intended to assure that site cleanup plans are consistent with anticipated end use of DOE facilities. Ranging from major public meetings to small-group presentations in response to specific requests, DOE brought many members of the public in to the process to develop an end-state vision for the PGDP site. In addition, the CAB chair met with several community organizations about the end-state effort, providing additional input to the process.
- The full CAB met 11 times and committees and subcommittees held 53 meetings.
- The CAB published its second annual report.
- DOE briefed community leaders on site activities to assist them in setting community priorities for 2005.

- DOE held ongoing discussions and a public meeting regarding the End State Vision for PGDP.
- The Secretary of Energy visited Paducah and held a news conference.
- DOE invited members of the community to a signing of a groundwater remediation record of decision. DOE, Kentucky, and EPA officials were present to sign the document.
- The Assistant Secretary for EM met with members of the CAB.
- DOE conducted a detailed plant tour for community leaders and CAB members.
- DOE briefed community leaders on site activities to assist them in setting community priorities for 2006.
- The full CAB met 11 times and committees and subcommittees held more than 50 meetings.

• The CAB published its third annual report.

2006 Public Involvement

- DOE conducted plant tours and briefings for community leaders, members of congressional staffs and others.
- DOE briefed community leaders on site activities to assist them in setting community priorities for 2007
- The full CAB met 11 times and committees and subcommittees held more than 30 meetings.
- The CAB published a report for the 2005 and 2006 years.

2007 Public Involvement

- DOE conducted plant tours and briefings for community leaders, members of congressional staffs, and others.
- DOE briefed community leaders about site activities to assist them in setting community priorities for 2008.
- At monthly meetings of the CAB and its committee and subcommittee, DOE provided briefings and
 discussions on various projects, including the site management plan, surface water, soil piles, C-400
 interim remedial action, the Southwest Plume, environmental indicators, waste disposal options, the
 community relations plan, and end use of the site.
- DOE also conducted public involvement activities for projects not conducted under the scope of the
 FFA, such as conducting a site tour and holding discussions with community groups regarding the
 potential recycling of nickel ingots and hosting a public meeting to discuss a congressionally funded
 study on the feasibility of buying private land near the site.

- DOE conducted plant tours and briefings for community leaders, members of congressional staffs, and others.
- DOE conducted a public meeting on modifications to its RCRA permit.
- DOE conducted a public information exchange to update the community on the ongoing environmental remediation projects.
- DOE briefed community leaders about site activities to assist them in setting community priorities for 2009.
- At monthly meetings of the CAB and its committees and subcommittees, DOE provided briefings and discussions on various projects, including public involvement activities, groundwater remediation, the Southwest Plume, waste disposal options, end use of the site, radiological surveys, soil and rubble areas, burial grounds, green remediation, the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) Five-Year Review, and an engineering evaluation/cost analysis (EE/CA) for inactive facility demolition.

 DOE also conducted public involvement activities for projects not conducted under the scope of the FFA, such as hosting a public meeting to discuss an environmental impact statement (EIS) for the Global Nuclear Energy partnership project and issuing for public comment an EIS on the nickel recycling.

2009 Public Involvement

- DOE conducted a public information exchange to update the community on the waste disposal options project and began planning for another exchange in the first quarter of 2010 to provide additional information and seek additional comment.
- DOE briefed community leaders about site activities to assist them in setting community priorities for 2010.
- At monthly meetings of the CAB and its committees and subcommittees, DOE provided briefings and discussions and sought public comment on various projects, including waste disposal options, end use of the site, environmental monitoring programs, the Southwest Plume, landfill operations, surface water remedial actions, groundwater remedial actions, soils removal and remedial action, facility D&D, waste disposal, DOE Material Storage Areas, and burial grounds.
- The CAB, with DOE assistance, continued its scenario planning efforts to help arrive at recommendations for an end use for the site.
- Two EE/CAs were issued for public comment, one for the removal of "hot spots" in plant creeks and ditches, the other for the removal of two facilities with contaminated soils.

2010 Public Involvement

- DOE briefed community leaders and sought public comment about site activities to assist them in setting community priorities for 2010 and 2011.
- DOE coordinated a public meeting and sought public comment for the National Institute of Occupational Safety and Heath to present health findings of a recent study.
- DOE coordinated two forums for the Kentucky Research Consortium for Energy and the Environment to discuss future site scenarios.
- The CAB, with DOE assistance, continued its scenario planning efforts to help arrive at recommendations for an end use for the site.
- DOE conducted plant tours and briefings for community leaders, members of congressional staffs, and others and sought public comment.

- DOE conducted a public information exchange and sought public comment to update the community on the waste disposal alternatives (WDA) project.
- DOE briefed community leaders and sought public comment about site activities to assist them in setting community priorities for 2011.

- DOE conducted plant tours and briefings for community leaders, members of congressional staffs, and others and sought public comment.
- DOE received positive media coverage on workforce employees and project accomplishments.
- DOE hosted a regional science bowl competition for middle and high school students.
- DOE, along with CAB, hosted the 2011 Eco-Fair for 600 middle school students in McCracken and Ballard Counties.
- DOE, with support from the remediation contractor, conducted a science outreach program for 25 sixth, seventh, and eighth graders involved in the Gifted and Talented Program at Heath Middle School.
- The CAB Vice Chair made a presentation to approximately 160 Rotary Club members to educate them on the CAB's role at the site, as well as DOE and various contractor missions at the site.
- DOE worked with state and federal regulators to hold a public comment period for a proposed plan regarding Southwest Plume source cleanup.

- The CAB hosted a two-day national DOE SSAB Chairs Meeting at which DOE EM Senior Advisor Dave Huizenga held roundtable discussions with the chairs the challenges of best using cleanup dollars.
- In conjunction with the chairs meeting, DOE held Paducah Site tours for Mr. Huizenga and SSAB chairs, focusing on best use of cleanup funding.
- DOE briefed community leaders and sought public comment about site activities to assist them in setting community priorities for 2012-2013.
- DOE issued a record of decision and subsequent press release regarding Southwest Plume source cleanup.
- DOE and the Paducah remediation contractor participated in the Jackson Purchase Foundation Water Conference presenting an overview of the Paducah Remediation Program.
- DOE and the remediation contractor worked with the Kentucky Division of Waste Management to hold a public comment period and public meeting regarding changes to DOE's Hazardous Waste Facility Permit.
- DOE provided a tour of potential WDA sites for CAB members and worked with the CAB WDA subcommittee to develop public workshop briefing materials for the WDA Remedial Investigation/Feasibility Study process.
- At monthly meetings of the CAB and its committees and subcommittees, DOE provided briefings and discussions and sought public comment on various projects, including WDA, end use of the site, inactive facilities removal, and cleanup of groundwater, surface water, soils, and burial grounds.
- The CAB, with DOE assistance, continued its scenario planning efforts to help develop recommendations for an end use for the site.

- DOE held a two-day Industry Day workshop, including a site tour, with private industry and public economic development officials and sought public comment to determine the nature of private industry interest in the Paducah Site after United States Enrichment Corporation ceases uranium enrichment operations.
- DOE conducted plant tours and briefings and sought public comment for community leaders, Paducah Area Chamber of Commerce representatives, senior DOE headquarters officials, members of congressional staffs, and others.
- DOE received positive media coverage on workforce employees and cleanup accomplishments.
- DOE hosted a regional science bowl competition for middle and high school students.
- DOE held Paducah Site tour for the Kentucky Energy and Environmental Cabinet Secretary, Dr. Len Peters.
- The CAB and DOE, with help from the remediation contractor, hosted the 3rd Annual 2012 Eco Fair for nearly 500 sixth-graders from Lone Oak, Heath, and St. Mary Middle Schools in McCracken County.
- DOE, with support from the remediation contractor, conducted a mentoring program for about 50 Gifted and Talented Program science students at Heath and Lone Oak middle schools.
- DOE hosted Kentucky Labor Cabinet Secretary Mark Brown for Governor's Safety and Health Award presentations to DOE's three Paducah prime contractors for outstanding safety performance.
- The Paducah remediation contractor launched PEGASIS, an enhanced geographic mapping tool, affording public access via the Internet to environmental sampling data at the Paducah site.
- DOE and the Paducah remediation contractor hosted 19 Kentucky Governor's Scholars Program students for a presentation and tour of the Paducah Site, focusing on environmental cleanup and waste management.

- Teams of Lone Oak Middle School students conducted research about the Paducah Site and presented ideas about cleanup and methods for reuse of the site and its facilities to DOE management and the remediation contractor.
- DOE, along with several area and national businesses and entities, sponsored the Western Kentucky Regional Science Bowl for area high schools and middle schools.
- DOE held a meeting to inform the public that DOE was starting an environmental assessment to evaluate the environmental impacts of potential property transfers at the Paducah Site. DOE held an information session with follow-up questions and answers to seek public comment.
- Lone Oak and Heath Middle School students visited WKWMA to learn about the effects of chemical contamination on human health and the environment. Personnel from the remediation contractor participated in the event with Kentucky Department of Fish and Wildlife Resources officers.
- Three-dimensional models showing groundwater cleanup progress at the Paducah Site were displayed at the West Kentucky Community and Technical College Emerging Technology Center to help the

public better understand the difficulty and complexity of the work. DOE, the University of Kentucky, and the remediation contractor were involved in the exhibit.

- In conjunction with the Kentucky Research Consortium for Energy and Environment, DOE began work with area high school students to prepare a summary of the 2012 ASER.
- At monthly meetings of the CAB and its committees and subcommittees, DOE provided briefings and discussions and sought public comment on various projects, including WDA, end use of the site, inactive facilities removal, and cleanup of groundwater, surface water, soils, and burial grounds.
- The CAB released a book to preserve the history and legacy of PGDP and pay tribute to the workers who made it successful. The DOE infrastructure contractor sponsored the book, The Story of the Paducah Gaseous Diffusion Plant, Megawatts to Megawatts.
- The CAB, with DOE assistance, continued its scenario planning efforts to help develop recommendations for an end use for the site.
- DOE conducted plant tours and briefings for community leaders, new CAB members, Paducah Area Chamber of Commerce representatives, senior DOE headquarters officials, members of congressional staffs, and others and sought public comment.
- DOE received positive media coverage on workforce employees and cleanup accomplishments.

2014 Public Involvement

- More than 300 sixth-graders in McCracken and Ballard counties participated in a fall semester mentoring program conducted by the remediation contractor. The program was designed to give the students a better understanding of groundwater cleanup at the Paducah site.
- A group of Marshall County High School students and staff toured the Paducah site to learn about cleanup activities. The group also toured the WKWMA and took part in a local habitat presentation. Having begun work with DOE during the 2013-2014 school year, the students are summarizing the technical ASER into a document intended for a public audience. They plan to distribute their summary in fall 2015. The program is in conjunction with the Kentucky Research Consortium for Energy and Environment (KRCEE). Remediation contractor representatives participated in Ballard County Elementary School Career Day activities. More than 200 fourth- and fifth-graders learned about DOE cleanup work and the education required to pursue cleanup-related careers.
- Thirteen college students participated in a summer intern program sponsored by the remediation contractor. The students represented the University of Kentucky, the University of Kentucky College of Engineering-Paducah, Murray State University, Western Kentucky University, Ohio State University, and Michigan State University.
- At monthly meetings of the CAB and its committees and subcommittees, DOE provided briefings and discussions and sought public comment on various projects, including WDA, end use of the site, inactive facilities removal, and cleanup of groundwater, surface water, soils, and burial grounds.
- The CAB, with DOE assistance, continued its scenario planning efforts to help develop recommendations for an end use for the site.
- DOE conducted plant tours and briefings and sought public comment for community leaders, new CAB members, Paducah Area Chamber of Commerce and Paducah Economic Development representatives, senior DOE headquarters officials, members of congressional staffs, and others.

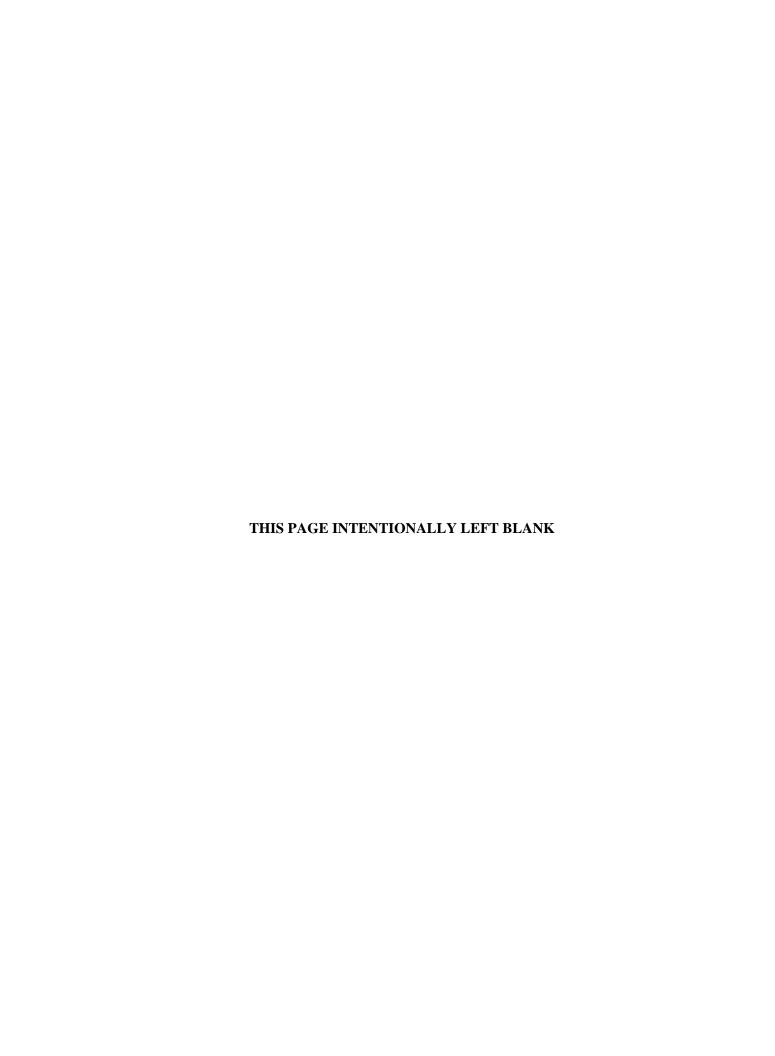
PUBLIC INVOLVEMENT IN THIS PLAN

Early revisions of this plan were aided by input from the Paducah CAB and three focus groups. A Business and Education Focus Group brought together representatives of the regional business community, educators from elementary to college levels, and local elected officials. A Plant Neighbors Focus Group provided input from individuals living near PGDP. Members of the Paducah CAB volunteered their services to form the third focus group.

The focus groups provided feedback to DOE on several aspects of communication with stakeholders. The three groups were asked, in particular, for input on the effectiveness of various avenues of stakeholder communication used by DOE and for their suggestions on other efforts that might be made to improve communication.

The focus groups last met in late 2002. Efforts have been made to implement suggestions from the focus groups: improve communication, circulate phone numbers for information more widely, and place more programmatic information in lay terminology on the Internet. DOE will continue its efforts to keep stakeholders aware of ongoing projects and obtain their insights into its cleanup and waste management programs.

The KRCEE performed several outreach activities during 2009 and in 2010 to solicit an understanding of public and stakeholder preferences regarding the End State Vision of the PGDP. The first outreach activity was performed from April to August 2009 to identify critical issues, discover previously identified end state scenarios, and distinguish stakeholders. The second outreach activity was performed from August 2009 to May 2010 to solicit community values and discuss perceptions about the plant's future. The third outreach activity was performed from May to October 2010 to research informational needs and inform public of the study. The fourth outreach activity was performed on October 25–27, 2010.



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Community Relations Plan under the Federal Facility Agreement at the U.S. Department of Energy Paducah Gaseous Diffusion Plant



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Community Relations Plan under the Federal Facility Agreement at the U.S. Department of Energy Paducah Gaseous Diffusion Plant

Date Issued—<u>December</u> 2015

Deleted: June

U.S. DEPARTMENT OF ENERGY Office of Environmental Management

Prepared by
FLUOR FEDERAL SERVICES, INC.,
Paducah Deactivation Project
managing the
Deactivation Project at the
Paducah Gaseous Diffusion Plant
under Task Order DE-DT0007774

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LATA Environmental Services of Kentucky, LLC¶
managing the¶
Environmental Remediation Activities at the¶
Paducah Gaseous Diffusion Plant¶
under contract DE-AC30-10CC40020¶

Both the Federal Facility Agreement for the Paducah Gaseous Diffusion Plant and the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 require the U.S. Department of Energy to prepare and publish a community relations plan. Publication of this Community Relations Plan under the Federal Facility Agreement at the U.S. Department of Energy Paducah Gaseous Diffusion Plant meets those requirements.

