

# **Department of Energy**

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# AUG 0 2 2013

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Ms. Jennifer Tufts
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U.S. Environmental Protection Agency, Region 4
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Dear Mr. Mullins and Ms. Tufts:

EXPLANATION OF SIGNIFICANT DIFFERENCES TO THE RECORD OF DECISION FOR THE INTERIM REMEDIAL ACTION OF THE NORTHEAST PLUME AT THE PADUCAH GASEOUS DIFFUSION PLANT, PADUCAH, KENTUCKY (DOE/LX/07-1291&D2)

## References:

- Letter from A. Webb to R. Blumenfeld, "Explanation of Significant Differences to the Record of Decision for the Interim Remedial Action of the Northeast Plume (DOE/LX/07-1291&D1), Paducah Gaseous Diffusion Plant, Paducah, McCracken County, Kentucky, KY8-890-008-982," dated July 9, 2013
- 2. Letter from J. Woodard to T. Mullins and J. Tufts, "Notification of Intent to Temporarily Cease Operation of the Northeast Plume Extraction System at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky," (PPPO-02-1978847-13), dated July 3, 2013
- 3. Letter from J. Tufts to R. Blumenfeld, "EPA Comments on the Explanation of Significant Differences to the Record of Decision for the Interim Remedial Action of the Northeast Plume at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky (DOE/LX/07-1291&D1)," dated July 2, 2013

Please find enclosed for your review the certified Explanation of Significant Differences to the Record of Decision for the Interim Remedial Action of the Northeast Plume at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky (ESD), DOE/LX/07-1291&D2. This version of the document incorporates revisions based on comments received from the U.S. Environmental Protection Agency (EPA) and Kentucky Department for Environmental Protection (KDEP) on July 2, 2013, and July 9, 2013, respectively. This version also incorporates revisions made as a result of discussions during recent conference calls and e-mail correspondence among the

PPPO-02-2030934-13

Federal Facility Agreement (FFA) parties. A comment response summary, a redline version of the document, and a certification page also are included.

As the FFA parties agreed, once approval of the ESD is received from EPA and KDEP, the U.S. Department of Energy will restart groundwater extraction and treatment from the Northeast Plume using the recently installed alternative treatment unit.

If you have any questions or require additional information, please contact David Dollins at (270) 441-6819.

Sincerely,

William E. Murphie

Manager

Portsmouth/Paducah Project Office

#### **Enclosures:**

- 1. Northeast Plume ESD—Clean Version
- 2. Northeast Plume ESD—Redline Version
- 3. Comment Response Summary KDEP
- 4. Comment Response Summary EPA
- 5. Certification Page

## e-copy w/enclosures:

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#### **CERTIFICATION**

**Document Identification:** 

Explanation of Significant Differences to the Record of Decision for the Interim Remedial Action of the Northeast Plume at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky, DOE/LX/07-1291&D2

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to ensure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

LATA Environmental Services of Kentucky, LLC

Mark J. Duff, Paducah Project Manager

Date Signed

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to ensure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

U.S. Department of Energy (DOE)

William E. Murphie Manager

Portsmouth/Paducah Project Office

Date Signed

# Explanation of Significant Differences to the Record of Decision for the Interim Remedial Action of the Northeast Plume at the Paducah Gaseous Diffusion Plant Paducah, Kentucky



**CLEARED FOR PUBLIC RELEASE** 

# Explanation of Significant Differences to the Record of Decision for the Interim Remedial Action of the Northeast Plume at the Paducah Gaseous Diffusion Plant Paducah, Kentucky

Date Issued—August 2013

Prepared for the U.S. DEPARTMENT OF ENERGY Office of Environmental Management

Prepared by
LATA ENVIRONMENTAL SERVICES OF KENTUCKY, LLC
managing the
Environmental Remediation Activities at the
Paducah Gaseous Diffusion Plant
under contract DE-AC30-10CC40020

# **CLEARED FOR PUBLIC RELEASE**



# **PREFACE**

The regulations to the National Oil and Hazardous Substances Pollution Contingency Plan (NCP) require that changes to remedial actions that are proposed after the adoption of a signed Record of Decision (ROD) be documented using one of the following three processes: (1) ROD Amendment if the change "fundamentally alters" basic features of the remedy; (2) Explanation of Significant Differences (ESD) if the change is significant, but not fundamentally different from the selected remedy in the ROD; or (3) Memorandum to File if the proposed changes to the remedy are minor. The proposed changes to the Northeast Plume interim remedial action (IRA) are not considered to "fundamentally alter" the basic features of the remedy, as presented in the ROD, but certain components of the proposed changes are considered "significant" changes that require development of an ESD. This Explanation of Significant Differences to the Record of Decision for the Interim Remedial Action of the Northeast Plume at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky, DOE/LX/07-1291&D2, was prepared in accordance with the requirements of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) Section 117(c); 40 CFR § 300.435(c)(2)(i) of the NCP; and a Guide to Preparing Superfund Proposed Plans, Records of Decision, and other Remedy Selection Decision Documents, EPA 540-R-98-031, July 1999. It provides the public the opportunity to understand the proposed modifications to the IRA for the Northeast Plume and changes that significantly differ from the approach delineated in the Record of Decision for the Interim Remedial Action of the Northeast Plume at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky, DOE/OR/06-1356&D2 (DOE 1995).

The major components of the interim action remedy in the 1995 ROD include these:

- The contaminated groundwater was to be extracted at a location in the northern portion of the high trichloroethene (TCE) concentration area of the plume (greater than 1,000 µg/L of TCE). The contaminated groundwater was to be pumped at a rate of approximately 100 gal per minute (gpm) to initiate hydraulic control without changing groundwater gradients enough to cause adverse effects. During operation, this pumping rate may have been modified to optimize the hydraulic containment by adjusting flow from the extraction wells (EWs) and to support subsequent actions.
- The extracted groundwater was to be collected and piped to a treatment system prior to release to a Kentucky Pollutant Discharge Elimination System-permitted outfall. The treatment facility was to consist of a sand filter for removal of suspended solid materials and utilization of the Paducah Gaseous Diffusion Plant's (PGDP's) cooling towers for volatilization of contaminated groundwater. The chemicals of concern are TCE and 1,1-dichloroethene (1,1-DCE).
- Two treatability studies were to be conducted to include (1) photocatalytic oxidation of TCE-contaminated off-gas and (2) *in situ* treatment of TCE-contaminated groundwater.

The U.S. Environmental Protection Agency (EPA) and Kentucky Department for Environmental Protection, in a letter received on April 23, 1996, agreed to remove the sand filter from the IRA since the EWs were designed with an artificial sand pack that serves as a sand filter for sediments. Thus, the quality of water being discharged from the EWs would be similar to that of a drinking water well, with the exception of the TCE contamination.

A minor modification to the ROD was written on May 2, 1996, to postpone the treatability studies [(1) photocatalytic oxidation of TCE-contaminated off-gas and (2) *in situ* treatment of TCE-contaminated groundwater].

The proposed changes described by this ESD will be implemented in a phased approach and will consist of the following anticipated modifications to the IRA:

- Replace the two existing EWs (EW331 and EW332) with two new groundwater EWs (EW234 and EW235) to be in the upgradient high concentration portion of the Northeast Plume and near the eastern edge of the PGDP industrial facility (approximately 300 gal per minute combined).
- Install new treatment units as an alternative to the cooling towers to remove volatile organic compounds (VOCs), namely TCE and DCE, from extracted groundwater. These units will include pretreatment filtration and removal of VOCs via air stripping technology. The two treatment units will strip VOCs and discharge treated groundwater at levels that are compliant with identified applicable or relevant and appropriate requirements.
- Create a maximum of two new CERCLA outfalls for discharge of treated groundwater from the treatment units into Little Bayou Creek.

The extraction of Northeast Plume mass from new EWs (EW234 and EW235) located upgradient of the current EWs (EW331 and EW332) and in the vicinity of the eastern boundary of the plant site will remove both VOC mass in the contaminated groundwater from the higher concentration portion of the Northeast Plume and control the amount of plume mass migrating off-site.

None of the above anticipated changes is considered to be fundamentally different from the original selected remedy in the 1995 ROD; however, the creation of up to two new CERCLA outfalls for discharge of the treated groundwater will require identification and inclusion of new applicable or relevant and appropriate requirements. Under EPA guidance (EPA 1999), these new discharges would be considered to be a significant change that should be documented in an ESD. EPA guidance (EPA 1999) states that while the ESD is being prepared and made available to the public, the lead agency may proceed with the pre-design, design, construction, or operation activities associated with the remedy.

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# **ACRONYMS**

ARAR applicable or relevant and appropriate requirement

ATU alternate treatment unit

CERCLA Comprehensive Environmental Response, Compensation, and Liability Act

CFR Code of Federal Regulation

CWA Clean Water Act

DOE U.S. Department of Energy

EPA U.S. Environmental Protection Agency ESD explanation of significant differences

EW extraction well Fed. Reg. Federal Register

FFA Federal Facility Agreement IRA interim remedial action

KAR Kentucky Administrative Regulation KDAQ Kentucky Division for Air Quality

KDEP Kentucky Department for Environmental Protection KPDES Kentucky Pollution Discharge Elimination System

NCP National Oil and Hazardous Substances Pollution Contingency Plan

PGDP Paducah Gaseous Diffusion Plant

RAWP remedial action work plan

RCRA Resource Conservation and Recovery Act

RGA Regional Gravel Aquifer ROD record of decision

USEC United States Enrichment Corporation

VOC volatile organic compound

VOHAP volatile organic hazardous air pollutant



## **EXECUTIVE SUMMARY**

The U.S. Department of Energy (DOE) has prepared this Explanation of Significant Differences (ESD) to document the changes to the Record of Decision (ROD) for Interim Remedial Action (IRA) of the Northeast Plume at the Paducah Gaseous Diffusion Plant (PGDP) necessary to optimize the existing Northeast Plume Groundwater System.

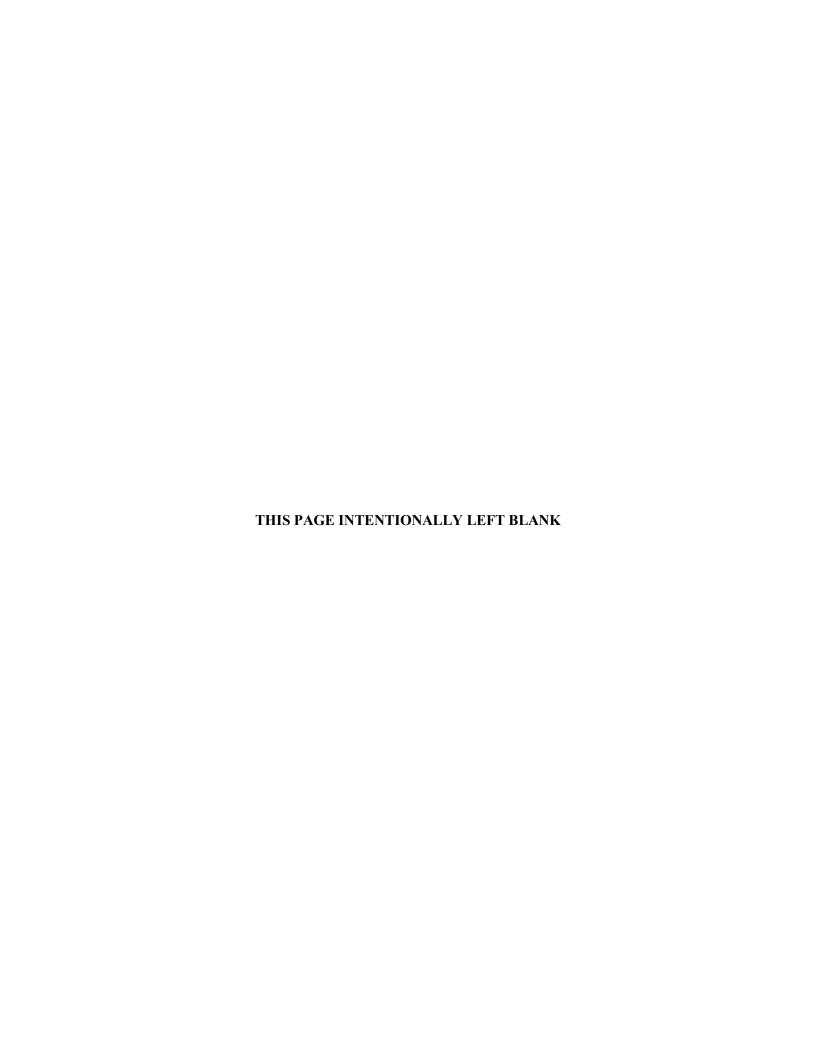
The ROD was signed by DOE, the U.S. Environmental Protection Agency (EPA), and the Kentucky Department for Environmental Protection in June 1995. The primary objective of this IRA is, "to implement a first-phase remedial action as an interim action to initiate hydraulic control of the high concentration area within the Northeast Plume that extends outside the plant security fence." The selected remedy was designed to reduce the concentrations of trichloroethene (TCE) in the most contaminated portions of the Northeast Plume. The extraction well (EW) location was defined in the ROD as the northern portion of the high TCE concentration of the plume (greater than 1,000  $\mu$ g/L of TCE). The planned changes presented in the ESD are protective of human health and the environment and will not impact the protectiveness of the IRA. As recognized in the ROD, successful control of the plume, in combination with existing controls (alternate water supply, monitoring, etc.), ensures protection during the period of the interim response.