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ACRONYMS

CAB	Citizens Advisory Board	Deleted: ASER . Annual Site Environmental
CEQ	Council on Environmental Quality	Report¶
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act	
CRP	Community Relations Plan	
D&D	decontamination and decommissioning	
DOE	U.S. Department of Energy	
<u>EA</u>	Environmental Assessment	
EE/CA	engineering evaluation/cost analysis	
<u>EI</u>	Environmental Indicator	
EIC	Environmental Information Center	
EM	environmental management	
EPA	U.S. Environmental Protection Agency	
FFA	Federal Facility Agreement	
FS	feasibility study	
GIS	Geographic Information System	
<u>GPRA</u>	Government Performance and Results Act	
KEEC	Kentucky Energy and Environment Cabinet	
KDFWR	Kentucky Department of Fish and Wildlife Resources	
NCP	National Contingency Plan	
<u>NEPA</u>	National Environmental Policy Act	
NPL	National Priorities List	
PGDP	Paducah Gaseous Diffusion Plant	
RCRA	Resource Conservation and Recovery Act	
RI	remedial investigation	
ROD	record of decision	
SMP	Site Management Plan	
SSAB	Site-Specific Advisory Board	
SWMU	solid waste management unit	
TVA	Tennessee Valley Authority	
USCB	U.S. Census Bureau	
WKWMA	West Kentucky Wildlife Management Area	Deleted: WDA . waste disposal alternative¶

1. OVERVIEW OF THE COMMUNITY RELATIONS PLAN

This Paducah Community Relations Plan (CRP) is a primary document of the Federal Facility Agreement (FFA) that directs the comprehensive remediation of the Paducah Gaseous Diffusion Plant (PGDP) site. The FFA governs the corrective action/response action process from site investigation through site remediation as agreed to by the U.S. Department of Energy (DOE), the U.S. Environmental Protection Agency (EPA), and the Kentucky Energy and Environment Cabinet (KEEC) under the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA); the Resource Conservation and Recovery Act (RCRA); Kentucky Revised Statute 224; and other laws and regulations identified in the FFA

The Paducah CRP describes how DOE will provide opportunities for the public to become involved in FFA-related decisions at PGDP and outlines how the parties to the agreement will coordinate public participation prescribed by the FFA.

DOE is committed to fostering meaningful public involvement in environmental remediation decision making at the site. Interactive communications enable the public and other stakeholders to learn about the environmental program so they can provide input to the FFA parties.

At the same time, ongoing communications enhance DOE's ability to consider the public's interests in cleanup decisions. Stakeholders are individuals, groups, communities, and other entities in the public and private sectors that are interested in or affected by environmental activities and decisions.

1.1 COMMUNITY RELATIONS PLAN HIGHLIGHTS

The CRP contains information to place FFA-related public involvement processes in the context of the overall environmental management (EM) program at PGDP. The CRP includes these:

- A capsule summary of the PGDP and environmental issues;
- An overview of community demographics and past public involvement; and
- A summary of required avenues the FFA parties will use to disseminate information and to solicit and
 respond to public comments related to FFA activities, as well as discretionary information avenues
 the FFA parties may use.

2. CAPSULE SITE SUMMARY

- A Brief History of the PGDP
- Environmental Challenges
- Long-Term Outlook for the PGDP
- Current Activities at the PGDP

The PGDP, which opened in 1952, was constructed to enrich uranium for military purposes and later began supplying enriched uranium to the commercial nuclear industry. It ceased enrichment operations in 2013 and faces significant environmental cleanup challenges. DOE owns PGDP and manages the environment management program through various contractors.

In 2014, Fluor Federal Services, Inc., Paducah Deactivation Project (FPDP) began a three-year contract with DOE to deactivate the plant and perform other activities to optimize utilities and infrastructure to support reduced operations and energy needs.

This CRP is a community information and outreach plan detailing environmental cleanup activities conducted by DOE at the PGDP Superfund Site under the CERCLA Section 120 tri-party FFA. The FPDP team is responsible for, among other activities, the environmental management and execution approaches for soil, water, and solid waste projects, including waste management operations, the potential on-site disposal waste facility, and post-PGDP shutdown environmental services.

2.1 ENVIRONMENTAL CHALLENGES

Past plant operations generated hazardous substances, some of which were released into the environment. One of the major contaminants found at the site is the once-commonly used degreaser trichloroethene (TCE). Spills, leaks, and other releases allowed large quantities of TCE to reach the regional groundwater aquifer. The aquifer was a source of drinking and agricultural water in the vicinity of the plant.

In response to questions from residents about the quality of their water, the Kentucky Division of Health Services sampled residential wells north of the plant in 1988. Discovery of TCE and technetium-99, a man-made radioactive element, in some wells, prompted DOE to immediately provide a temporary alternate water supply to affected residents and initiate a sitewide investigation into the nature and extent of off-site contamination. Additionally, DOE provided municipal water to the affected residents.

Following further environmental investigations of the entire site, PGDP was placed on the Superfund National Priorities List_(NPL) in 1994. In accordance with CERCLA requirements, DOE, EPA, and Kentucky entered into the FFA. The FFA is an interagency agreement to establish timetables, procedures, and documentation requirements for remediation of PGDP. The agreement provides for coordination of the cleanup programs and public involvement requirements of CERCLA and RCRA into one set of comprehensive requirements for site cleanup.

The PGDP annual Site Management Plan (SMP) outlines the strategic approach for achieving cleanup under the FFA. The strategy involves setting priorities for reducing risks as early as possible through remedial actions and removal actions and phasing remediation by dividing cleanup response actions into discrete units, called operable units, which are grouped by related media or activities—groundwater, surface water, soils, burial grounds, and decontamination and decommissioning (D&D). Contamination

sources are ranked for study and cleanup on the basis of their potential to contribute to human health problems and/or off-site contamination. Successful implementation of the PGDP EM program under the FFA depends on the expertise, communication, and coordination of several agencies and organizations. Major participants are these:

- DOE Headquarters EM—Responsible to the Secretary of Energy for accomplishing the DOE EM program nationally;
- The Portsmouth/Paducah Project Office—Responsible for accomplishing the EM program through management and oversight of the Department's contractors at the site;
- EPA Region 4—The federal regulatory entity that provides oversight related primarily to CERCLA and the FFA; and
- KEEC (through the Kentucky Department for Environmental Protection)—The Commonwealth's regulatory agency responsible for managing RCRA and other permitting issues in support of the FFA.

From the inception of environmental activities at the plant, DOE and the other FFA parties have made significant progress toward achieving cleanup goals, including the following:

- Imposing controls (fencing and posting) to restrict public access to contaminated areas in certain outfall ditches and surface water areas;
- Preventing off-site residential use of contaminated groundwater through implementation of an action that provides an alternative water supply to certain residences;
- Reducing TCE levels using a soil remediation technology at an on-site source area formerly used to drop-test uranium hexafluoride cylinders;
- Treating more than 3.3 billion gal of contaminated groundwater using two groundwater containment systems;
- Testing and further implementing direct heating technology for removing contamination adjacent to operating plant buildings;
- Excavating soil with high concentrations of polychlorinated biphenyls (PCBs) in on-site areas to reduce off-site migration and potential direct-contact risks to plant workers;
- Completing the Drum Mountain (containing contaminated scrap metal) removal action;
- Removing petroleum-contaminated soil from Solid Waste Management Unit (SWMU) 193 to eliminate a potential source of groundwater contamination;
- Removing more than 30,500 tons of scrap metal stored outdoors;
- Completing remediation of the North-South Diversion Ditch within the plant area, which permanently
 eliminated runoff from the ditch as a potential carrier of contamination outside the plant fence;
- Removing unusable inactive facilities;

- Selecting a remedial action and implementing a treatment system for remediation of the C-400 area, which is a major source of TCE contamination;
- Completing CERCLA five-year reviews to ensure that remedial actions taken remain protective of human health and the environment and continue to function as designed; and
- Completing RCRA inspections/reviews.

2.2 LONG-TERM OUTLOOK FOR THE PADUCAH GASEOUS DIFFUSION PLANT

The aforementioned actions are steps in reducing site risks. While no imminent threats currently exist, several major challenges remain. These challenges include PCBs and radionuclides in creeks and soil, off-site organic compound plumes, burial grounds, and on-site sources of groundwater contamination. The SMP outlines a strategy for addressing these challenges and for achieving significant reduction of potential risks at the site. Long-term strategy and outlook for key cleanup activities under the FFA are available in the SMP, Appendix 3, at http://www.latakentucky.com/pubdocs/FY 2015 SMP D2R1.pdf.

The status of PGDP on the NPL under two Environmental Indicators (EIs) is available at the EPA Superfund EI Web site at http://www.epa.gov/superfund/accomp/ei/ei.htm. Institutional controls and EIs were implemented at PGDP in 2008 through the Government Performance and Results Act (GPRA), national legislation that requires federal agencies meet specific goals. The GPRA holds federal agencies accountable for using resources wisely and achieving program results. EPA, under direction from Congress, established two EIs for GPRA: (1) current human exposures under control and (2) migration of contaminated groundwater under control. Additional information on GPRA is found on the EPA Web site at www.epa.gov.

2.3 CURRENT ACTIVITIES AT PADUCAH GASEOUS DIFFUSION PLANT

Current activities at PGDP are implemented according to the approved SMP. SMP actions are evaluated and reported under the CERCLA five-year reviews and FFA semiannual reports. When five-year reviews are complete, DOE makes information available through public notices. Public notices are discussed in Section 5.1.2.3. Five-year reviews were undertaken in 1998, 2003, 2008, and 2013 and are available at http://paducaheic.com. Semiannual reports are available at http://www.latakentucky.com/public documents.asp.

3. COMMUNITY PROFILE

- Site and Community Overview
- A History of Public Involvement

Since beginning a formal program of environmental cleanup work at the PGDP in the late 1980s, DOE has continually turned to stakeholders for input. The community, with a history of involved citizenry, responded with immediate interest and feedback through personal contacts, letters, and public meetings.

The PGDP is situated on a 3,556-acre parcel of DOE-owned property in McCracken County in western Kentucky, approximately 10 miles west of the city of Paducah and 3.5 miles south of the Ohio River. The primary operations associated with the enrichment process are located on approximately 650 acres within the plant area. Of the remaining DOE-owned acreage, 1,986 acres are leased to the Kentucky Department for Fish and Wildlife Resources (KDFWR) as part of the West Kentucky Wildlife Management Area (WKWMA).

The area surrounding the PGDP is predominantly rural. The area is lightly populated, with private residences and farms dotting rural roads around the plant. Some private residences are located adjacent to the DOE property boundary and WKWMA, though no private residences exist on DOE property. The closest communities to the plant are the unincorporated communities of Grahamville (about 1 mile east) and Heath (about 1 mile southeast). The West McCracken Water District supplies municipal water to portions of these communities. The closest towns with universal public water supplies are Kevil, Kentucky (about three miles southwest), and Metropolis, Illinois (about four miles northeast, across the Ohio River). The figures included in this chapter depict the plant site itself and the location of the plant site in relation to the groundwater plume (Figure 1); local communities, roads, schools, playgrounds, community gathering areas (Figure 2); wetlands, streams, and other surface water features (Figure 3); the WKWMA (Figures 1, 2, and 3); the area of potential habitat for the Indiana bat, a federally listed endangered species (Figure 4); and the locations of on and off-facility waste sites (SWMUs) have been and will be addressed under the FFA (Figure 5). For additional information, see the Site GIS Viewer found in the Paducah Data Warehouse. A link to the Paducah Data Warehouse is available here: http://paducaheic.com/Links.aspx.

The plant is a significant regional employer, providing work for approximately 1,300 people from about 20 counties in four states (Kentucky, Illinois, Missouri, and Tennessee). The population of Paducah, based on the 2010 U.S. census, was 25,024. The population of McCracken County (248.74 square miles), according to the April 2010 census, is about 65,600.

The Tennessee Valley Authority's Shawnee Fossil Plant, adjacent to the northern border of the DOE site, is the only other major industrial facility in the immediate area. The Honeywell Metropolis Works, located across the Ohio River in Metropolis, Illinois, produces feed material for the PGDP and other uranium enrichment facilities abroad.

When groundwater contamination was discovered in residential water wells near PGDP in 1988, DOE instituted a response action to provide municipal water to certain properties free of charge. The properties to which DOE provides municipal water are located in the Water Policy area, depicted in Figure 1. The plant also designated a contact person to handle all telephone inquiries and make personal visits to concerned residents.

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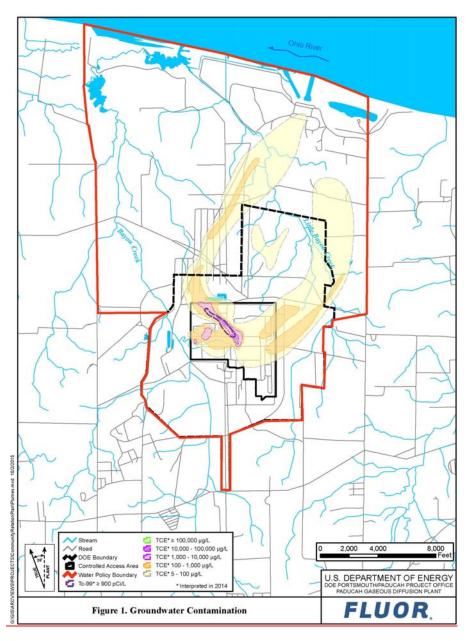


Figure 1. Groundwater Contamination

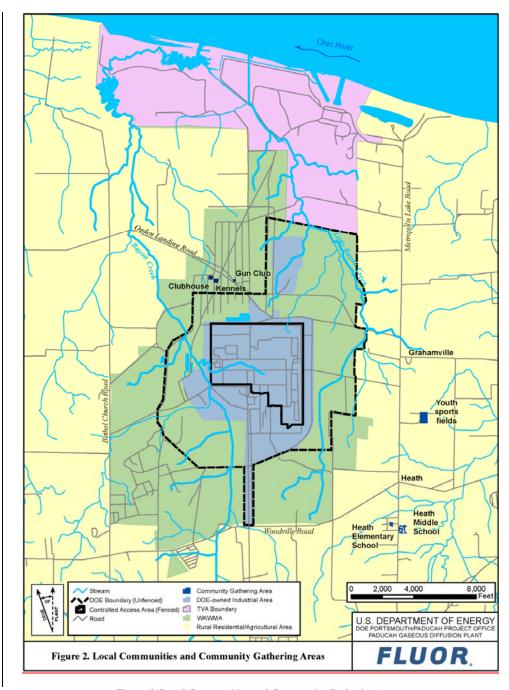


Figure 2. Local Communities and Community Gathering Areas

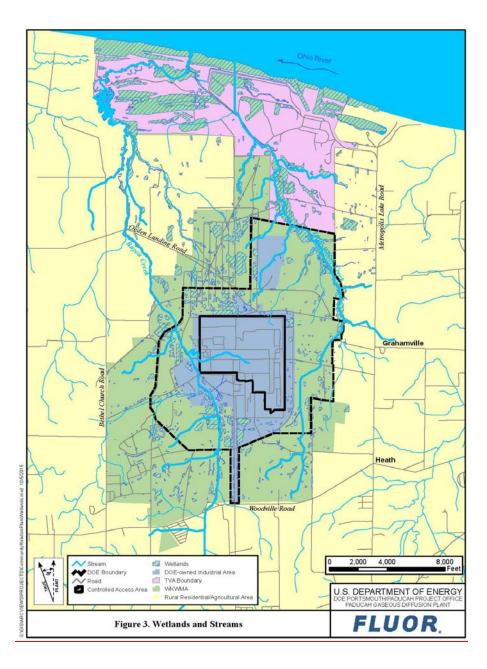


Figure 3. Wetlands and Streams

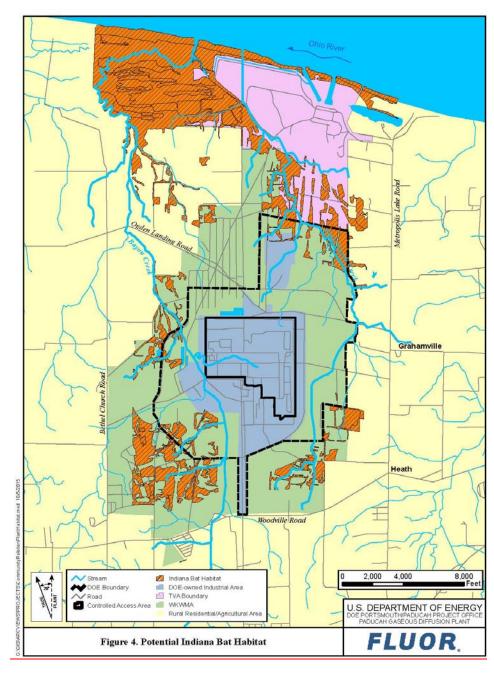


Figure 4. Potential Indiana Bat Habitat

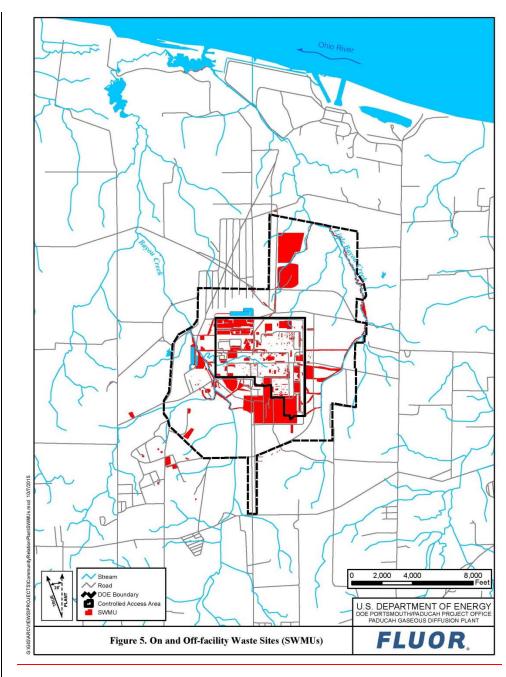


Figure 5. On and Off-facility Waste Sites (SWMUs)

These efforts led to the issuance of the first CRP for PGDP in 1989. The plan was revised substantially in 1998 to meet the requirements of the FFA and was revised in 2005, 2008, 2009, 2011, 2013, and again in 2015. Community stakeholders in the Paducah area began working with DOE in 1986 to formalize ways to access information and provide input on environmental activities at PGDP. These activities included an Environmental Advisory Committee (active from 1986 to 1997) and the Neighborhood Council (chartered in 1992).

Many DOE cleanup sites across the country have formed local stakeholder boards to serve as forums for dialogue on planning and decision making among representatives from the community, DOE, and regulatory agencies. In 1994, DOE's Office of EM established the <u>Site-Specific Advisory Board (SSAB)</u> program under the Federal Advisory Committee Act. The <u>Paducah Citizens Advisory Board (CAB)</u> was chartered under the SSAB program in 1996. <u>The Advisory Board Charter can be viewed here:</u> http://energy.gov/sites/prod/files/2014/05/f15/EM%20SSAB%20Charter%202014%20-%20signed.pdf.

Funded by DOE, the CAB provides independent advice and recommendations on cleanup activities at the PGDP. CAB members represent a broad spectrum of the community with diverse perspectives and experiences. Nonvoting, ex-officio members include representatives from DOE's Portsmouth/Paducah Project Office, EPA, KEEC (represented by the Kentucky Division of Waste Management), KDFWR, and Kentucky Department for Public Health. These members advise the CAB on their agencies' policies and perspectives related to PGDP cleanup.

All CAB meetings are open to the public and present an opportunity for the board members and general public to obtain information, ask questions, and interact with DOE and PGDP personnel. Through the CAB, DOE gains valuable input on FFA-related cleanup and other PGDP issues to consider in making decisions. All CAB and CAB subcommittee meetings are open to the public and are posted on the Web site at http://www.pgdpcab.energy.gov/. Full board meetings are advertised.

The WKWMA is an important recreational resource for western Kentucky and is used by more than 10,000 people each year. Major recreational activities include camping, canoeing, hunting deer and small game, field trials for dogs and horses, trail riding, fishing, and skeet and target shooting.

Formal interviews to assess the community's level of knowledge, perceptions, and concerns regarding environmental issues and activities at PGDP have been conducted several times since the public involvement program began, including a round of interviews during development of earlier CRPs. The most recent formal interviews were conducted in 2002, when DOE convened three focus groups to help determine community concerns and suggestions regarding the CRP. These groups represented plant neighbors, educators from elementary to college levels, local elected officials, representatives of the regional business community, and the Paducah CAB.

In general, the focus groups reflected concerns about the overall pace of environmental cleanup at the site and the long-term resolution of the groundwater contamination. In response to these concerns, the FFA parties have developed new strategies that focus on accelerating cleanup actions to provide risk reduction at the major sources of off-site groundwater contamination. These strategies are reflected in the SMP, which is periodically updated, and is available for public review at the Environmental Information Center (EIC) (see Chapter 4 for more information about the EIC). The SMP is the principal blueprint for scheduling and implementing investigation and cleanup activities at the site, including activities to address groundwater contamination.

Focus group participants were generally aware of DOE communications methods and felt the agency was doing a good job of disseminating information, especially through public meetings. The suggestions for improving future communication centered on the use of new technologies, such as interactive kiosks,

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interactive video programs for students, and traveling tabletop displays. Other suggestions for improved communications included increased use of traditional methods, such as mailing lists, speakers' bureaus, newsletters, and flyers.

DOE has communicated regularly with local citizens groups, individual citizens, and community leaders through recurring briefings and meetings. DOE also reviews and responds to public comments submitted in relation to response actions.

4. ENVIRONMENTAL JUSTICE

In 1994, the president issued Executive Order 12898, "Federal Actions To Address Environmental Justice in Minority and Low-Income Populations." The purpose of the Executive Order is to focus the attention of federal agencies on human health and environmental conditions in minority and low-income communities. Environmental justice analyses identify disproportionate placement of high and adverse environmental or health impacts from proposed federal actions on minority or low-income populations and identify alternatives that could mitigate such impacts. DOE uses data from the U.S. Census Bureau for this analysis. The Census identifies minority populations as Black or African American; American Indian and Alaska Native; Asian; Native Hawaiian and other Pacific Islander; other race; of two or more races; and Hispanic or Latino. DOE uses poverty status to define low-income communities. The 2010 Census defines the poverty level in the United States as \$11,369 annual income or less for an individual, and \$22,541 annual income or less for a family of four (USCB 2012).

DOE analyzes environmental justice concerns in accordance with the Council on Environmental Quality (CEQ) Environmental Justice Guidance under the National Environmental Policy Act (NEPA) of 1969 (CEQ 1997a). DOE policy is that NEPA values are incorporated into the CERCLA process; therefore, CERCLA documents also include environmental justice analyses.

Recent DOE environmental justice analyses have been documented in the *Paducah Gaseous Diffusion Plant Draft Environmental Assessment for Potential Land and Facilities Transfers*, DOE/EA-1927 (DOE 2015), and CERCLA documents such as the *Remedial Investigation Feasibility Study for CERCLA Waste Disposal Alternatives Evaluation at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky*, DOE/LX/07-0244&D2 (DOE 2013). These documents can be found at http://energy.gov/sites/prod/files/2015/06/f22/EA-1927-DEA-2015.pdf and http://paducaheic.com/Search.aspx?accession=env 1.A-00436, respectively.

These analyses conclude that a few census tracts in the six-county region around the Paducah Site contain disproportionately higher minority and low-income populations. These few census tracts all are well beyond the area of potential impact from CERCLA actions; therefore, no disproportionately high impacts to minority or low income populations are anticipated.

5. PUBLIC PARTICIPATION ACTIVITIES UNDER THE PADUCAH FFA

The following chapter describes how the FFA parties strive to provide information about PGDP cleanup and involve the public in the decision making process for Paducah's FFA-related response actions. This chapter addresses the various ways to receive information from and provide comments to DOE, EPA, and Kentucky about Paducah site activities and presents information about other public organizations that closely follow Paducah site issues and how the FFA parties work with them. This chapter also provides an overview of the decision making process under the FFA and related points for public involvement in that process.

5.1 INFORMATION RESOURCES AND PUBLIC INVOLVEMENT

5.1.1 Information Resources

A number of resources are available to inform the public about actions being conducted under the provisions of the FFA.

5.1.1.1 Contact information

Appendix A of this CRP sets forth contact information (e.g., addresses, telephone numbers, Web sites) for key government officials/agencies and stakeholder organizations that have an interest in or are affected by PGDP activities. The information in Appendix A is maintained as a separate fact sheet that is updated periodically. This fact sheet is available to the public at the EIC.

5.1.1.2 Key Web sites

Provided below are key Web sites associated with information resources and public involvement.

• DOE: www.energy.gov	Deleted: Department of Energy
DOE Portsmouth/Paducah Project Office: http://www.energy.gov/pppo/portsmouthpaducah-project-office	Deleted: Department of Energy Deleted: ,
DOE Portsmouth/Paducah Project Office/PGDP Cleanup: http://www.energy.gov/pppo/pgdp-deactivation-project	Deleted: Department of Energy, Deleted: www.pppo.energy.gov
• EIC: http://paducaheic.com/_	Deleted: Environmental Information Center Deleted: www.pppo.energy.gov/pad_eic.html
EPA PGDP NPL: http://www.epa.gov/region4/superfund/sites/fedfacs/pgasdifky.html	Deleted: Environmental Protection Agency
KDEP: www.dep.ky.gov	Deleted: Paducah Gaseous Diffusion Plant Deleted: National Priorities List
Paducah <u>CAB</u> : http://www.pgdpcab.energy.gov/ .	Deleted: www.epa.gov
Paducah EIC Online Document Repository: www.paducaheic.com	Deleted: Kentucky Department for Environmental Protection
EPA Superfund Community Involvement: http://www.epa.gov/superfund/community/	Deleted: Citizens Advisory Board Deleted: www.pgdpcab.org

5.1.1.3 Mailing lists

DOE maintains a list of people who are interested in receiving information by mail and periodically advertises the availability of this list. Sign-up sheets are provided routinely at public meetings for those who wish to be added to the mailing list. The mailing list contains both street and e-mail addresses (if provided). The list is maintained in an electronic database and is updated regularly. The mailing list is used to distribute informational material as appropriate. Those interested in being added to the distribution list can call the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

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5.1.1.4 Publications

The FFA parties strive to improve the readability of site publications, including fact sheets, public presentations, and informational displays. Providing accurate, current, and readable material is essential in aiding the public to participate in the site's decision making process. Publications related to the Paducah site include the following:

- Meeting Summaries—Written summaries of certain public meetings are available at the EIC.
- Comment Response Summaries generated through Public Comment—During public comment periods, the public has the opportunity to comment on various CERCLA-related decision documents associated with both remedial actions (e.g., proposed plan, ROD) and removal actions [e.g., engineering evaluation/cost analysis (EE/CA), action memorandum]. The public is encouraged to provide input to the FFA decision making process during these formal public comment periods. When required by the National Contingency Plan (NCP)/FFA and/or RCRA for certain documents, DOE (or other FFA party, as appropriate) prepares a written response to significant comments received during public comment periods within 30 days of the end of period. For CERCLA actions, the Responsiveness Summary is included as part of the Record of Decision (ROD), which is available at the EIC and at the McCracken County Public Library. Additional information is available in Section 5.1.2.1.
- Fact Sheets—These provide information on site issues, cleanup activities, and projects. Fact sheets are available on a number of projects. Copies of these fact sheets are available through the EIC.

5.1.1.5 Site tours

Because of security restrictions, tours of the site are available only on a limited basis consistent with DOE security and programmatic needs. There are no scheduled public site visits. Upon request, DOE has provided tours of areas of interest to certain stakeholder groups, such as the CAB, colleges and universities, Chamber of Commerce, Congressional representatives, and local and national media. For more information about site tours, please contact the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

5.1.1.6 News media activities

To keep the public informed, the FFA parties conduct a variety of activities to provide the media with timely and accurate information about the Paducah site cleanup activities. Information is distributed through news conferences, news releases, public service announcements, editorial board presentations, contact with individual reporters and editors, and providing media with photos and video for their use. The current list of radio, television, print, and Web-based outlets used by DOE for local outreach regarding the Paducah cleanup is included in Appendix B.

5.1.1.7 Information repositories

The NCP requires DOE to maintain a repository where public documents are stored and are available to people seeking information. DOE provides two convenient locations where people can go to learn more about the PGDP by reading official documents and other pertinent information about the site and FFA-related activities. One location is the EIC, which is the electronic home of the site's Administrative Record and other public documents related to DOE work at PGDP. This includes reports, work plans, meeting summaries, newsletters, fact sheets, and historical PGDP information. The center is generally open weekdays from 8 a.m. to 12 p.m. and is located at 115 Memorial Drive, Paducah, Kentucky 42001, 270-554-3004 or at the Web site—http://www.paducaheic.com.

Another location where selected public documents are available is the McCracken Public Library. Copies of documents issued for public comment and the Administrative Record File Index are located there. The McCracken County Public Library is at 555 Washington Street in Paducah. Call 270-442-2510 or go to www.mclib.net for hours of operation.

5.1.1.8 Administrative Records

The Administrative Record is the official body of documents that forms the basis for the selection of a particular response/corrective action. It contains the documents used in making cleanup decisions. As the lead agency at PGDP, DOE maintains the CERCLA Administrative Record for each response action and makes it available for public inspection at the EIC. The Administrative Record index and selected documents are available at the McCracken County Public Library. DOE publishes notices to announce the availability of a new Administrative Record File in a major local newspaper of general circulation (e.g., The Paducah Sun). Kentucky maintains an Administrative Record for the Kentucky RCRA hazardous waste permit in accordance with state law and the FFA. Files from the Administrative Record index are available on the EIC Web site at www.paducaheic.com. The Administrative Record index lists for the Administrative Record, General Reference Compendium, and Post Decision files are available at http://paducaheic.com/HelpIndex.aspx.

5.1.2 Public Involvement Opportunities

A number of opportunities are available for public involvement in cleanup activities being undertaken at the Paducah site.

5.1.2.1 Public comment periods

The Paducah Site provides information and opportunities to participate in providing comments on environmental cleanup decisions. The community has a voice and plays an important role during all phases of the CERCLA process. During public comment periods, the public has the opportunity to comment on various CERCLA-related decision documents associated with both remedial actions (e.g., proposed plan, ROD) and removal actions (e.g., EE/CA, action memorandum). The public is encouraged to provide input to the FFA decision making process during these formal public comment periods. Notification of document availability, a brief document description or summary, and announcement of each public comment period are published in a major local newspaper of general circulation (e.g., *The Paducah Sun*).

Announcements include the dates and duration of the comment period, how and where to submit comments, and contact information. Written comments received during the comment period are considered during the decision making process. All public comment periods will be determined in accordance with applicable state and federal requirements. The duration of the comment period is Deleted: FFA

prescribed by the NCP/FFA and/or RCRA and is presented in greater detail in Section 5.2 of this plan. To the extent practicable, a comment period required by the NCP/FFA for an action/document and a comment period required by the RCRA Permit for an equivalent action/document will be combined into a single public comment period that meets all applicable requirements.

5.1.2.2 Public meetings

When it is the lead agency, DOE offers public meetings or informational workshops when required by the NCP/FFA and/or RCRA and at additional times that it deems appropriate. These meetings assist the public in obtaining information and making comments to DOE, EPA, and the Commonwealth of Kentucky. When the EPA or the Commonwealth of Kentucky is the lead agency for the comment period, EPA or the Commonwealth will plan, schedule, and prepare for public meetings. Kentucky is the lead agency in actions such as closure plan decisions, permit modifications, and permit renewal.

The Paducah EIC is the most frequently used location for public meetings. Meetings have been held at areas high schools, the local community college, or other public buildings. Representatives from DOE, EPA, and Kentucky attend these meetings. When required by the NCP/FFA and/or RCRA, DOE prepares a meeting summary for public meetings for which DOE is the lead agency and makes it available to the public at the EIC. To the extent practicable, a public meeting required by the FFA/NCP for an action/document and a public meeting required by the RCRA Permit for an equivalent action/document will be combined into a single public meeting that meets all applicable requirements.

To improve effectiveness and efficiency of these meetings, the FFA parties strive to provide information to the public about an upcoming public meeting at least one week prior to holding a public meeting.

5.1.2.3 Public notification process

To ensure stakeholders are notified of opportunities for public involvement, DOE uses a variety of methods to disseminate information to the public. If notice of a document, meeting, or other activity is required to be published in a major local newspaper of general circulation, the notice typically is published in *The Paducah Sun*. To the extent practicable, a notice required by the NCP for a document, meeting, or other activity and a notice required by the RCRA Permit for the equivalent document, meeting, or other activity will be combined into a single notice, meeting all applicable requirements.