The modification to the IRA of the Northeast Plume documented in this ESD is as follows:

- Replace the two existing EWs (EW331 and EW332) with two new groundwater EWs (EW234 and EW235) to be in the upgradient high concentration portion of the Northeast Plume and near the eastern edge of the PGDP industrial facility (approximately 300 gal per minute combined).
- Install new treatment units as an alternative to the cooling towers to remove volatile organic compounds (VOCs), namely TCE and dichloroethene, from extracted groundwater. These units will include pretreatment filtration and removal of VOCs via air stripping technology. The two treatment units will strip VOCs and discharge treated groundwater at levels that are compliant with identified applicable or relevant and appropriate requirements.
- Create a maximum of two new Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) outfalls for discharge of treated groundwater from the treatment units into Little Bayou Creek.

Design, construction, and operation of the listed components also will be in addition to start-up testing; installation of piping, process control equipment, electrical equipment, and placement of additional monitoring wells to evaluate performance and effectiveness of the new optimization system. This Northeast Plume IRA optimization project is intended to increase volatile organic compound mass removal and enhance capture of contaminants migrating in the Northeast Groundwater Plume at the eastern edge of the PGDP industrial facility (see Figure 1). This optimization action was initiated in response to recommendations that are documented in the Sitewide Remedy Review (DOE 2006); *Review Report: Groundwater Remedial System Performance Optimization at PGDP, Paducah, Kentucky* (DOE 2007); 2008 CERCLA Five-Year Review (DOE 2009); Site Management Plan (DOE 2011); negotiations among the Federal Facility Agreement parties; and in response to the uncertainty regarding the United States Enrichment Corporation future operation of PGDP.

In conclusion, the planned changes presented in the ESD are protective of human health and the environment and will not impact the protectiveness of the IRA. The interim action will continue to rely on other actions to achieve protectiveness while the IRA continues.



# 1. INTRODUCTION AND PURPOSE

The U.S. Department of Energy (DOE) is conducting cleanup activities at the Paducah Gaseous Diffusion Plant (PGDP) under its Environmental Management Program. Cleanup efforts are necessary to address contamination resulting from past waste-handling and disposal practices at the plant. The cleanup activities comply with the requirements of the U.S. Environmental Protection Agency (EPA), the Kentucky Energy and Environment Cabinet, and DOE.

Pursuant to the Record of Decision (ROD) for Interim Remedial Action (IRA) of the Northeast Plume at PGDP signed by DOE, EPA, and Kentucky Department for Environmental Protection (KDEP) in June 1995, DOE currently is operating groundwater extraction wells (EWs) (EW331 and EW332) and a treatment system at PGDP to initiate hydraulic control of the high concentration area within the Northeast Plume that extends outside the plant security fence. The treatment system is designed to remove trichloroethene (TCE) and 1,1-dichloroethene (1,1-DCE) from extracted groundwater.

Reviews and assessments, including the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA)-mandated periodic five-year review documents for years 2003 and 2008 (DOE 2003; DOE 2009) have resulted in recommended changes to the IRA to enhance capture of the Northeast Plume contamination in the vicinity of the eastern edge of PGDP industrial facility and to reduce further migration off-site. Accordingly, DOE has prepared this Explanation of Significant Differences (ESD) to document the changes made to the Northeast Plume IRA that were necessary in optimizing the IRA.

This ESD has been prepared in accordance with CERCLA Section 117(c) and 40 *CFR* § 300.435(c)(2)(i) of the National Oil and Hazardous Substances Pollution Contingency Plan (NCP). An ESD is required when a significant change is made to the remedy defined in the decision document (e.g., ROD). A significant change generally involves a change to a component of a remedy that does not fundamentally alter the overall cleanup approach. This ESD describes the nature of the significant change, summarizes the information that led to making the change(s), and affirms that the revised remedy complies with the NCP and the statutory requirements of CERCLA. As required by 40 *CFR* § 300.435(c)(2)(i)(B), DOE will publish a notice of availability and a brief description of the ESD in a major local newspaper of general circulation. The ESD is made available to the public by placing it in the Administrative Record file and information repository [40 *CFR* § 300.435(c)(2)(i)(A) and § 300.825(a)(2)].

#### 1.1 SITE NAME AND LOCATION

PGDP is located in the northwestern corner of Kentucky in western McCracken County, about 10 miles west of Paducah, Kentucky, and 3.5 miles south of the Ohio River (Figure 1). Past operations and disposal of waste material resulted in the contamination of the groundwater migrating to the northeast from PGDP (Figure 2). Areas of contaminated groundwater within the Regional Gravel Aquifer (RGA) extend beyond the DOE property boundary on the north and northeast. These areas are referred to as the Northwest and Northeast Plumes, respectively. A portion of the Northwest Plume discharges to Little Bayou Creek, a perennial surface water body located northeast of the DOE property.

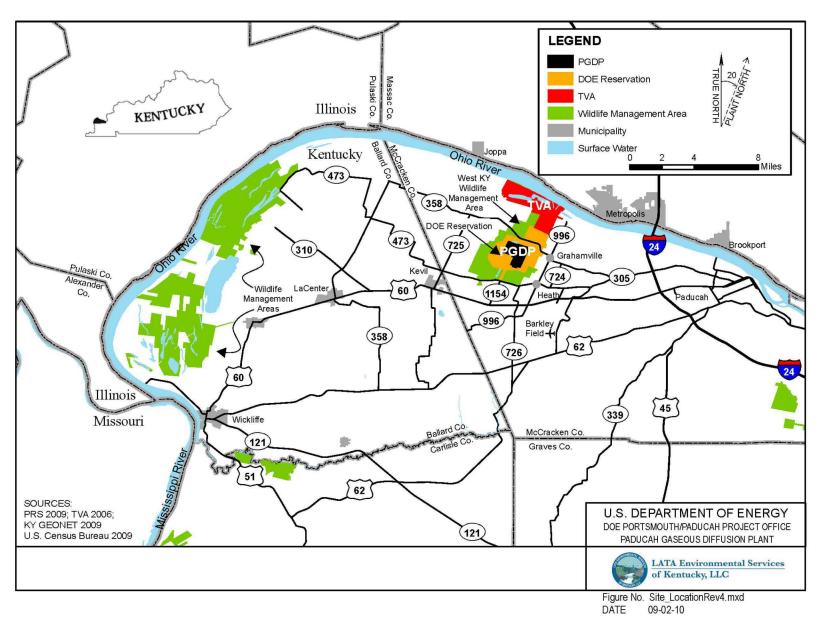


Figure 1. PGDP Location

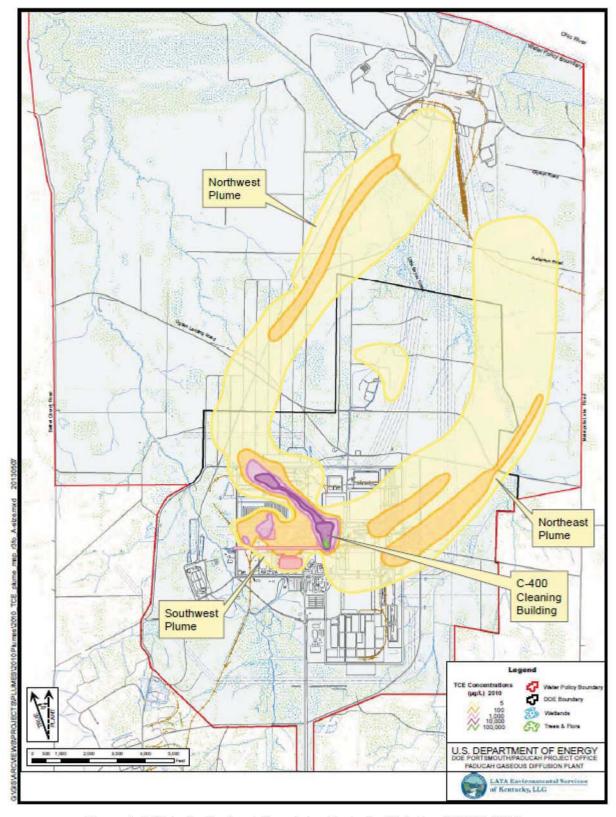


Figure 2. TCE in the Regional Gravel Aquifer in the Vicinity of PGDP (2010)