In addition to the required legal notice, DOE may use other methods to announce public participation opportunities, including news releases, public service announcements, postcards, Web site postings, *Federal Register* notices, e-mail, or other public contact tools to inform stakeholders of the availability of a public comment period, document, or public meeting.

The FFA parties strive to create public notices that are readable, easy to understand, and provide clear information on when and how the public is invited to participate in the decision making process. Public comment period announcements include the dates of the comment period, how to submit comments, how to request a public meeting (if applicable), and who to contact for more information. Public meeting announcements include the date, time, and location of the meeting and who to contact for more information.

5.1.2.4 Technical Assistance Grants

Grants are available through EPA to provide resources for community groups to hire technical advisors who can assist them in interpreting technical information about the site. EPA provides DOE with current

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When required by the NCP/FFA and/or RCRA for certain removal and remedial action documents, DOE (or other appropriate FFA party) prepares a written response (Responsiveness Summary) to significant comments. The Responsiveness Summary contains a summary of the comments received and DOE's responses. DOE endeavors to convey all information, both technical and nontechnical, in easily understood terms. To the extent practicable, a Responsiveness Summary required by the NCP for an action/document and a Responsiveness Summary required by the RCRA Permit for an equivalent action/document will be combined into a single responsiveness summary that meets all applicable requirements. ¶

The Responsiveness Summary typically is issued as part of the appropriate response action document (e.g., Record of Decision for comments on the Proposed Plan). The Responsiveness Summary and documents available for public comment are maintained at Public Information Repositories. (See Section 4.1.1.7 for more information.) As appropriate, response to comments also may be mailed to the person making the comment.

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information regarding the Technical Assistance Grant program, which DOE then makes available to the public through the EIC. Information is placed in the EIC within 30 days of receipt from EPA.

5.1.2.5 Community interviews

The NCP requires that DOE, in certain circumstances, interview local officials, community residents, public interest groups, or other interested or affected parties to obtain comment about their concerns and information needs. DOE conducts these interviews, as required, and uses public meetings, CAB meetings, and public comment periods as mechanisms to query the community about its concerns and information/public participation needs.

5.1.2.6 Special events

As appropriate, DOE may conduct special events or meetings on specific issues or topics that may relate to FFA cleanup actions, as well as for other aspects of DOE's EM program. DOE also may offer speakers to provide presentations on requested topics for stakeholder groups such as civic organizations, local businesses, trade associations, and schools. For more information about special events, please contact the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

5.1.2.7 Community Relations Plan updates

The CRP is the public's roadmap to citizen involvement in cleanup decisions under the FFA at the PGDP Superfund Site. The document addresses how various environmental laws are coordinated through the FFA and at what point the public has the opportunity to comment. DOE updates the document at the request of any FFA party, but no more often than once every two years. DOE bases updates on information collected through public interviews, which may include informal discussions, formal focus groups, discussions at CAB meetings, other communication, and other relevant factors. Appendix C includes types of public involvement activities used to obtain information for CRP updates.

The CRP, including any updates, will be made available for public review in the EIC.

5.1.2.8 Other community relations activities

At DOE discretion, additional community outreach methods may be used to provide the public with information about projects and activities and to solicit comment. These activities could include additional publications, site tours, news media activities, local government interaction, civic group presentations, etc.

5.1.3 Stakeholder Organizations

5.1.3.1 Citizens Advisory Board

The CAB provides independent advice and recommendations on cleanup activities at PGDP. Participation as a member of the CAB or simply in CAB meetings is another mechanism for public involvement in PGDP cleanup activities. Meetings of the CAB and its <u>committees and subcommittees are open to members of the public to acquire information and make comments on topics within the CAB's scope. All CAB meetings are open to the public and present an opportunity for the board members and general public to obtain information, ask questions, and interact with DOE and PGDP personnel. Through the CAB, DOE gains valuable input on FFA-related cleanup and other PGDP issues to consider in making decisions. All CAB and CAB subcommittee meetings are open to the public and are posted on the Web site at http://www.pgdpcab.energy.gov/. Full board meetings are advertised. Public comment periods are</u>

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routinely included on the board's meeting agenda. If you are interested in applying to become a member of the CAB, please contact the CAB office (see Appendix A for contact information).

To provide the CAB with relevant information and to obtain CAB input regarding environmental response actions, DOE does the following:

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- Attends, on a regular basis, CAB board meetings and disseminates information through DOE project updates and presentations targeted to specific issues or actions planned at PGDP;
- Attends, as appropriate, CAB committee and subcommittee, meetings to provide technical
 information, either upon request by CAB members or as determined by the response action cycle; and

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Responds to CAB recommendations in writing to inform the CAB whether the recommendation is
accepted and to explain the DOE's decision regarding the recommendation.

For more information about the CAB, please see the discussion in Chapter 3.

5.1.3.2 Government agencies

DOE shares the Paducah environmental public involvement stage with state and local boards and agencies and with several citizen groups and organizations. Two government agencies provide oversight of DOE's cleanup activities under the FFA and participate in cleanup decisions for the PGDP Superfund site: KEEC and EPA. The working relationships among DOE, KEEC, and EPA for cleanup actions at the PGDP are addressed in the FFA for PGDP. DOE and EPA sign RODs for selected remedial actions at PGDP, with concurrence from the Commonwealth of Kentucky, to ensure that cleanups are protective of people and environmental resources. If EPA and DOE are unable to agree on a proposed remedy, selection of the cleanup action is made by the EPA Administrator. The Commonwealth of Kentucky may choose to impose on DOE a permit modification consistent with Kentucky hazardous waste statutes and agency regulations in the event that EPA and the Commonwealth of Kentucky are unable to agree on a proposed remedy.

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EPA Region 4 is based in Atlanta, Georgia. Aside from its official reviews of DOE decision documents, EPA publishes a considerable amount of information on a broad range of topics. Much of this information is available through the main EPA Web site, www.epa.gov.

Contact information for EPA:

U.S. Environmental Protection Agency Sam Nunn Atlanta Federal Center 61 Forsyth Street, SW Atlanta, GA 30303-3415 EPA Hotline: (800) 241-1745

EPA Region 4 Office of External Affairs: (404) 562-8327

Web site: www2.epa.gov

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Deleted: www.epa.gov/region4

The KEEC is responsible for a wide range issues and programs for the Commonwealth of Kentucky. Contact information for the KEEC:

Kentucky Energy and Environment Cabinet Department for Environmental Protection 200 Fair Oaks Lane Frankfort, KY 40601 Phone: (502) 564-2150

Fax: (502) 564-4245 Web site: <u>www.eec.ky.gov</u>

Many people receive information about the Paducah site from elected or appointed officials, and DOE strives to keep these officials informed through briefings, publications, mailings. The FFA parties strive to respond to questions from officials and other agencies in a timely fashion.

Additional government agencies, officials, and organizations that may have an interest in PGDP cleanup and other PGDP activities are listed in Appendix A, along with related contact information.

5.1.3.3 Other stakeholder organizations

A variety of other stakeholder groups have an interest in PGDP activities, including these:

- American Chesapeake Club
- Associated General Contractors

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Environmentalists¶

- Agency for Toxic Substances and Disease Registry
- Ballard County Chamber of Commerce
- Ballard County
- Bluegrass Retriever Club
- Central Kentucky Retriever Club
- City of Kevil
- City of Paducah
- Coalition for Health Concern
- Paducah Economic Development
- Indigenous Environmental Network
- Kentucky Department of Fish and Wildlife Resources
 Kentucky Department for Public Health—Radiation Health Branch
- Labrador Trials
- McCracken County
- Paducah Area Chamber of Commerce
- Paducah Area Community Reuse Organization
- Purchase Area Development District
- Purchase District Health Department
- Security Police and Fire Professionals of America, Local 101
- Tennessee Valley Authority
- United Steelworkers of America, Local 550
- University of Kentucky
- West Kentucky Community and Technical College
- West Kentucky Coonhunters Association, Inc.
- West Kentucky Field Trial Club
- West Kentucky Wildlife Management Area
- West McCracken Water District

Additional information is included in Appendix B, Public Notice Mailing List.

5.2 DECISION MAKING AND PUBLIC INVOLVEMENT

- FFA Modifications
- Removal Actions
- Remedial Actions
- Coordination of CERCLA and RCRA

This chapter addresses decisions made within the scope of the Paducah FFA and related public involvement opportunities. The FFA establishes a procedural framework and schedule for developing, implementing, and monitoring appropriate cleanup actions at the Paducah site in accordance with CERCLA, RCRA, PGDP's RCRA hazardous waste permit, and state law, including corrective action provisions.

Public involvement and public comment opportunities in decisions made under the FFA vary according to the kind of decision being made. Key actions for which decisions are made under the FFA include major FFA modifications; emergency removal actions; time critical removal actions; non-time critical removal actions; interim remedial actions; and final remedial actions. This chapter describes the process under the FFA_Figures 6–9 highlight the opportunities for public involvement for each of these decisions. This chapter also describes the process that is followed to coordinate CERCLA and RCRA requirements.

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5.2.1 FFA Modifications

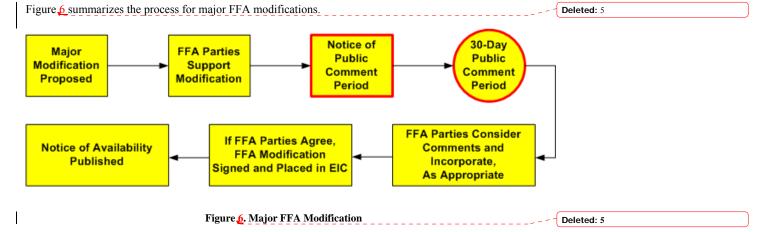
There may be instances when the FFA parties identify the need to modify the FFA. The FFA may be modified with the agreement of all of the FFA parties. Modifying the FFA means changing the text of the FFA and/or its appendices. Modifications may be designated either as minor or major. Any FFA party may designate a proposed modification as a major modification. If any FFA party disagrees with the designation of a modification as "major," it may invoke dispute resolution pursuant to the provisions of FFA Section XXV. Minor modifications can be made informally upon consent of the FFA parties and do not require public review and comment. Major modifications are required to be in writing and are effective upon the date they are signed by EPA, which is the last signatory on such modifications.

Although the FFA does not require public review and comment for major modifications, the parties to the FFA have agreed that major modifications of the FFA and/or its appendices will be subject to a 30-day public comment period prior to finalization.

The decision process and public participation opportunities for major modifications are described below:

- The proposing party proposes a major modification of the FFA.
- When all FFA parties support the modification, then the following actions are taken:
 - The proposing party submits the modification to the EIC;
 - In a major local newspaper of general circulation (e.g., *The Paducah Sun*), the proposing party publishes a notice providing a brief description of the proposed modification and announcing the availability of the proposed modification in the EIC and a 30-day public comment period; and
 - The FFA parties consider public comment, as appropriate.
- If the FFA parties agree on the modification after considering public comment, then
 - (1) The parties sign a FFA Modification Form effecting the modification. The updated version of the FFA will be maintained at the EIC;

- (2) The major modification of the FFA will be placed in the EIC for public review; and
- (3) DOE notifies the public in a major newspaper of general circulation (e.g., *The Paducah Sun*) that a major modification to the FFA has been made and is available at the EIC.



5.2.2 Removal Actions

CERCLA and federal regulation (40 CFR § 300.5) define a removal action as, "the cleanup or removal of released hazardous substances from the environment; such actions as may be necessary taken in the event of the threat of release of hazardous substances into the environment; such actions as may be necessary to monitor, assess, and evaluate the release or threat of release of hazardous substances; the disposal of removed material; or the taking of such other actions as may be necessary to prevent, minimize, or mitigate damage to the public health or welfare of the United States or to the environment, which may otherwise result from a release or threat of release." The FFA outlines the decision and public involvement process for removal actions. Removal actions can include, but are not limited to, one or more of the following activities:

- Fences, warning signs, or other security or site control precautions—where humans or animals have access to the release.
- Drainage controls, for example, runoff or run-on diversion, where needed, to reduce migration of hazardous substances, pollutants, or contaminants off-site or to prevent precipitation or runoff from other sources (e.g., flooding) from entering the release area.
- Stabilization of berms, dikes, or impoundments or drainage or closing of lagoons, where needed, to maintain the integrity of the structures.
- Caps on contaminated soils or sludges, where needed, to reduce migration of hazardous substances,
 pollutants, or contaminants into soil, ground or surface water, or air. Use of chemicals and other
 materials to retard the spread of the release or to mitigate its effects—where the use of such chemicals
 will reduce the spread of the release.
- Excavation, consolidation, or removal of highly contaminated soils from drainage or other areas—where such actions will reduce the spread of, or direct contact with, the contamination.

- Removal of drums, barrels, tanks, or other bulk containers that contain or may contain hazardous substances or pollutants or contaminants—where it will reduce the likelihood of spillage; leakage; exposure to humans, animals, or the food chain; or fire or explosion.
- Containment, treatment, disposal, or incineration of hazardous materials, where needed, to reduce the likelihood of human, animal, or food chain exposure.
- Provision of an alternative water supply—where immediately necessary to reduce exposure to contaminated household water and continuing until such time as local authorities can provide a permanent remedy.

Pursuant to Section X.B of the FFA, removal actions are initiated by the submittal of a Removal Notification to EPA and KEEC for their review and approval. The notification includes pertinent information, including a description of the factors considered in determining the appropriateness of the removal action.

There are three types of removal actions:

- (1) Emergency/imminent hazard removal actions
- (2) Time-critical removal actions
- (3) Non-time-critical removal actions

These categories of removal actions are based on the type of situation, the urgency of the threat of release, and the time frame in which the action must be initiated. Community involvement requirements for all three categories of removal actions can be found at 40 CFR § 300.415(n). (NOTE: The 1998 FFA contains an outdated citation.)

The public can gain more information about a removal action by reviewing the Administrative Record for the removal action, which is available at the EIC, and by contacting the designated DOE spokesperson for the removal action. The designated spokesperson for removal actions will be the DOE Paducah Site Lead. In accordance with the NCP, the spokesperson informs the public and others about removal actions taken and serves as a point of contact for community members. Contact information for the DOE Paducah Site Lead is available in Appendix A. For removal actions that extend beyond 120 days, DOE conducts community interviews (see Section 1 of this chapter for information on community interviews). This CRP satisfies the requirements for the lead agency to prepare a CRP for removal actions that extend beyond 120 days.

5.2.2.1 Emergency/imminent hazard removal actions

Emergency/imminent hazard removal actions are taken in response to imminent and substantial endangerment to human health or the environment. Streamlined public information activities during an emergency/imminent hazard removal action typically are handled under emergency response procedures.

Figure 2 highlights some of the key points in the FFA process for implementing an Emergency/Imminent Hazard Removal Action.

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When an emergency/imminent hazard removal action is proposed, DOE provides EPA and the KEEC with a removal notification for their review and approval, unless development, review, and approval of the removal notification would be impractical, considering the exigencies of the situation. In cases in which a release at the site could cause imminent and substantial endangerment to public health or welfare of the environment, DOE proceeds as soon as possible with the removal action and notifies EPA and

KEEC in accordance with applicable provisions of the FFA, NCP, and PGDP's RCRA hazardous waste permit. A description of the emergency and the technical specifications for the removal action, including any further action needed to complete the removal action, are submitted in writing to EPA and KEEC within 15 days of the release.

Information about emergency/imminent hazard removal actions can be obtained by reviewing the Administrative Record, which will be placed in the EIC, and by contacting the <u>Deactivation Contractor's</u> <u>Public Affairs Manager at (270) 441-5168</u>.

5.2.2.2 Time-critical removal actions

Pursuant to Section X.D of the FFA, time-critical removal actions are taken in response to releases or potential releases, requiring on-site action when there is less than six months to plan for the actions. Key points in the FFA decision and public involvement processes for time-critical removal actions are summarized in Figure 7.

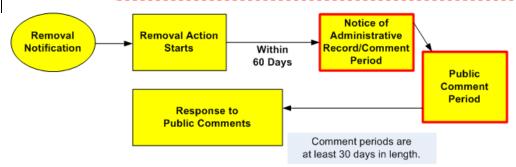


Figure 7. Time-Critical Removal Action

When such a removal action is proposed, DOE provides EPA and the KEEC with a removal notification for their review and approval. Upon approval, DOE initiates the removal action. DOE publishes a notice of availability of the Administrative Record and comment period for the selected removal action within sixty days of initiating the removal action. Within 30 days of the close of the comment period, DOE responds to comments in a written Responsiveness Summary, which is reviewed and approved by EPA and KEEC and included in the Administrative Record.

Time-critical removal actions have three principal public involvement points.