#### 1.2 REGULATORY BACKGROUND

PGDP was placed on the National Priorities List in 1994. Pursuant to Section 120 of CERCLA, the PGDP Federal Facility Agreement (FFA) (EPA 1998) was negotiated and implemented to coordinate the CERCLA remedial action and Resource Conservation and Recovery Act (RCRA) corrective action processes into a set of comprehensive requirements for site remediation. Since 1998, DOE, EPA, and KDEP have been operating under the FFA, with DOE as the lead agency and EPA and KDEP as support agencies providing oversight.

In 1995 a decision was made among DOE, EPA, and KDEP to proceed with an IRA for the high TCE concentration groundwater plume. The ROD for this IRA of the Northeast Plume was signed by DOE, EPA, and KDEP in June 1995. The remedy has been effective in achieving hydraulic control and reducing off-site TCE levels in the Northeast Plume and, in combination with existing controls (alternate water supply, monitoring, etc.), remains protective of human health and the environment and continues to comply with federal and state applicable or relevant and appropriate requirements (ARARs) that were identified in the ROD.

#### 1.3 CIRCUMSTANCES CREATING THE NEED FOR AN ESD

The Northeast Plume IRA optimization project is to continue to serve as an interim measure to remove TCE and 1,1-DCE mass and enhance capture of the Northeast Plume contamination in the vicinity of the eastern edge of PGDP industrial facility to reduce further migration off-site. This optimization action was initiated in response to recommendations documented in the following documents:

- Sitewide Remedy Review (DOE 2006)
- Review Report: Groundwater Remedial System Performance Optimization at PGDP, Paducah, Kentucky (DOE 2007)
- 2008 CERCLA Five-Year Review (DOE 2009)
- Site Management Plan (DOE 2011)

Additionally, the uncertainty regarding future operations of PGDP by the United States Enrichment Corporation (USEC) provides further need to address the circumstances that resulted in the loss of the use of the USEC cooling tower, as of June 28, 2013. New CERCLA outfalls are being identified because there are no DOE Kentucky Pollutant Discharge Elimination System-(KPDES) permitted outfalls in the vicinity of the new alternate treatment unit (ATU) location.

The scope of the Northeast Plume optimized project, as documented in this ESD and the *Remedial Action Work Plan for Optimization of the Northeast Plume Interim Remedial Action at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky* (DOE 2013a), is consistent with the general findings and recommendations in the documents referenced above and with the identified modifications by the FFA parties. Additional specific supporting information from these evaluations is contained in Section 3, Basis for the ESD.

# 2. SITE HISTORY, CONTAMINATION, AND SELECTED REMEDY

This section provides a brief summary of the site contamination and history along with presenting the selected remedy as originally described in the ROD.

# 2.1 SITE HISTORY AND CONTAMINATION ASSOCIATED WITH THE NORTHEAST PLUME

In August 1988, volatile organic compounds (VOCs) and radionuclides were detected in private wells north of PGDP. The site investigation demonstrated that the principal contaminants of concern in the off-site groundwater are technetium-99 (Tc-99), a radionuclide, and TCE, an organic solvent. TCE is a nonflammable, highly volatile, colorless liquid used extensively for removing grease. The PGDP's use of TCE as a degreaser ceased July 1, 1993. Tc-99 is a radionuclide that was introduced at the PGDP through the reprocessing of uranium.

Past handling practices and disposal of waste material resulted in the contamination of the groundwater migrating to the northwest and northeast from PGDP. Over time, dissolved-phase TCE in groundwater in the RGA has spread generally northeastward toward the Ohio River in multiple plumes. In the 1993 time frame, the outer boundary of the Northeast Plume was approximately 1 mile from the northeastern border of the PGDP facility. Concentrations of TCE within the Northeast Plume exceeded 1,000  $\mu$ g/L in some locations.

Figure 2 illustrates the extent of the Northeast Plume. Figures 3 and 4 compare the TCE plumes between 1994 and 2010 (the latest available plume map). The downgradient limit of the Northeast Plume is in the vicinity of the Ohio River, Tennessee Valley Authority Shawnee Fossil Plant, and Little Bayou Creek.

#### 2.2 INTERIM REMEDIAL ACTION REMEDY APPROVED IN THE ROD

The major components of the selected remedy defined in the ROD (DOE 1995) included the following:

- The contaminated groundwater was to be extracted at a location in the northern portion of the high TCE concentration area of the plume (greater than 1,000 µg/L of TCE). The contaminated groundwater was to be pumped at a rate of approximately 100 gal per minute (gpm) to initiate hydraulic control without changing groundwater gradients enough to cause adverse effects. During operation, this pumping rate may have been modified to optimize the hydraulic containment, by adjusting flow from the EWs (EW331 and EW332), and to support subsequent actions.
- The extracted groundwater was to be collected and piped to a treatment system prior to release to a KPDES-permitted outfall. The treatment facility was to consist of a sand filter for removal of suspended solid materials, and utilization of the PGDP's existing cooling towers for volatilization of contaminated groundwater. The chemicals of concern were TCE and 1,1-DCE.
- Two treatability studies were to be conducted to include (1) photocatalytic oxidation of TCE-contaminated off-gas and (2) *in situ* treatment of TCE-contaminated groundwater.

EPA and KDEP, in a letter received on April 23, 1996, agreed to remove the sand filter from the IRA because the EWs (EW331 and EW332) were designed with an artificial sand pack that serves as a sand

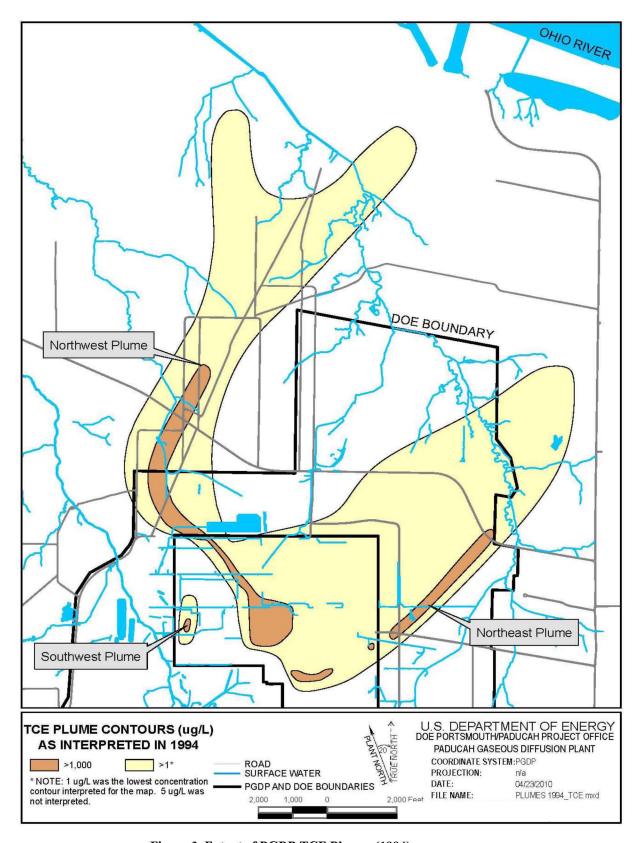


Figure 3. Extent of PGDP TCE Plumes (1994)

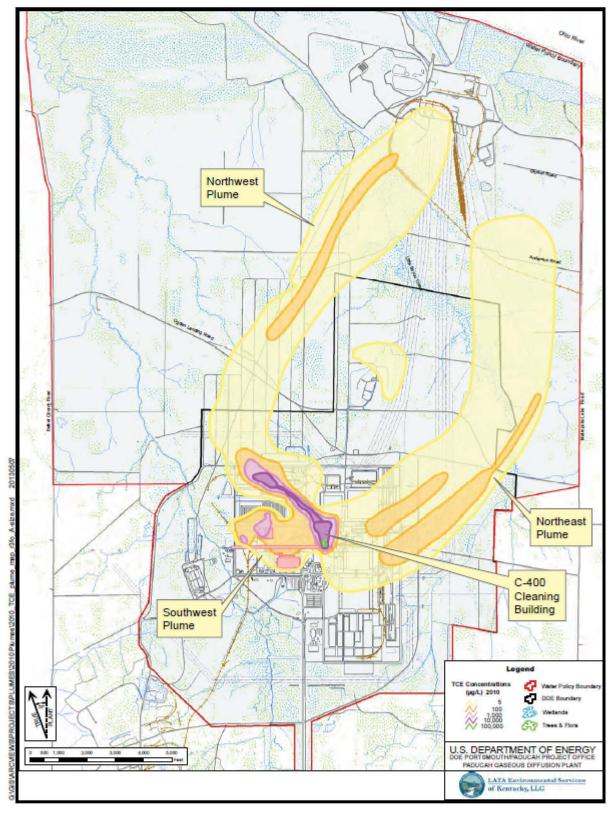


Figure 4. TCE in the Regional Gravel Aquifer in the Vicinity of PGDP (2010)

filter for sediments; thus, the quality of water being discharged from the EWs (EW331 and EW332) would be similar to that of a drinking water well, with the exception of the TCE contamination.

A minor modification to the ROD was written on May 2, 1996, to postpone the treatability studies [(1) photocatalytic oxidation of TCE-contaminated off-gas and (2) *in situ* treatment of TCE-contaminated groundwater].

# 3. BASIS FOR THE ESD

This section presents information that formed the basis for changes to the remedy. In general, installation of the new optimization wells will reduce off-site groundwater migration of VOCs, in particular TCE, and continue treatment of high concentrations of VOCs in groundwater. Installation of the ATU and creation of the new CERCLA outfall(s) are necessary to provide an alternate treatment/discharge option to the cooling towers that have been shutdown.

#### 3.1 INFORMATION SUPPORTING OPTIMIZED REMEDY

Four evaluations have been conducted that support the proposed changes to the Northeast Plume Groundwater System. Summary of the evaluation and relevant findings for these four evaluations are detailed in this section.

#### 3.1.1 Five-Year Review for Remedial Actions at the Paducah Gaseous Diffusion Plant

The Northeast Plume IRA optimization project is to serve as an interim measure to remove TCE and 1,1-DCE mass and enhance capture of the Northeast Plume contamination in the vicinity of the eastern edge of PGDP industrial facility and to reduce further migration off-site. This action was initiated in response to recommendations documented in past system evaluations and assessments as summarized as follows.

# 3.1.2 Sitewide Remedy Review (March 2006)

In February and March 2006, DOE Headquarters conducted a Sitewide Remedy Review at PGDP. A report following the assessment was generated and finalized in April, 2006 and was titled, Paducah 2006 Sitewide Remedy Review. The Sitewide Remedy Review report recommended an optimization of the Northeast Plume IRA.

## 3.1.3 Site Management Plan (May 2011)

Implementation of an optimized IRA was evaluated along with other Groundwater Operable Unit projects relative to site priorities in the approved Site Management Plan (DOE 2011). The prioritization was performed by the FFA managers, with consideration given to the sitewide strategy that includes a series of sequenced activities consisting of source actions and control of off-site groundwater migration followed by a final action for the overall dissolved-phased plume. This evaluation resulted in the optimization of the Northeast Plume IRA being prioritized to further enhance controls to prevent off-site migration prior to implementing final actions for the off-site dissolved-phase plume.

Additionally, the uncertainty regarding future operations of PGDP by USEC provides further need to address the circumstances that resulted in the loss of the use of the USEC cooling tower, as of June 28, 2013.

# 3.2 REMEDIAL ACTION WORK PLAN FOR THE NORTHEAST PLUME INTERIM REMEDIAL ACTION OPTIMIZATION

The Remedial Action Work Plan (RAWP) for Optimization of the Northeast Plume IRA documents the design and construction process associated with the optimization process (DOE 2013a). Detailed information is included concerning the use of the PGDP groundwater model to optimize the locations of

the EWs for increased contaminant capture, treatment equipment capabilities, and EW construction, including screen size and locations.

# 3.3 ADMINISTRATIVE RECORD INFORMATION SUPPORTING THE NEEDED CHANGE

Information contained in the administrative record that supports the modified remedy is discussed in Section 3.1. As required by 40 *CFR* § 300.825(a)(2), this ESD will be made available to the public by placing it in the Administrative Record file. Contact information for the Administrative Record is as follows:

DOE Environmental Information Center 115 Memorial Drive, Barkley Centre Paducah, KY 42001 (270) 554-6979 Fax: (270) 554-6987

Fax: (270) 554-6987 http://www.paducaheic.com Hours of Operation: Monday through Friday 8 A.M.–12:00 P.M.

# 4. DESCRIPTION OF SIGNIFICANT DIFFERENCES

This section describes the key differences between the remedy in the ROD and the ESD modifications, highlighting scope, cost, and performance along with any changes in expected outcomes when the modifications are implemented.