- (1) Notice and Availability of Administrative Record—Within 60 days of the start of an on-site removal activity, DOE makes the Administrative Record available to the public at the EIC and issues a notice announcing the availability of the Administrative Record and the start of a public comment period. This notice is to be published in a major local newspaper of general circulation.
- (2) Public Comment Period—Usually the public comment period is established for 45 days. Depending on the circumstances, including the urgency of the situation and programmatic needs, a shorter comment period (e.g., 30 days) may be established to the extent consistent with applicable law.
- (3) Response to Significant Comments—DOE prepares a written response to significant comments received during the comment period within 30 days of the end of the comment period. The comment

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response summary and the removal notification are submitted to EPA and Kentucky for review and approval in accordance with the FFA and are included in the Administrative Record.

Additional information about time-critical removal actions at PGDP can be obtained by contacting the Deactivation Contractor's Public Affairs Manager at (270) 441-5168.

5.2.2.3 Non-time-critical removal actions

Pursuant to Section X.E of the FFA, non-time-critical removal actions are taken when a removal action is determined to be appropriate, but a planning period of at least six months is available before on-site activities begin. Key points in the FFA decision and public involvement processes for non-time-critical removal actions are summarized in Figure 8. When a non-time critical removal action is proposed, DOE provides EPA and the KEEC with a removal notification for their review and approval. Upon approval of the notification, DOE prepares an EE/CA, which is an analysis of removal alternatives for EPA and KEEC approval. DOE makes the removal notification, the EE/CA, and the Administrative Record available for public comment in accordance with the NCP. Following public comment, DOE prepares an action memorandum (documenting the removal action to be taken), including a summary of responses to significant public comments, and a removal action work plan for EPA and KEEC approval. DOE commences the removal action following EPA and KEEC approval of the removal action work plan.

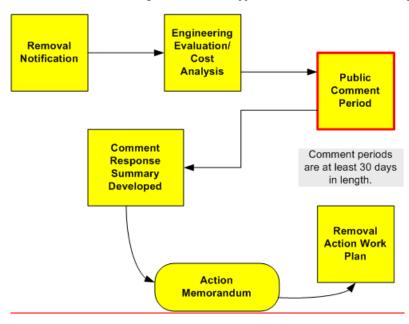


Figure 8. Non-Time-Critical Removal Actions

Non-time-critical removal actions have four principal public involvement points.

(1) Information Repository/Administrative Record Establishment and Notification—DOE makes the Administrative Record available for public review at the EIC at specific times in relation to the EE/CA and issues a notice of the Administrative Record's availability in a major newspaper of general circulation. **Deleted:** agency spokesperson (see the previous discussions about the agency spokesperson

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- (2) Notice of Availability/Description of the EE/CA—DOE publishes a notice of availability and a brief description of the EE/CA in a major local newspaper of general circulation.
- (3) Public Comment Period—Upon completion of the EE/CA, DOE usually establishes a public comment period of 45 days. Depending on the circumstances, including the urgency of the situation and programmatic needs, a shorter comment period (e.g., 30 days) may be established to the extent consistent with applicable law. Upon timely request, DOE, as lead agency, will extend the public comment period by a minimum of 15 additional days in accordance with 40 CFR § 300.415(n)(4)(iii).
- (4) Responsiveness Summary—DOE prepares a written response to significant comments within 30 days of the close of the comment period and make this responsiveness summary available to the public in the information repository. This summary is included in the action memorandum and is available as part of the Administrative Record.

Additional information about non-time-critical removal actions can be obtained by contacting the Deactivation Contractor's Public Affairs Manager at (270) 441-5168,

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5.2.3 Remedial Actions

Remedial action means those actions taken instead of, or in addition to, removal actions in the event of a release or threatened release of a hazardous substance into the environment, to prevent or minimize the release so that they do not migrate to cause substantial danger to present or future public health or welfare of the environment. In contrast to final remedial actions, interim remedial actions are temporary or non-final actions performed in anticipation of a subsequent final remedy decision.

Figure 2 depicts the key steps in the decision and public involvement process for remedial actions under the FFA. The CERCLA remedial process typically includes the following pertinent steps:

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- Remedial Investigation (RI)—An RI, conducted by DOE and subject to review and approved by EPA
 and KEEC under the FFA, determines the nature and extent of the release.
- Feasibility Study (FS)—The lead agency conducts an FS to develop and evaluate options for remedial action. The FS is subject to review and approval by EPA and KEEC under the FFA. The RI and FS are collectively referred to as the "RI/FS."
- Proposed Plan—Identifies the preferred alternative from those options developed in the FS. The
 proposed plan is subject to review and approval by and EPA and KEEC under the FFA. The proposed
 plan also is subject to public review and comment.
- ROD—After completing the RI/FS and publishing the preferred alternative in the proposed plan for
 public comment, the appropriate cleanup option usually is selected by DOE and EPA, with
 concurrence from KEEC. A public document known as the ROD is issued and made available to the
 public for review.
- If the remedial action is accompanied by a modification of the RCRA hazardous waste permit, a 45-day public comment period is provided. For other remedial actions, the comment period normally is established at 45 days. Depending on the circumstances, including the urgency of the situation and programmatic needs, a shorter comment period (e.g., 30 days) may be established to the extent consistent with applicable law. DOE, as lead agency, in accordance with federal regulations, will extend comment periods upon timely request.

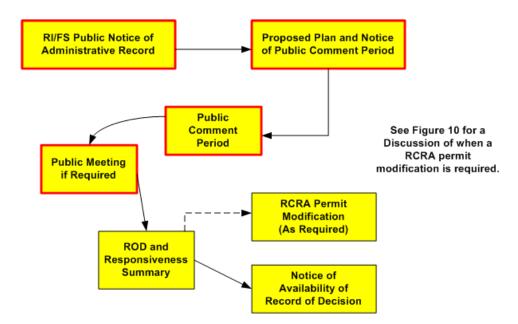


Figure 2. Interim Remedial Actions/Final Remedial Actions

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- Remedial Design—The remedial design includes the technical analysis and procedures that follow the
 selection of a remedy for a site. The remedial design is subject to review and approval of EPA and
 KEEC under the FFA.
- Remedial Action—The remedial action involves the actual construction or implementation of a
 cleanup. In certain circumstances, if certain levels of hazardous substances will remain at the site, a
 review of the remedial action is required five years after remedy implementation. This review
 evaluates the continued protectiveness of the remedial action.

In remedial actions, there are opportunities for the public to gain information and make comments. Many of these are triggered by the completion of certain steps in the process.

- Upon Commencement of the RI: Administrative Record Notification—DOE publishes a notice of
 availability of the administrative record in a major local newspaper of general circulation (e.g., The
 Paducah Sun).
- Upon Completion of the FS and Proposed Plan: Proposed Plan Notification and Analysis—DOE
 publishes a notice of the availability of the proposed plan, including a brief summary in a major local
 newspaper of general circulation. The notice announces a comment period for the document.
- Public Comment Period on the Proposed Plan—DOE usually establishes a public comment period of 45 days. Depending on the circumstances, including the urgency of the situation and programmatic needs, a shorter comment period (e.g., 30 days) may be established to the extent consistent with applicable law. Upon timely request, DOE, as lead agency, will extend the public comment period by a minimum of 30 additional days in accordance with 40 CFR § 300.430(f)(3)(i)(C).

- Public Meeting—DOE provides an opportunity for a public meeting during the comment period.
 Typically, meeting opportunities are announced with the notice of the comment period. If a transcript of the public meeting is made, a copy of the transcript will be placed in the EIC for public review.
- Significant Differences—After publication of the proposed plan and prior to adoption of the selected remedy in the ROD, if new information is made available that significantly changes the basic features of the remedy with respect to scope, performance, or cost, such that the remedy significantly differs from the original proposal and supporting analysis and information, DOE, with approval from EPA and KDEP, either includes a discussion of the significant changes and the reasons for the changes in the ROD if the changes could be reasonably anticipated by the public or seeks additional public comment on a revised proposed plant if the change could not have been reasonably anticipated, in accordance with 40 CFR § 300.430(f)(3)(ii).
- ROD Amendments—After adoption of the ROD, if the remedial action differs significantly from the remedy selected in the ROD with respect to scope, performance, or cost, DOE, with approval from EPA and KDEP may (1) publish an explanation of significant differences when the differences in the remedial or enforcement action, settlement, or consent decree significantly change but do not fundamentally alter the remedy selected in the ROD with respect to scope, performance, or cost, or (2) propose an amendment to the ROD if the differences in the remedial action fundamentally alter the basic features of the selected remedy with respect to scope, performance, or cost. To amend the ROD, DOE (after approval by EPA and KDEP) must publish the proposed ROD amendment and seek public comment, hold a public meeting, and include in the amended ROD a brief explanation of the amendment and the response to each of the significant comments.
- Availability of ROD—DOE announces the availability of the ROD for public review and places the
 ROD in the EIC. Final remedy selection is incorporated into the ROD. The ROD includes a written
 summary of significant comments and any significant new data submitted during the comment period,
 and DOE's response to such comments and data.

Community involvement requirements for the remedy selection phase of remedial actions can be found at 40 *CFR* § 300.430. Additional information about the community relations activities that take place during the remedial design/remedial action stage may be found in 40 *CFR* § 300.435(c).

5.2.4 Remedial Design

<u>Upon completion of the final engineering design, the lead agency must issue a fact sheet and provide a public briefing, as appropriate, prior to beginning a remedial action, as stated in NCP 40 CFR 300.435(c)(3).</u>

5.3 COORDINATION OF CERCLA AND RCRA

RCRA was passed in 1976 to address management of the country's huge volume of solid waste. The law requires that EPA or authorized states regulate the management of hazardous waste, which includes certain waste solvents, batteries, and many other waste materials deemed potentially harmful to human health and the environment.

RCRA Subtitle C establishes requirements for generation, transportation, and treatment, storage, and disposal of hazardous wastes; regulates closure for inactive facilities; requires corrective actions for hazardous wastes and/or hazardous constituents originating in SWMUs; and provides for interim corrective measures, if necessary, to respond to immediate threats to public health or the environment.

Kentucky is authorized by EPA to administer the RCRA Subtitle C hazardous waste program, including issuance of permits for storage, treatment, and/or disposal of hazardous waste. The permit addresses treatment and storage facilities that actively manage hazardous wastes, post-closure monitoring of the closed landfill, and corrective actions for releases from SWMUs and areas of concern, RCRA requires a study and decision making process for SWMU corrective actions that is similar to the CERCLA remedial action process. The Diagram of RCRA/CERCLA Processes in Figure 10 illustrates the similarities in the two processes.

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Under the FFA, the FFA parties have designated each of the CERCLA remedial action documents referenced in Figure 10 (except for the ROD) to be the equivalent of their counterpart RCRA corrective action documents. Thus, one document is intended to satisfy both RCRA and CERCLA cleanup requirements, consistent with the intention of the FFA parties that compliance with the terms of the FFA will be deemed in compliance with CERCLA and RCRA requirements. It is the intent of the FFA parties that the public involvement processes for remedial/corrective actions that are incorporated into the RCRA hazardous waste permit will be coordinated with one common public notice of the proposed plan/draft permit modification, one common public comment period of 45 days, and one common public meeting (as necessary). Accordingly, there is no second comment period or public meeting when Kentucky modifies the RCRA hazardous waste permit.

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For any final action, Kentucky will modify the RCRA hazardous waste permit at the time of its concurrence on the ROD. Kentucky appends RODs, including interim RODs, to the RCRA hazardous waste permit. A permit modification is not required at the time of Kentucky's concurrence on an interim ROD, and interim ROD summaries may be appended at the time of any future modification of the permit.

Figure 10. Diagram of Coordination of CERCLA and RCRA Processes in Final Remedial Actions Deleted: 9

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APPENDIX A

KEY CONTACTS FOR THE PADUCAH GASEOUS DIFFUSION PLANT

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KEY CONTACTS FOR THE PADUCAH GASEOUS DIFFUSION PLANT

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paducaheic@bellsouth.net
Hours: Monday—Friday, 8:00 a.m. to 12:00 p.m.

http://www.paducaheic.com/

Key Web Sites _____ Deleted: www.pppo.energy.gov/pad_eic.html¶

Department of Energy: www.energy.gov

Department of Energy Portsmouth/Paducah Project Office: http://www.energy.gov/pppo/portsmouthpaducah-project-office

Environmental Protection Agency: www.epa.gov

 $Kentucky\ Department\ for\ Environmental\ Protection:\ \underline{www.eec.ky.gov/}$

Paducah Citizens Advisory Board: http://www.pgdpcab.energy.gov/

Paducah Environmental Information Center Online Document Repository: http://www.paducaheic.com/.

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http://www.paducaheic.com/¶

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APPENDIX B PUBLIC NOTICE MAILING LIST

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PUBLIC NOTICE MAILING LIST

- **Ballard County Chamber**
- **Ballard County Judge Executive**
- Ballard County Weekly
- Bristol Broadcasting morning show hosts
- 5. Congressional field representatives
- GPEDC
- Ilistpaducah (http://ilistpaducah.com/)
- Isurfpaducah (http://isurfpaducah.com/) KFVS-12 (Carbondale, Illinois)
- 10. Lone Oak News
- 11. Mayfield Chamber of Commerce
- Mayfield Messenger (Mayfield, Kentucky newspaper) 12.
- 13. McCracken County Judge Executive
- 14. Metropolis Planet (Metropolis, Illinois)
- 15. Murray Chamber of Commerce
- 16. Murray Ledger and Times (Murray, Kentucky newspaper)
- 17. Paducah Chamber of Commerce
- Paducah City Mayor <u>18.</u>
- Public Information Officer (City of Paducah)
- 20. *The Paducah Sun* (Paducah, Kentucky newspaper)
- The Southern (Carbondale, Illinois)
- Tribune Courier (Marshall County, Kentucky newspaper)
- West Kentucky Community and Technical College (Paducah, Kentucky)
- West Kentucky Publishing
- WPSD Local 6 (Paducah, Kentucky)

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<#>Tribune Courier (Marshall County, Kentucky)
newspaper)¶
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<#>The Southern (Carbondale, Illinois)¶
<#>KFVS-12 (Carbondale, Illinois)¶
<#>WPSD Local 6 (Paducah, Kentucky)¶
 <#>Murray Ledger and Times (Murray, Kentucky)
newspaper)¶
<#>Murray Chamber of Commerce¶
<#>Paducah Chamber of Commerce¶
 <#>The Paducah Sun (Paducah, Kentucky
newspaper)¶
 <#>Mayfield Messenger (Mayfield, Kentucky
<#>Paducah City Mayor¶

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#>Congressional field representatives
#>McCracken County Judge Executive 
#>Public Information Officer (City of Paducah)
#>West Kentucky Community and Technical
College (Paducah, Kentucky)
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APPENDIX C

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PUBLIC INVOLVEMENT HISTORY

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PUBLIC INVOLVEMENT HISTORY

Since beginning a formal program of environmental work at Paducah in the late 1980s, the U.S. Department of Energy (DOE) has continually turned to stakeholders for input. The community, with a history of involved citizenry, responded with immediate interest and comment through personal contacts, letters, and public meetings.

Since then, DOE has added additional methods to involve citizens in its decision making process, such as the creation of the Paducah Citizens Advisory Board (CAB) and the opening of the Environmental Information Center (EIC).

DOE environmental management (EM) continues to study its sites and to develop new remediation and waste-handling methods. As a result, the public involvement program must keep pace with the changing needs for different types of environmental decision making. As the program evolves, the public will have new ways to add their voices to decision making. Advances in communications technology provide new opportunities for public involvement, such as electronic mail, internet research, and video conferencing.

PUBLIC INVOLVEMENT CHRONOLOGY

Since the first version of the Community Relations Plan in 1998, the partnership between DOE and its stakeholders has produced many examples of beneficial collaboration on EM decision making. Highlights are provided below.

1998 Public Involvement

- An issue of the site's informational bulletin was published.
- The CAB conducted 11 board meetings and one special meeting.

1999 Public Involvement

- The CAB held 11 board meetings and one special meeting.
- A general information workshop was conducted in July.
- A public meeting was held in August on the topic of transuranic contamination at Paducah.
- The Secretary of Energy spoke at a September public meeting about transuranics contamination.

2000 Public Involvement

- The CAB held 11 board meetings and two special meetings.
- Paducah staff participated in several meetings sponsored by DOE and other organizations.
- The Secretary of Energy, the Assistant Secretary for EM, and the Assistant Secretary for Environment, Safety, and Health held January meetings on budget proposals for Paducah cleanup and health studies.
- In February, a community meeting was held to discuss the final results of a DOE Headquarters
 investigation into environmental safety and health at the plant.