#### 4.1 SIGNIFICANT DIFFERENCES BETWEEN THE REMEDY AND ESD MODIFICATIONS

Table 1 summarizes the main components of the selected remedy and identifies how the remedy modification impacts these components.

Table 1. Summary of Modifications to the Selected Remedy

Selected Remedy (IRA) in the ROD	Remedy Modification
The contaminated groundwater will be extracted at a location in the northern portion of the high TCE concentration area of the plume (greater than 1,000 $\mu$ g/L of TCE).	The optimized remedy modifies the location of the EWs to be in the upgradient portion of the high concentration portions of the Northeast Plume as documented in the 2010 Plume Map (see Figure 5) and near the eastern edge of the PGDP industrial facility.
The contaminated groundwater will be pumped at a rate of approximately 100 gpm to initiate hydraulic control without changing groundwater gradients enough to cause adverse effects. During operation, this pumping rate may be modified to optimize the hydraulic containment, by adjusting flow from the EWs, and to support subsequent actions.	The existing IRA allows the pumping rate to be modified. The estimated combined pumping rate is expected to be approximately 300 gpm.
The extracted groundwater will be collected and piped to a treatment system prior to release to a KPDES-permitted outfall.	Treated groundwater will be discharged through a maximum of two newly created CERCLA outfall(s).
The treatment facility will consist of a sand filter* for removal of suspended solid materials, and utilization of the PGDP's existing cooling towers for volatilization of contaminated groundwater. The chemicals of concern are TCE and 1,1-DCE.	The modified remedy will provide an engineered treatment unit, using air stripping, capable of treating TCE and 1,1-DCE in water in the range of expected contaminant concentrations.

<sup>\*</sup>The EPA and KDEP, in a letter received on April 23, 1996, agreed to remove the sand filter from the IRA because the EWs were designed with an artificial sand pack that serves as a sand filter for sediments. Thus, the quality of water being discharged from the EWs would be similar to that of a drinking water well, with the exception of the TCE contamination.

None of the above anticipated changes is considered to be "fundamentally" different from the original selected remedy in the 1995 ROD; however, the creation of up to two new CERCLA outfall(s) for discharge of treated groundwater will require identification and inclusion of new ARARs. Under EPA guidance (EPA 1999), these new discharges would be considered to be a "significant" change that should be documented in an ESD. EPA guidance (EPA 1999) states that while the ESD is being prepared and made available to the public, the lead agency may proceed with the predesign, design, construction, or operation activities associated with the remedy.

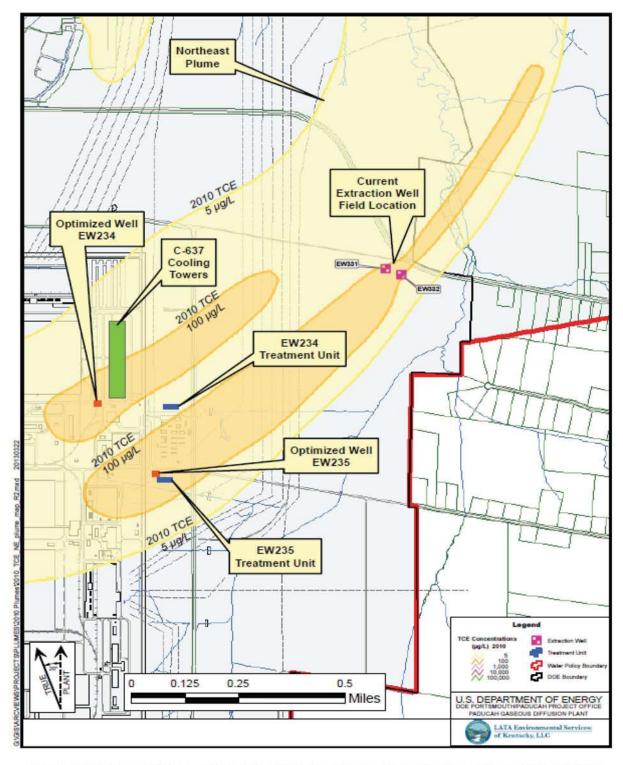


Figure 5. Locations of New and Preexisting EWs Associated with the Northeast Plume IRA at PGDP

## 4.2 EXPECTED OUTCOMES OF THE ESD

The optimization of the Northeast Plume IRA is intended to increase TCE and 1,1-DCE mass removal and enhance the contaminant capture in the Northeast Plume in the vicinity of the eastern edge of the PGDP facility. The key components of the optimization are discontinuing the use of the two existing EWs (EW331 and EW332) and replacing those wells with two new EWs (EW234 and EW235) located, as shown in Figure 5, near the eastern edge of the PGDP facility. Groundwater modeling was performed to guide the placement of EWs (EW234 and EW235). The FFA parties will continue to work together to establish completion criteria for operation of the EWs. Additional key components of the optimization include increasing the treatment capacity through installation of two new engineered water treatment units and discharging the treated groundwater through up to two new CERCLA outfall(s). The changes being made to the remedial action do not alter the type of treatment technology being deployed (i.e., air stripping), or the reliability or protectiveness of the overall remedy.

## 4.2.1 Key Design Changes

The Northeast Plume IRA optimization was designed based on the following key changes and assumptions that are different from that documented in the ROD (DOE 1995):

- Northeast Plume EWs (EW234 and EW235) will be located near the eastern edge of the PGDP and the existing EWs (EW331 and EW332) were to be taken out of service.
- Use of the PGDP cooling towers for stripping TCE and 1,1-DCE has been discontinued and will be replaced with engineered water treatment units that utilize air stripping (shallow tray air stripper) for TCE and 1,1-DCE contamination.
- Treated VOC-contaminated groundwater discharge will be through a maximum of two CERCLA designated outfalls. The receiving water body is the Little Bayou Creek, which carries a Kentucky use classification of Recreational.
- A new non-USEC electrical power connection will be installed for the treatment units and EWs (EW234 and EW235).

## 4.2.2 Key Design Assumptions

The Northeast Plume IRA optimization was designed based on the following key assumptions:

- The existing EWs—EW331 and EW332—will be out of service, but will be placed in standby.
- The optimized Northeast Plume EW field volumetric flow rate is limited by the engineered treatment plant capacity (approximately 200 gpm each).

## 4.2.3 Well Field Design

Well field optimization modeling indicates that a two-well configuration is optimal. The two new wells, EW234 and EW235, are to be located near the eastern edge of the PGDP facility. Refer to Figure 5 for well locations. The EWs (EW234 and EW235) are expected to have an operational flow rate of approximately 150 gpm each. Detailed lithologic logs and grain size analysis to the extent available will be used in well screen and filter pack design of the new EWs (EW234 and EW235).

## 4.2.4 Construction

Construction of the optimization project will be performed consistent with the RAWP and certified for construction remedial design drawings and specifications.

## 4.2.5 Start-up and Testing

The Northeast Plume optimized IRA system will undergo start-up and integrated testing consistent with quality requirements contained in the approved RAWP and certified for construction remedial design drawings and specifications.

# 4.2.6 Operation and Maintenance

Following successful completion of construction and start-up and integrated testing of facilities the Northeast Plume optimized IRA operations will be initiated consistent with the approved operation and maintenance plan.

The optimized Northeast Plume system will continue operating until one the following occurs:

- The FFA parties mutually agree to cease operations,
- A CERCLA Five-Year Review determination supports ceasing operations, or
- The ROD associated with the Dissolved-Phase Plume supports ceasing operations.

## 4.2.7 Remedial Action Work Plan

An RAWP was developed for the implementation of the remedy modifications based on the above assumptions and expected outcomes. The RAWP included an overview of the optimization modeling, system design and construction, start-up and testing, operations and maintenance requirements, and plans for environmental compliance, waste management, worker health and safety, quality assurance, and data management.

# 5. SUPPORT AGENCY CONCURRENCE

KDEP and EPA have evaluated the information contained in the Administrative Record for this IRA and concur that the information supports the need for the modification to the remedy, and both agencies concur with the revised remedy selected in this ESD.



# 6. STATUTORY DETERMINATIONS

The modified interim remedy will capture and remove TCE and 1,1-DCE from within the high concentration area of the Northeast Plume, meets the threshold criteria of CERCLA Section 121 and the NCP. The planned changes presented in the ESD will not impact the protectiveness of the IRA. As recognized in the ROD, successful control of the plume, in combination with existing controls (alternate water supply, monitoring, etc.), ensures protection during the period of the interim response. The modified interim remedy continues to be protective of human health and the environment and complies with ARARs presented in the ROD, as supplemented and modified by the ARARs provided in Table 2. As part of this modification, however, ARARs included in the ROD pertaining to discharge through a KPDES-permitted outfall (i.e., 401 KAR 5:005 § 7, 5:029 § 2, 5:029 § 3, 5:031, 5:055, and 5:080 § 1) are being replaced with ARARs to allow the utilization of up to two CERCLA outfall(s) for treated water discharge, as defined by Table 2 of this ESD. The identified ARARs address requirements necessary to ensure the protection of the waters of the Commonwealth for the discharge of effluent through up to two CERCLA outfall(s). Based on the ARARs contained in Table 2, the outfall discharge criteria contained in Table 3 will serve as the criteria and effluent limits for discharge to the new CERCLA outfalls.

The Northeast Plume groundwater is contaminated with certain VOCs that originated from disposal of spent solvents. As a result, the TCE contamination in the Northeast Plume has been declared a RCRA listed hazardous waste (code F001, F002, U228). Additionally, 1,1,1-trichloroethane (1,1,1-TCA), also a RCRA hazardous waste constituent associated with F001 and F002, has been detected at low levels in the Northeast Plume. Under the EPA "contained-in" policy, environmental media, such as groundwater, must be managed as hazardous waste if they "contain" listed hazardous waste. EPA guidance, Management of Remediation Waste under RCRA, recommends that "contained-in" determinations use conservative, health-based standards to develop site-specific health-based levels of hazardous constituents below which contaminated environmental media would be considered to no longer contain hazardous waste (EPA 1998). Consequently, per the EPA's contained-in policy, the Northeast Plume groundwater is considered to contain the RCRA listed hazardous waste. Management of such groundwater must comply with the RCRA ARARs for hazardous waste identified in the original ROD and this ESD, unless the groundwater is determined to contain TCE below the health-based levels. The site-specific health-based level for TCE in groundwater at PGDP has been established at 30 ppb, which is based on Kentucky ambient water quality criteria for protection of human health for consumption of fish [401 KAR 10:031 § 6(1)]. Groundwater contaminated with TCE generated from the Northeast Plume project at or below 30 ppb will be considered to no longer contain the RCRA listed hazardous waste (F001, F002, U228). Groundwater that meets the health-based level for TCE also shall be deemed to no longer contain 1,1,1-TCA. Degradation products (cis-1,2-DCE; trans-1,2-DCE; or vinyl chloride) associated with TCE may be present in groundwater, and any treatment process used for the TCE-contaminated groundwater also would be effective in treating/reducing the concentrations of the degradation products.

Most of the contaminated groundwater extracted for treatment exceeds this site-specific health-based level; thus, it must be managed as RCRA listed hazardous waste. Consequently, certain solid wastes generated from treatment units that treat groundwater containing TCE above 30 ppb are considered RCRA hazardous waste due to the derived-from rule at 40 CFR § 261.3(c) and (d) (401 KAR 31:010 § 3). The treated groundwater that is discharged into the receiving surface water body (e.g., Little Bayou Creek) through the CERCLA outfall will comply with identified Clean Water Act and Kentucky water quality standards identified as ARARs and will be below the 30 ppb TCE. Pursuant to 40 CFR § 261.4(a)(2) (401 KAR 31:010 § 4), point source discharges are excluded from regulation as a hazardous wastes. The exclusion applies only to the actual point source discharge and does not exclude

**Table 2. Additional Applicable or Relevant and Appropriate Requirements** 

Action	Requirements	Prerequisite	Citation
General duty to mitigate for discharge of wastewater from groundwater treatment system	Take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of effluent standards which has a reasonable likelihood of adversely affecting human health or the environment.	Discharge of pollutants to surface waters—applicable.	401 KAR 5:065 § 2(1) and 40 CFR § 122.41(d)
Operation and maintenance of treatment system	Properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used to achieve compliance with the effluent standards. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures.	Discharge of pollutants to surface waters—applicable.	401 KAR 5:065 § 2(1) and 40 CFR § 122.41(e)
Technology-based treatment requirements for wastewater discharge	To the extent that EPA promulgated effluent limitations are inapplicable, shall develop on a case-by-case Best Professional Judgment basis under § 402(a)(1)(B) of the Clean Water Act (CWA), technology based effluent limitations by applying the factors listed in 40 <i>CFR</i> § 125.3(d) and shall consider:  • The appropriate technology for this category or class of point sources, based upon all available information; and  • Any unique factors relating to the discharger.	Discharge of pollutants to surface waters from other than a publicly owned treatment works—applicable.	40 CFR § 125.3(c)(2)
Water quality- based effluent limits for wastewater discharge	<ul> <li>Must develop water quality based effluent limits that ensure that:</li> <li>The level of water quality to be achieved by limits on point source(s) established under this paragraph is derived from, and complies with all applicable water quality standards; and</li> <li>Effluent limits developed to protect narrative or numeric water quality criteria are consistent with the assumptions and any available waste load allocation for the discharge prepared by the State and approved by EPA pursuant to 40 CFR § 130.7.</li> </ul>	Discharge of pollutants to surface waters that causes, or has reasonable potential to cause, or contributes to an instream excursion above a narrative or numeric criteria within a State water quality standard established under § 303 of the CWA—applicable.	40 CFR § 122.44(d)(1) (vii)

Table 2. Additional Applicable or Relevant and Appropriate Requirements (Continued)