- A meeting soliciting public comment on the Paducah Groundwater Operable Unit Feasibility Study was held in July.
- A meeting to discuss off-site contamination and the Paducah Waste Disposition National Environmental Policy Act environmental assessment was conducted in October.
- In November, DOE participated in a jointly sponsored meeting with the U.S. Environmental Protection Agency (EPA) and the Commonwealth of Kentucky regarding remedial action alternatives for the North-South Diversion Ditch.
- In December, a meeting was held to discuss RCRA permit modifications.
- The EIC Web site came on line in December.
- DOE participated in several outreach efforts during 2000, including the meetings of civic groups and community organizations.

2001 Public Involvement

- The DOE EIC was moved to a more central location in Paducah. The move allowed the center to expand hours and provide four public-use computer terminals.
- The Paducah CAB established <u>committees</u> and <u>subcommittees</u> to more closely examine DOE cleanup work at the site.

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The CAB held 11 regular meetings and several <u>committee and subcommittee</u> meetings.

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CABFare, the newsletter of the Paducah CAB, was published for the first time.

2002 Public Involvement

The full CAB met 11 times, with an additional 38 <u>committee and subcommittee</u> meetings.

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- Regulatory-required public meetings were held regarding the following projects: scrap metal removal, North-South Diversion Ditch, C-720, C-410 decontamination and decommissioning (D&D), waste disposition, and potentially reusable uranium materials.
- Other public meetings were held on the fiscal year 2003 budget for EM, DOE's plans for accelerated cleanup, and the Annual Site Environmental Report (ASER).
- The Assistant Secretary of Energy for EM held two meetings, one in person and the other by videoconference. The CAB and the public were invited.
- Several site tours were conducted for CAB members, government and community leaders, and DOE and its regulators.

2003 Public Involvement

The CAB held 11 regular meetings and 35 committee and subcommittee meetings.

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- The addendum to the waste disposition environmental assessment was the subject of a May public meeting.
- The General Accounting Office visited Paducah for a June status meeting on cleanup work at Paducah Gaseous Diffusion Plant (PGDP).
- In September, the Paducah CAB hosted the national EM Site-Specific Advisory Board (SSAB) Chairs Meeting.
- DOE staff also briefed groups in Paducah and other communities in Kentucky and Tennessee on the status of work at Paducah.
- The CAB published its first annual report.

2004 Public Involvement

- In 2004, DOE held major public meetings in several cities, including Paducah, to discuss the Environmental Impact Statement for the Depleted Uranium Hexafluoride Conversion Facilities to be built at Paducah and Portsmouth, Ohio.
- DOE launched a series of public meetings and workshops to discuss a major review of environmental work intended to assure that site cleanup plans are consistent with anticipated end use of DOE facilities. Ranging from major public meetings to small-group presentations in response to specific requests, DOE brought many members of the public in to the process to develop an end-state vision for the PGDP site. In addition, the CAB chair met with several community organizations about the end-state effort, providing additional input to the process.
- The full CAB met 11 times and committees and subcommittees, held 53 meetings.

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- The CAB published its second annual report.
- DOE briefed community leaders on site activities to assist them in setting community priorities for 2005.

2005 Public Involvement

- DOE held ongoing discussions and a public meeting regarding the End State Vision for PGDP.
- The Secretary of Energy visited Paducah and held a news conference.
- DOE invited members of the community to a signing of a groundwater remediation record of decision. DOE, Kentucky, and EPA officials were present to sign the document.
- The Assistant Secretary for EM met with members of the CAB.
- DOE conducted a detailed plant tour for community leaders and CAB members.
- DOE briefed community leaders on site activities to assist them in setting community priorities for 2006
- The full CAB met 11 times and committees and subcommittees, held more than 50 meetings.

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• The CAB published its third annual report.

2006 Public Involvement

- DOE conducted plant tours and briefings for community leaders, members of congressional staffs and others
- DOE briefed community leaders on site activities to assist them in setting community priorities for 2007
- The full CAB met 11 times and committees and subcommittees held more than 30 meetings.

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• The CAB published a report for the 2005 and 2006 years.

2007 Public Involvement

- DOE conducted plant tours and briefings for community leaders, members of congressional staffs, and others.
- DOE briefed community leaders about site activities to assist them in setting community priorities for 2008.
- At monthly meetings of the CAB and its committee and subcommittee, DOE provided briefings and
 discussions on various projects, including the site management plan, surface water, soil piles, C-400
 interim remedial action, the Southwest Plume, environmental indicators, waste disposal options, the
 community relations plan, and end use of the site.
- DOE also conducted public involvement activities for projects not conducted under the scope of the
 FFA, such as conducting a site tour and holding discussions with community groups regarding the
 potential recycling of nickel ingots and hosting a public meeting to discuss a congressionally funded
 study on the feasibility of buying private land near the site.

2008 Public Involvement

- DOE conducted plant tours and briefings for community leaders, members of congressional staffs, and others.
- DOE conducted a public meeting on modifications to its RCRA permit.
- DOE conducted a public information exchange to update the community on the ongoing environmental remediation projects.
- DOE briefed community leaders about site activities to assist them in setting community priorities for 2009
- At monthly meetings of the CAB and its committees and subcommittees. DOE provided briefings and discussions on various projects, including public involvement activities, groundwater remediation, the Southwest Plume, waste disposal options, end use of the site, radiological surveys, soil and rubble areas, burial grounds, green remediation, the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) Five-Year Review, and an engineering evaluation/cost analysis (EE/CA) for inactive facility demolition.

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DOE also conducted public involvement activities for projects not conducted under the scope of the
FFA, such as hosting a public meeting to discuss an environmental impact statement (EIS) for the
Global Nuclear Energy partnership project and issuing for public comment an EIS on the nickel
recycling.

2009 Public Involvement

- DOE conducted a public information exchange to update the community on the waste disposal
 options project and began planning for another exchange in the first quarter of 2010 to provide
 additional information and seek additional comment.
- DOE briefed community leaders about site activities to assist them in setting community priorities for 2010
- At monthly meetings of the CAB and its <u>committees and subcommittees</u>, <u>DOE</u> provided briefings and discussions <u>and sought public comment</u> on various projects, including waste disposal options, end use of the site, environmental monitoring programs, the Southwest Plume, landfill operations, surface water remedial actions, groundwater remedial actions, soils removal and remedial action, facility D&D, waste disposal, DOE Material Storage Areas, and burial grounds.
- The CAB, with DOE assistance, continued its scenario planning efforts to help arrive at recommendations for an end use for the site.
- Two EE/CAs were issued for public comment, one for the removal of "hot spots" in plant creeks and ditches, the other for the removal of two facilities with contaminated soils.

2010 Public Involvement

- DOE briefed community leaders and sought public comment about site activities to assist them in setting community priorities for 2010 and 2011.
- DOE coordinated a public meeting and sought public comment for the National Institute of Occupational Safety and Heath to present health findings of a recent study.
- DOE coordinated two forums for the Kentucky Research Consortium for Energy and the Environment to discuss future site scenarios.
- The CAB, with DOE assistance, continued its scenario planning efforts to help arrive at recommendations for an end use for the site.
- DOE conducted plant tours and briefings for community leaders, members of congressional staffs, and others and sought public comment.

2011 Public Involvement

- DOE conducted a public information exchange <u>and sought public comment</u> to update the community on the waste disposal alternatives (WDA) project.
- DOE briefed community leaders <u>and sought public comment</u> about site activities to assist them in setting community priorities for 2011.

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- DOE conducted plant tours and briefings for community leaders, members of congressional staffs, and others and sought public comment.
- DOE received positive media coverage on workforce employees and project accomplishments.
- DOE hosted a regional science bowl competition for middle and high school students.
- DOE, along with CAB, hosted the 2011 Eco-Fair for 600 middle school students in McCracken and Ballard Counties.
- DOE, with support from the remediation contractor, conducted a science outreach program for 25 sixth, seventh, and eighth graders involved in the Gifted and Talented Program at Heath Middle School
- The CAB Vice Chair made a presentation to approximately 160 Rotary Club members to educate them on the CAB's role at the site, as well as DOE and various contractor missions at the site.
- DOE worked with state and federal regulators to hold a public comment period for a proposed plan regarding Southwest Plume source cleanup.

2012 Public Involvement

- The CAB hosted a two-day national DOE SSAB Chairs Meeting at which DOE EM Senior Advisor
 Dave Huizenga held roundtable discussions with the chairs the challenges of best using cleanup
 dollars.
- In conjunction with the chairs meeting, DOE held Paducah Site tours for Mr. Huizenga and SSAB chairs, focusing on best use of cleanup funding.
- DOE briefed community leaders <u>and sought public comment</u> about site activities to assist them in setting community priorities for 2012-2013.
- DOE issued a record of decision and subsequent press release regarding Southwest Plume source cleanup.
- DOE and the Paducah remediation contractor participated in the Jackson Purchase Foundation Water Conference presenting an overview of the Paducah Remediation Program.
- DOE and the remediation contractor worked with the Kentucky Division of Waste Management to hold a public comment period and public meeting regarding changes to DOE's Hazardous Waste Facility Permit.
- DOE provided a tour of potential WDA sites for CAB members and worked with the CAB WDA subcommittee to develop public workshop briefing materials for the WDA Remedial Investigation/Feasibility Study process.
- At monthly meetings of the CAB and its <u>committees and subcommittees</u>. <u>DOE provided briefings and</u> discussions <u>and sought public comment</u> on various projects, including WDA, end use of the site, inactive facilities removal, and cleanup of groundwater, surface water, soils, and burial grounds.
- The CAB, with DOE assistance, continued its scenario planning efforts to help develop recommendations for an end use for the site.

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- DOE held a two-day Industry Day workshop, including a site tour, with private industry and public
 economic development officials and sought public comment to determine the nature of private
 industry interest in the Paducah Site after United States Enrichment Corporation ceases uranium
 enrichment operations.
- DOE conducted plant tours and briefings and sought public comment for community leaders, Paducah Area Chamber of Commerce representatives, senior DOE headquarters officials, members of congressional staffs, and others.
- DOE received positive media coverage on workforce employees and cleanup accomplishments.
- DOE hosted a regional science bowl competition for middle and high school students.
- DOE held Paducah Site tour for the Kentucky Energy and Environmental Cabinet Secretary, Dr. Len Peters.
- The CAB and DOE, with help from the remediation contractor, hosted the 3rd Annual 2012 Eco Fair for nearly 500 sixth-graders from Lone Oak, Heath, and St. Mary Middle Schools in McCracken County.
- DOE, with support from the remediation contractor, conducted a mentoring program for about 50 Gifted and Talented Program science students at Heath and Lone Oak middle schools.
- DOE hosted Kentucky Labor Cabinet Secretary Mark Brown for Governor's Safety and Health Award presentations to DOE's three Paducah prime contractors for outstanding safety performance.
- The Paducah remediation contractor launched PEGASIS, an enhanced geographic mapping tool, affording public access via the Internet to environmental sampling data at the Paducah site.
- DOE and the Paducah remediation contractor hosted 19 Kentucky Governor's Scholars Program students for a presentation and tour of the Paducah Site, focusing on environmental cleanup and waste management.

2013 Public Involvement

- Teams of Lone Oak Middle School students conducted research about the Paducah Site and presented ideas about cleanup and methods for reuse of the site and its facilities to DOE management and the remediation contractor.
- DOE, along with several area and national businesses and entities, sponsored the Western Kentucky Regional Science Bowl for area high schools and middle schools.
- DOE held a meeting to inform the public that DOE was starting an environmental assessment to evaluate the environmental impacts of potential property transfers at the Paducah Site. DOE held an information session with follow-up questions and answers to seek public comment.
- Lone Oak and Heath Middle School students visited WKWMA to learn about the effects of chemical
 contamination on human health and the environment. Personnel from the remediation contractor
 participated in the event with Kentucky Department of Fish and Wildlife Resources officers.
- Three-dimensional models showing groundwater cleanup progress at the Paducah Site were displayed
 at the West Kentucky Community and Technical College Emerging Technology Center to help the

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contractors supported the Feds Feed Families
Program by raising funds to restock the shelves of
six Paducah service organizations that help the
hungry.

<#>The remediation contractor raised funds for three key charitable causes: Salvation Army Angel Tree, American Cancer Society's Relay for Life, and United Way. ¶

public better understand the difficulty and complexity of the work. DOE, the University of Kentucky, and the remediation contractor were involved in the exhibit.

- In conjunction with the Kentucky Research Consortium for Energy and Environment, DOE began
 work with area high school students to prepare a summary of the 2012 ASER.
- At monthly meetings of the CAB and its <u>committees and subcommittees</u>, <u>DOE provided briefings and discussions and sought public comment</u> on various projects, including WDA, end use of the site, inactive facilities removal, and cleanup of groundwater, surface water, soils, and burial grounds.
- The CAB released a book to preserve the history and legacy of PGDP and pay tribute to the workers who made it successful. The DOE infrastructure contractor sponsored the book, The Story of the Paducah Gaseous Diffusion Plant, Megawatts to Megawatts.
- The CAB, with DOE assistance, continued its scenario planning efforts to help develop recommendations for an end use for the site.
- DOE conducted plant tours and briefings for community leaders, new CAB members, Paducah Area Chamber of Commerce representatives, senior DOE headquarters officials, members of congressional staffs, and others and sought public comment.
- DOE received positive media coverage on workforce employees and cleanup accomplishments.

2014 Public Involvement

- More than 300 sixth-graders in McCracken and Ballard counties participated in a fall semester mentoring program conducted by the remediation contractor. The program was designed to give the students a better understanding of groundwater cleanup at the Paducah site.
- A group of Marshall County High School students and staff toured the Paducah site to learn about cleanup activities. The group also toured the WKWMA and took part in a local habitat presentation. Having begun work with DOE during the 2013-2014 school year, the students are summarizing the technical ASER into a document intended for a public audience. They plan to distribute their summary in fall 2015. The program is in conjunction with the Kentucky Research Consortium for Energy and Environment (KRCEE). Remediation contractor representatives participated in Ballard County Elementary School Career Day activities. More than 200 fourth- and fifth-graders learned about DOE cleanup work and the education required to pursue cleanup-related careers.
- Thirteen college students participated in a summer intern program sponsored by the remediation contractor. The students represented the University of Kentucky, the University of Kentucky College of Engineering-Paducah, Murray State University, Western Kentucky University, Ohio State University, and Michigan State University.
- At monthly meetings of the CAB and its <u>committees and subcommittees</u> <u>DOE</u> provided briefings and discussions <u>and sought public comment</u> on various projects, including WDA, end use of the site, inactive facilities removal, and cleanup of groundwater, surface water, soils, and burial grounds.
- The CAB, with DOE assistance, continued its scenario planning efforts to help develop recommendations for an end use for the site.
- DOE conducted plant tours and briefings <u>and sought public comment</u> for community leaders, new CAB members, Paducah Area Chamber of Commerce and Paducah Economic Development representatives, senior DOE headquarters officials, members of congressional staffs, and others.

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<#>The remediation contractor raised funds for three key charitable causes: Salvation Army Angel Tree, American Cancer Society's Relay for Life, and United Way ¶

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PUBLIC INVOLVEMENT IN THIS PLAN

Early revisions of this plan were aided by input from the Paducah CAB and three focus groups. A Business and Education Focus Group brought together representatives of the regional business community, educators from elementary to college levels, and local elected officials. A Plant Neighbors Focus Group provided input from individuals living near PGDP. Members of the Paducah CAB volunteered their services to form the third focus group.

The focus groups provided feedback to DOE on several aspects of communication with stakeholders. The three groups were asked, in particular, for input on the effectiveness of various avenues of stakeholder communication used by DOE and for their suggestions on other efforts that might be made to improve communication.

The focus groups last met in late 2002. Efforts have been made to implement suggestions from the focus groups: improve communication, circulate phone numbers for information more widely, and place more programmatic information in lay terminology on the Internet. DOE will continue its efforts to keep stakeholders aware of ongoing projects and obtain their insights into its cleanup and waste management programs.

The KRCEE performed several outreach activities during 2009 and in 2010 to solicit an understanding of public and stakeholder preferences regarding the End State Vision of the PGDP. The first outreach activity was performed from April to August 2009 to identify critical issues, discover previously identified end state scenarios, and distinguish stakeholders. The second outreach activity was performed from August 2009 to May 2010 to solicit community values and discuss perceptions about the plant's future. The third outreach activity was performed from May to October 2010 to research informational needs and inform public of the study. The fourth outreach activity was performed on October 25–27, 2010.

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Response to U.S. Environmental Protection Agency Comments Submitted September 10, 2015, Community Relations Plan, DOE/OR/07-2099&D2/R9, Dated June 9, 2015

General Comments:

Comment 1: Periodic reviews of the CRP should be treated as a draft primary documents under the FFA. EPA Region 4 has reviewed the Paducah Gaseous Diffusion Plant (PGDP) Community Relations Plan (CRP, July 2015) and is providing significant General Comments and Specific Comments in support of document revision. Although submitted by the Department of Energy (DOE) as a Draft Final Revision 9 (D2 R9) document, EPA's review approached this CRP as a draft primary document (D1) under the Federal Facility Agreement for this Superfund Site, consistent with the importance of community outreach plans to effective management of Federal Facility Superfund cleanups. EPA recognizes that it may be sufficient to offer only minor updates every few years depending on the circumstances of cleanup activities and changes in the local community. However, significant changes in site status should compel the FFA Parties to scrutinize the adequacy of the outreach plan to ensure that DOE, EPA and the Commonwealth of Kentucky are able to meet the needs of the local community. In 2013, USEC ceased uranium enrichment activities and returned leased facilities to the DOE in 2014. Looking forward to increased deactivation and decommissioning activities under the FFA, the DOE has proposed possible construction of an on-site waste disposal facility at the PGDP to accept wastes from CERCLA activities. These developments warrant a comprehensive update and regulatory review of the CRP by the FFA parties.

Response 1: Comment noted. The document number for the CRP revision was updated to allow the document to be managed as a draft primary document under the FFA. The document, DOE/OR/07-2099&D2/R9, is considered a D1; therefore, the document number for this revision is being labeled with a new number and the D2 designation (DOE/LX/07-2401&D2). This number will be carried through until approval of this year's revision. Future years revisions will be identified with a new document and reflect the version (i.e., D1, D2, etc.). Significant changes in site status are provided in FFA documents, such as the Site Management Plan and the FFA Semiannual Progress Report. Hyperlinks to these documents were provided in the revised CRP.

Comment 2: Contact information throughout the document is not current or usable by the public. EPA performed a spot check on a subset of the contact phone numbers and internet addresses offered in the CRP to the public for additional information about cleanup activities and found that the contact information was out of date or incorrect in many cases. For example, the web address provided for the Paducah Citizens Advisory Board does not function and the phone number to call if interested in being added to the DOE mailing list is not current (no one picks up and calls do not roll-over to voice-mail). Numerous additional examples are detailed in the Specific Comments. DOE should perform a thorough check of all contact information offered in the CRP and revise for accuracy and usability by the public.

Response 2: Contact information and Internet addresses used throughout the document have been updated. The Remediation Contractor transitioned to the Deactivation Contractor, which accounts for some discrepancies on accuracy of phone numbers and Internet addresses. This information has been corrected.

Comment 3: Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations", must be addressed in the CRP. In 1994, the President directed all federal agencies with an environmental or public health mission to integrate environmental justice (EJ) into their policies and activities. The PGDP CRP D2 R9 does not include any text or data analysis that is responsive to EO 12898. It was not clear to this reviewer whether the DOE has determined that there are no current known or potential EJ communities or the DOE has simply not yet performed an EJ evaluation. Like the PGDP CRP, the DOE EJ Annual Progress Reports do not include mention of the PGDP (http://energy.gov/lm/downloads/environmental-justice-five-year-implementation-plan-third-and-fourth-annual-progress).

Revise the Paducah CRP to address the expectations of EO 12898 under an Environmental Justice heading or sub-heading. Conduct an EJ analysis based on the most current local census data: summarize the outcomes of the analysis in the body of the CRP and present the complete analyses (census data analysis, maps, etc.) in an Appendix to the CRP. Include analysis for various populations including: minority; low-income; linguistically isolated; less than high school education; and sensitive sub-populations (under 5 and over 64 years of age) and include the on-facility worker population in the analysis. Based on the analysis, add text to the appropriate section of the CRP describing how the DOE outreach activities at the PGDP are geared, or will be modified, to meet the needs of the PGDP on-site worker population and surrounding community that may be affected by DOE operations at the PGDP.

Response 3: DOE has added a new heading, Section 4, Environmental Justice, along with environmental justice information and references.

Comment 4: Key Community Concerns should be representative of the current community and summarized in the CRP. The section titled Community Profile: Community Interviews, the 02 R9 CRP states that community interviews were last conducted in 2002 and provides a summary of concerns identified by the community that existed thirteen years ago. The CRP should be revised to present a summary of key concerns of the PGDP worker population and the off-facility community, should be current, and should describe how the outreach plan attempts to address those concerns. Formal interviews of the community are necessary for DOE and the regulators to stay abreast of the community's understanding of the environmental cleanup under the FFA, any community concerns about the scope and pace of the cleanup, and to gather recommendations regarding how to improve communication about cleanup activities. Community interviews should be conducted each time the CRP is updated. To complete the current update to the CRP, DOE should conduct a broad-reaching community interview/survey, tailored to the PGDP cleanup, with the survey questions and results to be presented in an Appendix to the CRP and the results summarized in the narrative of the final R9 version of the CRP.

Response 4: As documented in Appendix C (formerly Appendix B), opportunities exist for the local community to express their concerns about the scope and pace of the cleanup and any other relevant matter. Community interviews were last conducted in 2002, with additional outreach activities held in 2009 and 2010 to solicit an understanding of public and stakeholder preference regarding the End State Vision of PGDP. DOE has not made any changes to the CRP to address this comment. DOE recommends the FFA parties work together to scope a broad-reaching community survey tailored to PGDP cleanup and document results in the next revision of the CRP.

Comment 5: The CRP should present an overview of current and future cleanup activities under the FFA. On-going and near-term FFA activities (3-5 year look-ahead) in which the public may be interested, and for which public comment will be taken in support of remedial decision-making, is not presented to the reader in the CRP. Revise the CRP to provide this overview and include (minimally) the Explanation of Significant Differences for optimization of the Northeast Plume groundwater contaminant treatment system, the Proposed Plan and Record of Decision for capping of SWMUs 5&6, and the pending decision

(Feasibility Study, Proposal Plan, Record of Decision) for off-site management or long-term on-site management of remediation wastes, including D&D wastes. Dovetailing CRP updates every two to three years with a rolling 3-5 year FFA cleanup look-ahead will help to ensure that the public has an idea of the cleanup activities and can plan to participate in decision-making activities.

Response 5: This information that EPA describes regarding current and future cleanup activities under the FFA are discussed in other FFA documents, the FFA Semiannual Report and the Site Management Plan, respectively. To avoid duplication and inconsistencies that would result from differing frequencies of publication, text and appropriate links to these documents have been added in the CRP.

Comment 6: The CRP should present an overview of the most recent Five Year Review and DOE response to recommendations to ensure protectiveness of remedies. Revise the PGDP CRP to include an overview of the most recent Five Year Review (FYR) of remedy protectiveness. Include the following:

- Describe the purpose of the Five Year Review process under CERCLA.
- Brief discussion of the outcomes of the D2/R1 (May 30, 2014) document and include the document hyperlink for use by the reader: http://latakentucky.com/PublicDocuments/CERCLA %20Five-Year%20Review%20D2R1, %202014-05/
- Brief discussion of the July 3, 2014, EPA letter that indicates acceptance of DOE edits in response to Agency comments, excluding the protectiveness determination (provide hyperlink).
- Brief discussion of the September 30, 2014, letter from EPA to DOE that details EPA's disagreement
 with DOE's protectiveness determination, provides a protectiveness determination of "deferred", and
 establishes an action plan and timetable for DOE activities to complete the Five Year Review
 evaluation (provide hyperlink).
- Explain to the reader that DOE will provide a FYR Addendum to EPA by March 31, 2016, that EPA will review in support of making the (previously deferred) protectiveness determination.
- Explain to the reader how the FYR Addendum and EPA protectiveness determination will be made available to the public.

Response 6: In order to avoid duplication, a link to the PGDP Five-Year Reviews and Semiannual Reports has been provided in Section 2.3. Providing the link makes more information available to the reader and gives the reader the opportunity to determine the needed level of review.

Comment 7: <u>Hyperlinks.</u> Hyperlinks are used throughout the CRP but are presented in plain text; therefore, it is not obvious to the reader that the web addresses are operating hyperlinks. Evaluate and revise the universe of hyperlinks in the CRP consistent with publication standards (e.g. italics, color-coding) to improve the usability of the outreach plan for the reader.

Response 7: Hyperlinks have been revised and now are presented in blue text and underlined. Links have been confirmed correct and are functioning.

Specific Comments:

Comment 1: <u>Section 2, Page 3 - Capsule Site Summary</u>

This CRP is a community information and outreach plan regarding environmental cleanup activities conducted by the Department of Energy at the Paducah Gaseous Diffusion Plant Superfund Site under the CERCLA Section 120 tri-party Federal Facility Agreement (FFA). Please add language to this paragraph that clearly communicates to the reader which contractor(s) have *environmental cleanup support* responsibilities for work conducted by DOE under the terms of the FFA.

Response 1: Information about Fluor Federal Services, Inc., Paducah Deactivation Project and its environmental management scope of work has been added.

Comment 2: Section 2.2, Page 5 - Long Term Outlook

The narrative does not present the long-term strategy or "outlook" for key cleanup activities under the FFA.

- Add text that briefly describes the cleanup strategy at the Operable Unit (OU) level, including forecast of completion dates (by calendar year) and the logic behind the sequencing of work.
- In the outlook narrative, include estimated completion dates (calendar year) for Construction Completion, Site-wide Ready for Anticipated Use, and the Comprehensive Site OU.
- Include a hyperlink directly to the Paducah Site Management Plan (SMP) should a reader desire in-depth information about a particular element of the clean-up plan.

Response 2: This information already is included in the Site Management Plan, for which a link now is provided in Section 2.2. No additional change was made to the document.

Comment 3: Section 2.2, Page 5 - Long Term Outlook: Government Performance and Results Act. Add a new paragraph to this section that introduces the reader to the Government Performance and Results Act (GPRA). Describe the status of the PGDP NPL facility under the two Superfund Environmental Indicators (El).

- The PGDP is currently "yes" for Human Exposures under Control.
- The PGDP is currently "no" for Contaminated Groundwater Migration under Control.

Forecast when the PGDP might achieve "yes" for the Groundwater EI and link that forecast date (calendar year) to the previous paragraph describing the timetable and long-term outlook for the Groundwater OU (GWOU). Include hyperlinks to the EPA and/or State GPRA EI website splash pages that provide additional information for the reader about the EIs. For example, the link to the EPA Superfund EI splash page is: http://www.epa.gov/superfund/accomp/ei/ei.htm.

Response 3: This information can be found on the EPA Web site at www.epa.gov. Text has been added, including hyperlinks to the EPA and GPRA Web sites.

Comment 4: Figure 1 (Groundwater Contamination) and Figure 2 (Local Communities and Community Gathering Areas)

There are no figures in the CRP that allow a resident (current or potential future) understand where he/she lives relative to the contamination that has migrated off-facility from the PGDP or the Solid Waste Management Units (SWMUs) on and off-facility.

• Figures 1 and 2 should be complementary, particularly in scale, for the purpose of visual overlay. This is particularly important since no significant landmarks are provided on Figure 1 that allow an individual to pinpoint where he/she lives, works, and recreates relative to the plant itself and the off-facility contamination.

- Figure 1. Label Bayou Creek and Little Bayou Creek.
- Add an additional figure that shows the locations of the on and off-facility waste sites (SWMUs) to be addressed under the FFA and refer the reader (by hyperlink) to a detailed figure available in the Administrative Record should additional information be desired.
- Figure 2. As is standard business practice, add a compass notation to this figure to orient the reader.
- Figure 2. There appears to be an east-west trending creek, and a significant stretch of rural/agricultural land, between the TVA boundary and the Ohio River. This representation is not consistent with Figure 1. Please evaluate and revise (Figure 1 or 2) as appropriate for accuracy. Evaluate Figures 3 and 4 for the same issue and revise if needed for accuracy.
- Figure 2. Add a legend to this figure to clarify that the areas inside the solid line is fenced/controlled access to an area of the plant and the area between the solid line and the dashed line is unfenced plant area.

Response 4: DOE inserted a map of SWMUs as an additional figure (Figure 5). Figures 1–4 have been updated, as requested, and added text to Section 3.

Comment 5: Section 3, Page 12 - Community Profile.

Enhance the usability of this section to the reader by including the hyperlink to the Office of Environmental Management Site Specific Advisory Board Charter as well as the hyperlink to the Paducah Citizens Advisory Board (CAB) website splash page.

Response 5: The Office of Environmental Management Site-Specific Advisory Board Charter Web site can be accessed from both the Office of EM SSAB and CAB Web sites which have been included in the text.

Comment 6: Section 3, Page 12 - Community Profile: Opportunities for public comment at CAB meetings.

Please revise this paragraph to more clearly articulate how and when the general (non-CAB) public can use the CAB meetings as a tool for understanding the environmental cleanup activities under the FFA at PGDP.

- It is EPA's understanding (after reviewing the 2015 CAB agendas) that the public is invited to attend, obtain information, and ask questions at meetings the Full CAB. However, it appears from the 2015 agendas that the CAB Sub-Committee meetings do not afford the public with an opportunity for public comment. Please evaluate the text on page 12 against actual PGDP CAB operations and revise as appropriate.
- It is not clear, from the CAB website or from the narrative in the CRP, whether non-CAB members of the public may *attend* sub-committee meetings to obtain information and understanding or whether meetings other than Full CAB meetings are *advertised* to the general public. Please evaluate the text on page 12 against actual PGDP CAB operations and revise as appropriate.
- If the meeting schedule is not presented (or clearly linked) on the CAB splash page, include a hyperlink directly to the CAB meeting calendar.

Response 6: Text has been added to clarify that the public may attend subcommittee meetings. A hyperlink to the Web site for the CAB has been included. The schedule is on the Web site.

Comment 7: Section 3. Page 12 - Community Profile: Community Interviews

The narrative states that the most recent formal interviews of community members in support of updating the PGDP Community Relations plan were conducted in 2002, and provides a summary of community concerns thirteen years ago. Formal interviews or surveys of the community are necessary for DOE and the regulators to stay abreast of the community's understanding of the environmental cleanup under the FFA, any community concerns about the scope and pace of the cleanup, and to gather recommendations regarding how to improve communication about cleanup activities. Further, community interviews should be conducted each time the CRP is updated. To complete the current update to the CRP, EPA requests that DOE conduct a broad-reaching community interview/survey, tailored to the PGDP cleanup, with the survey questions and results to be presented in an Appendix to the CRP and the results summarized in the narrative of the final R9 version of the CRP.

Response 7: See response to General Comment 4.

Comment 8: Section 4.1.1.2, Page 15 - Key Web Sites

In general, the website links provided in this section throw the public into an abyss of non-public involvement, and non-Paducah cleanup specific, information. The reader will give up quickly when he/she cannot find the information being sought after two or three drill-downs into a webpage. Evaluate the links that are provided in this section and refine them to make them useful to the reader who is interested in the PGDP cleanup. Consider including links to the PGDP Administrative Record Index (EPA was unable to locate the AR Index at any of the listed Key Web Sites), and EPA and/or State guidance on Community involvement activities at hazardous waste sites.

Response 8: Hyperlinks have been updated to current URLs. The Web site for the AR index lists has been included.

Comment 9: Section 4.1.1.2, Page 15 - Key Web Sites: web addresses not functional/current

The web addresses for the following Key Web Sites were checked by EPA and were determined to not be functional at this time: messages such as "The Page cannot be displayed" or "The website declined to show this webpage" were encountered. Please check each web address and revise as needed for usability by the reader.

- Department of Energy, Portsmouth/Paducah Project Office: www.pppo.energy.gov
- Environmental Information Center: www.pppo.energy.gov/pad_eic.html
- Paducah Citizens Advisory Board: www.pgdpcab.org (EPA note that, although the CAB website cannot be directly accessed, it can be accessed through a hyperlink on the EIC webpage).

Response 9: The three hyperlinks above were revised to the correct and current URLs.

Comment 10: Section 4.1.1.2, Page 15 - Key Web Sites: EPA website address

The www.epa.gov web address does not direct the reader to information about the PGDP Superfund Site cleanup or community involvement information.

- Revise the list of Key Web Sites to include a direct link to the EPA PGDP NPL cleanup summary page: http://www.epa.gov/region4/superfund/sites/fedfacs/pgasdifky.html. The content of this webpage is updated by EPA on an annual basis and is scheduled for update in October of 2015.
- Consider adding a link to the EPA Superfund community involvement page or equivalent DOE webpage: http://www.epa.gov/superfund/community/

Response 10: The hyperlinks for these two Web sites have been included.

Comment 11: Section 4.1.1.3, Page 15 - Mailing Lists: Phone number is not functional

The public is directed to call a phone number, specifically, 270-441-5414, in order to be included on the PGDP cleanup mailing list. The EPA Remedial Project Manager called the number repeatedly on the afternoon of August 13th and the morning of August 14th, 2015. At no time did anyone pick up the phone, nor did the call roll-over to voice-mail. Please check the phone number listed in the CRP and revise for accuracy/usability.

Response 11: This number belonged to the LATA Kentucky Outreach Manager who was in charge of the mailing list at the time this document was transmitted to EPA. The number has been updated to (270) 441-5168 to reflect the current manager.

Comment 12: Section 4.1.1.4, Page 16 - Publications; Section 4.2, Decision Making and Public Involvement, Pages 21-29. The text describes the public comment period on proposed response actions for cleanup of environmental contamination at the PGDP with language that is not accessible. As an EPA Remedial Project Manager, this reviewer did not recognize the CRP description of this important public participation step in the FFA. Revise the CRP using transparent and accessible words that communicate the importance of this public participation opportunity, including how and where the opportunity will be advertised.

Response 12: In Section 5.1.1.4, a reference was made to Section 5.1.2.1 and additional text was provided.

Comment 13: Section 4.1.1.5. Page 16 - Site Tours

The narrative states that Site Tours are granted "upon request" to certain stakeholder groups. Advise the reader on the individual/organization to contact, and how to make that contact, to request a stakeholder site tour. Revise the language in the section to provide more examples of stakeholder groups that have been provided site tours: "... such as the *CAB*, school groups, Congressional representatives". The opportunity for site tours might stimulate local interest in serving on the CAB.

Response 13: In Section 5.1.1.6, text has been revised to include the suggested stakeholder groups. The Deactivation Contractor's Public Affairs Manager contact information, (270) 441-5168, was provided. DOE/FPDP is in the process of launching a public tour program. Information is provided for the public to access the Web site to contact FPDP about a site tour.

Comment 14: Section 4.1.1.6. Page 16 - News Media Activities

As presented, this section is very general and not useful to the reader. Create a new Appendix to the CRP that provides the current list of radio, television, print, and web-based outlets utilized by DOE for local outreach regarding the Paducah cleanup. Add text referring the reader to the new appendix. Consider mentioning that two local media outlets, 91.3 WKMS (wkms.org) and the Paducah Sun frequently cover PGDP and cleanup activities at the Plant.

Response 14: In Section 5.1.1.6, text was added regarding a new Appendix B and provides the current listing.

Comment 15: Section 4.1.1.8, Page 17 - Administrative Records

Consider adding the link to the Administrative Record Index for the Superfund cleanup to this section of the CRP.

Response 15: In Section 5.1.1.8, a hyperlink has been included to the Paducah EIC, which maintains the Administrative Record.

Comment 16: Section 4.1.2.1. Page 17 - Public Comment Periods: Section 4.2 - Decision-Making and Public Involvement.

- Section 4.1.2.1 Public Comment Periods should be integrated with the later section, 4.2 Decision Making and Public Involvement and streamlined for clarity. As written, the CRP makes several loops through this information at different levels of detail, not necessarily with the same vocabulary, creating confusion for the reader. The process flow diagrams in Section 4.2 are very helpful; however, the public comment/involvement step in each process flow diagram should be highlighted in different color so that the reader can see their formal point of insertion into the cleanup decision-making process.
- This language describing the public comment opportunity is not accessible or transparent to the general public. For example, use of non-specific language such as "... on various FFA-related decision documents" is less helpful to the reader than "...on proposed cleanup activities and costs, presented in a Proposed Plan document."

Response 16: Section 4.1.2.1 (which is now Section 5.1.2.1) was intended to be a general overview of the public involvement activities, with the detailed description provided in previous Section 4.2 (which is now Section 5.2). Section 5.1.2.1 has been revised to (1) more clearly state what is intended by "FFA-related decision documents"; and (2) remove redundant language from Section 5.1.2.1 that is covered in Section 5.2 along with a reference referring the reader to Section 5.2 for greater detail. Also, the public participation steps depicted in Figures 6–9 have been highlighted to better illustrate the key points where public input is being requested.

Comment 17: Section 4.1.2.5. Page 19 - Community Interviews

Please revise this section to reduce/eliminate the "arms-length" language and include language generally as follows:

EPA Community Involvement guidance for Superfund sites recommends that community interviews be
conducted each time the Community Relations Plan is updated. The Paducah CRP is typically updated
once everyinsert number years. In 2015/2016, DOE conducted interviews and surveys in the
greater Paducah area betweeninsert month/year andinsert month/year The
opportunity for the public to participate in the community interviews was advertisedinsert
description here Approximatelyinsert number interviews were conducted and insert
number surveys completed. The results of those interviews and surveys are presented in
Appendix and have been used to update the outreach plan presented in Section

The next paragraph should include a summary of community questions and recommendations identified during those interviews, and how DOE has addressed, or plans to address, those questions and recommendations. Incorporate a copy of the interview/survey tool, the public notifications for participation in the interviews/surveys, and the full analysis of the interview/survey data in an Appendix to the CRP.

Response 17: See response to General Comment 4.

Comment 18: Section 4.1.2.6, Page 19 - Special Events Add language advising the reader regarding on how to secure a DOE speaker: For example: "Organizations interested in securing a DOE speaker for a special event should contact _____fill in the blank_____ at ____fill in the blank_____".

Response 18: In Section 5.1.2.6, text has been revised to include the Deactivation Contractor's Public Affairs Manager contact information, (270) 441-5168 for scheduling special events.

Comment 19: Section 4.1.2.7. Page 19 - Community Relations Plan Updates

This CRP is the public's roadmap to citizen involvement in cleanup decisions under the FFA at the PGDP Superfund Site. It is not, as stated, a roadmap to citizen involvement in all Office of EM activities at PGDP. Please revise for accuracy.

Response 19: In Section 5.1.2.7, the text has been revised as suggested.

Comment 20: Section 4.1.2.7 - Community Relations Plan Updates

After completing the community interviews/surveys and incorporating that information into the S2/R9 version of the CRP, revise the text in this section to "active voice", stating that this CRP has been updated based on information collected through public interviews.

Response 20: In Section 5.1.2.7, the text has been revised to reflect an active voice. In addition, see response to General Comment 4.

Comment 21: Section 4.1.2.7 - Community Relations Plan Updates

Many of the activities bulleted in Appendix B are activities where DOE has delivered messages to, rather than hearing from, the public. Other activities in Appendix B are DOE and DOE contractors conducting charitable activities that are not related to outreach/education regarding the environmental cleanup under the FFA. Evaluate the entirety of Appendix B and revise as appropriate to reflect outreach activities related to the environmental cleanup under the FFA.

Response 21: In Appendix C (previously Appendix B), the text has been revised to reflect that DOE has presented and sought comments rather than to indicate DOE has delivered messages to, rather than hearing from, the public. Text for charitable events has been deleted, as suggested.

Comment 22: Section 4.1.2.7. Page 19 - Community Relations Plan Updates

This section states that the CRP is available in the EIC. Is the CRP also available to the public at the McCracken County Library? If yes, the narrative should be revised to advise the reader that the CRP is available in the County Library. If the CRP is not currently available in the County Library, a copy of the CRP should be placed in the County Library and the narrative in this section revised accordingly.

Response 22: The CRP is available at the EIC and at the CAB office. The McCracken County Library made the decisions not to house Administrative Record or Public Information due to space issues. The Library has information available and can point the public in the right direction, but does not maintain this information in hard copy. No text was changed as a result of this comment.

Comment 23: Section 4.1.3.1. Page 19 - Citizen Advisory Board

This reviewer could not find use of "task force" in the PGDP CAB charter and web pages: full board, committee, subcommittee and ad-hoc committee terms are used. Revise the CRP for consistency between this document and the CAB website.

Response 23: In Section 5.1.3.1, text on "task force" has been replaced with "committee and subcommittee" language used on the CAB Web site.

Comment 24: Section 4.1.3.1 - Citizen Advisory Board

As previously noted, CAB committee (aka task force, sub-committee, ad-hoc committee) meeting agendas do not include an opportunity for public comment and it is not clear that committee, subcommittee and/or ad-hoc committee meetings are open to the public for gathering information and general understanding through observation of these CAB activities. By way of examples, a visit to the CAB web page (http://www.pgdpcab.energy.gov/about_us.htm) illustrates that public comment is

welcome in the Full Board meetings (breakout box titled PAD CAB Board Meetings), but similar language is not included in the box describing Committee Meetings (breakout box titled PAD CAB Subcommittee Meetings). Evaluate the text in this section and revise for accuracy and consistency with actual CAB operations and vocabulary.

Response 24: In Section 5.1.3.1, text has been revised with text on CAB committees and subcommittees from Section 3.

Comment 25: Section 4.1.3.1 - Citizen Advisory Board

The text at the bottom of page 19 is not a sentence: please evaluate and revise for clarity and intent.

Response 25: The sentence in Section 5.1.3.1 has been corrected.

Comment 26: Section 4.1.3.2, Page 20 - Government Agencies

Please revise the sentence stating "two government agencies participate in EM decisions ..." to "two government agencies provide oversight of DOE's cleanup activities under the FFA and participate in cleanup decisions for the PGDP Superfund site: KEEC and EPA."

Response 26: The sentence in Section 5.1.3.2 has been revised per the suggested comment.

Comment 27: Section 4.1.3.2 - Government Agencies

After the sentence introducing the FFA, add language that helps the reader understand the checks and balances in support of protective cleanup. Specifically:

- Add a sentence explaining to the reader that DOE and EPA co-select remedies for cleanups at the PGDP, with concurrence from the Commonwealth of Kentucky, to ensure that cleanups are protective of people and environmental resources.
- Further note that if EPA and DOE are unable to agree on a proposed remedy, the selection of the cleanup action is made by the EPA Administrator.
- Include language that the Commonwealth of Kentucky may choose to impose on the PGDP a permit modification consistent with their hazardous waste statues and regulations in the event that EPA and the Commonwealth are unable to agree on a proposed remedy.

Response 27: The suggested language has been included in Section 5.1.3.2.

Comment 28: Section 4.1.3.2 - Government Agencies

Replace the EPA Public Affairs Fax Number entry with the following entry:

• EPA Region 4 Office of External Affairs: 404-562-8327

Response 28: The number in Section 5.1.3.2 was replaced.

Comment 29: Section 4.1.3.3. Page 21 - Other Stakeholder Organizations

A spot-check by EPA via web searches indicates that at least some of the stakeholder organization names may have changed since the last revision of the CRP. Please evaluate the stakeholder notations listed below and revise if appropriate.

- Active Citizens for Truth cannot be located. Is this organization the Active Citizens for Tribal Truth?
- Coalition for Health Concerns: is this intended to be the Coalition for Health Concern (no "s") in Benton KY (http://meldi.snre.umich.edu/node/17303)?
- Indigenous Peoples Environmental Network cannot be located. Is this the Indigenous Environmental Network (http://www.ienearth.org/)?

• Regional Association of Concerned Environmentalists cannot be located (http://www.zoominfo.com/c/Regional-Association-of-Concerned-Environmentalists/58688202).

Response 29: The text was revised in Section 5.1.3.3, as necessary.

Comment 30: <u>Section 4.1.3.3 - Other Stakeholder Organizations</u>

Please evaluate the age of this stakeholder list, and the last two years of PGDP public meeting sign-in sheets (CAB, NEPA EA, etc.) and organization inquiries regarding the cleanup and revise the list for currency.

- For example, the organization(s) affiliated with bird dog trial activities in the West Kentucky Wildlife Management Area are interested in the future lease and transfer of the DOE-owned properties, but do not appear on the list of current stakeholders.
- If there are organizations on this list that are no longer on the CRP mailing list, consider removing them from this section to an Appendix of "historical stakeholders" or removing them completely from the CRP.

Response 30: The stakeholder information was revised while comparing it to the newly added Appendix B, Public Notice Mailing List. A reference to Appendix B was added to this text in Section 5.1.3.3.

Comment 31: Proposed Section 4.2.4. Page 29 - Remedial Design

Please add a new subsection, 4.2.4 - Remedial Design - and describe the public notification and public briefing requirement at the completion of Remedial Design. As the three FFA parties move towards selecting more treatment, capping, and excavation remedies, as well as the potential future construction of the CERCLA On-Site Waste Disposal Facility (OSWDF), transparent articulation of this public outreach requirement warrants presentation in the current update of the CRP.

• Upon completion of the final engineering design, the lead agency must issue a fact sheet and provide a public briefing, as appropriate, prior to beginning remedial action. NCP 40 CFR 300.435(c)(3).

Response 31: A new subsection, Section 5.2.4, was added and includes the suggested wording.

Comment 32: Appendix A - Key Contacts for the Paducah Gaseous Diffusion Plant

Header, Page A-3. As previously noted, the phone number presented on Page A-3 for use by the public is not operational. Also, the phone number listed is not the phone number for the EIC (which is 270-554-3004 Ref: http://www.paducaheic.com), although the narrative suggest that it might be the number for the EIC. Please evaluate and revise as appropriate.

Response 32: The text was revised updating or adding the numbers and Web sites.

Comment 33: Appendix A - Key Contacts for the Paducah Gaseous Diffusion Plant

Paducah Citizen Advisory Board subheading, Pages A-6 and A-7. The presentation of the CAB contacts should be revised for transparency. As presented, the reader cannot tell who is a citizen in service on the CAB, who is employed by the CAB, and who is a DOE employee assigned to support the CAB per the SSAB Charter. It appears to this reviewer that Ben Peterson is the only actual CAB member listed in the CRP. In addition to the specific notations below, please consider adding sub-headings such as "CAB Member", "Contract Support", and "DOE Support" to this section to improve transparency. Since the only actual citizen member of the CAB currently listed is the Chair, consider adding the name and contact information for the CAB Vice-Chair. List the CAB Members first (Chair and Vice-Chair), followed by DOE support, then contract support.

Response 33: The Paducah CAB information was updated as suggested.

Comment 34: Appendix A - Key Contacts for the Paducah Gaseous Diffusion Plant

Additional edits, Pages A-6 and A-7

- For improved transparency, add "EHI Consultants" under Mr. Ethridge's name
- Address the problem with the page break, top of A-7, to ensure Mr. Ethridge's email address is not associated with DFO's name and contact information.
- For improved transparency, add EHI Consultants under Mr. Robert's name.
- To improve transparency regarding Mr. Smith's role on the CAB, add "Paducah GDP Strategic Planner" under Mr. Smith's name.

Response 34: The suggested additions were implemented.

Comment 35: <u>Appendix A - Key Contacts for the Paducah Gaseous Diffusion Plant</u> Information Resources, Page A-9

- The phone number presented here (270-554-6967) is not consistent with the phone number provided on the EIC webpage (270-554-3004).
- The EIC web page does not list a fax number. Please check to see if this is still correct/operational and revise if needed.
- This web address/hyperlink on Page A-9 is not functional. The EIC webpage lists the web address as http://www.paducaheic.com/.

Response 35: Numbers and addresses have been verified and updated.

Comment 36: Appendix A - Key Contacts for the Paducah Gaseous Diffusion Plant

Key Web Sites, Page A-9. The following web addresses listed on Page A-9 are not functional:

- Department of Energy Portsmouth/Paducah Project Officer
- Environmental Information Center
- Paducah Citizens Advisory Board

Response 36: URLs have been updated.

Comment 37: Appendix B - Public Involvement History

Public Involvement Chronology, Pages B 1-B-11. The CRP is not intended to be the comprehensive outreach plan for the DOE PGDP: those comprehensive outreach activities are handled by media/public relations staff under a variety of programs. Accordingly, charitable activities by DOE employees/organizations, and DOE remediation contractors, are not public involvement activities in any way related to the FFA. Please revise Appendix B for consistency with the intent of the CRP under the Federal Facility Agreement for cleanup of the PGDP Superfund site.

Response 37: Charitable events were removed from Appendix B, which has been changed to Appendix C due to formatting of the document. (Appendices are presented in order as they appear in the text, which caused Appendices B and C to be reversed.)

Comment 38: Appendix B - Public Involvement History

Public Involvement in this Plan, Page B-11. This section does not identify any recent outreach to ensure public involvement in the update to this CRP. After conducting community interviews and surveys, please revise this section to incorporate 2015-2016 outreach activity.

Response 38: This section (Appendix C, page C-11) was updated to include outreach activities and events performed in 2010 by the Kentucky Research Consortium for Energy and Environment. See responses to General Comment 4 and Comment 7.