Action	Requirements	Prerequisite	Citation
	Must attain or maintain a specified water quality through water quality related effluent limits established under § 302 of the CWA.	Discharge of pollutants to surface waters that causes, or has reasonable potential to cause, or contributes to an instream excursion above a narrative or numeric criteria within a state water quality standard—applicable.	40 CFR § 122.44(d)(2)
	The numeric water quality criteria for fish consumption specified in Table 1 of 401 <i>KAR</i> 10:031 Section 6(1) provides allowable instream concentrations of pollutants that may be found in surface waters or discharged into surface waters.		401 KAR 10:031 § 6(1)
Monitoring requirements for groundwater treatment system discharges	In addition to 40 <i>CFR</i> §122.48(a) and (b) and to assure compliance with effluent limitations, one must monitor, as provided in subsections (i) thru (iv) of 122.44(i)(1).  NOTE: Monitoring parameters, including frequency of sampling, will be developed as part of the CERCLA process and included in a Remedial Design, RAWP, or other appropriate FFA CERCLA document.	Discharge of pollutants to surface waters—applicable.	40 CFR § 122.44(i)(1) 401 KAR § 5:065 2(4)
	All effluent limitations, standards and prohibitions shall be established for each outfall or discharge point, except as provided under § 122.44(k).		40 CFR § 122.45(a) 401 KAR § 5:065 2(5)
	All effluent limitations, standards and prohibitions, including those necessary to achieve water quality standards, shall unless impracticable be stated as:  Maximum daily and average monthly discharge limitations for all discharges.	Continuous discharge of pollutants to surface waters—applicable.	40 CFR § 122.45(d)(1) 401 KAR § 5:065 2(5)
Effluent limits for radionuclides in wastewater	Shall not exceed the limits for radionuclides listed on Table II—Effluent Limitations.	Discharge of wastewater with radionuclides from an NRC Agreement State licensed facility into surface waters—relevant and appropriate.	902 KAR 100:019 § 44 (7)(a) 10 CFR § 20, Appendix B

Table 2. Additional Applicable or Relevant and Appropriate Requirements (Continued)

Action	Requirements	Prerequisite	Citation
Mixing zone for discharge of pollutants	The relevant requirements provided in 401 KAR 10:029 § 4 shall apply to a mixing zone for a discharge of pollutants.	Discharge of pollutants to surface waters—applicable.	401 KAR 10:029 § 4
pondants	NOTE: Determination of the appropriate mixing zone will, if necessary, be documented in the CERCLA remedial design or other appropriate CERCLA document.		
Minimum criteria applicable to all surface waters	Surface waters shall not be aesthetically or otherwise degraded by substances that:	Discharge of pollutants to surface waters—applicable.	401 <i>KAR</i> 10:031 § 2(1)(a-f)
surface waters	Settle to form objectionable deposits;    Settle to form objectionable deposits;		
	<ul><li>Float as debris, scum, oil, or other matter to form a nuisance;</li><li>Produce objectionable color, odor, taste, or turbidity;</li></ul>		
	Injure, are chronically or acutely toxic to or produce adverse physiological or behavioral responses in humans, animals, fish, and other aquatic life;		
	Produce undesirable aquatic life or result in the dominance of nuisance species;		
	1. Cause fish flesh tainting.		
	2. The concentration of phenol shall not exceed 300 mg/L as an instream value.		
	The water quality criteria for the protection of human health related to fish consumption in Table 1 of 401 <i>KAR</i> 10:031 § 6 are applicable to all surface water at the edge of assigned mixing zone except for those points where water is withdrawn for domestic water supply use.		401 KAR 10:031 § 2(2)(a) and (b)
	(a) The criteria are established to protect human health from the consumption of fish tissue and shall not be exceeded.		
	(b) For those substances associated with a cancer risk, an acceptable risk level of not more than one (1) additional cancer case in a population of 1,000,000 people, (or 1 x 10 <sup>-6</sup> ) shall be utilized to establish the allowable concentration.		

Table 2. Additional Applicable or Relevant and Appropriate Requirements (Continued)

Action	Requirements	Prerequisite	Citation
Criteria for surface water designated as warm water aquatic life habitat	The following parameters and associated criteria shall apply for the protection of productive warm water aquatic communities, fowl, animal wildlife, arborous growth, agricultural, and industrial uses:	Discharge of pollutants to surface waters designated as warm water aquatic life	401 KAR 10:031 § 4(1)(a)-(i) and (k)
aquatic me nabitat	• Natural alkalinity as CaCO <sub>3</sub> shall not be reduced by more than 25 percent;	habitat—applicable.	
	• pH shall not be less than 6.0 nor more than 9.0 and shall not fluctuate more than 1.0 pH units over a period of 24 hours;		
	• Flow shall not be altered to a degree that will adversely affect the aquatic community;		
	• Temperature shall not exceed 31.7°C (89°F);		
	• Dissolved oxygen shall be maintained at a minimum concentration of 5.0 mg/L as a 24 hour average; instantaneous minimum shall not be less than 4.0 mg/L;		
	<ul> <li>Total dissolved solids or specific conductance shall not be changed to the extent that the indigenous aquatic community is adversely affected;</li> </ul>		
	<ul> <li>Total suspended solids shall not be changed to the extent that the indigenous aquatic community is adversely affected;</li> </ul>		
	<ul> <li>Addition of settleable solids that may alter the stream bottom so as to adversely affect productive aquatic communities shall be prohibited;</li> </ul>		
	• Concentration of the un-ionized ammonia shall not be greater than 0.05 mg/L at any time instream after mixing;		
	Instream concentrations for total residual chlorine shall not exceed an acute criteria value of 19 $\mu$ g/L or a chronic criteria value of 11 $\mu$ g/L.		
	The allowable instream concentration of toxic substances, or whole effluents containing toxic substances, which are noncumulative or nonpersistent with a half-life of less than 96 hours, shall not exceed:	Discharge of toxic pollutants to surface waters designated as warm water aquatic life habitat—applicable.	401 KAR 10:031 § 4(1)(j)(1)
	<ul> <li>a. 0.1 of the 96 hour median LC<sub>50</sub> of representative indigenous or indicator aquatic organisms; or</li> <li>b. A chronic toxicity unit of 1.00 utilizing the 25 percent inhibition</li> </ul>	app.	
	concentration, or $LC_{25}$ .		

Table 2. Additional Applicable or Relevant and Appropriate Requirements (Continued)

Action	Requirements	Prerequisite	Citation
	The allowable instream concentration of toxic substances, or whole effluents containing toxic substances, which are bioaccumulative or persistent, including pesticides, if not otherwise regulated, shall not exceed:  a. 0.01 of the 96 hour median LC <sub>50</sub> of representative indigenous or indicator aquatic organisms; or  b. A chronic toxicity unit of 1.00 utilizing the LC <sub>25</sub> .		401 KAR 10:031 § 4(1)(j)(2)
	In the absence of acute criteria for pollutants listed in Table 1 of 401 <i>KAR</i> 10:031 § 6, for other substances known to be toxic but not listed in this regulation, or for whole effluents that are acutely toxic, the allowable instream concentration shall not exceed the LC <sub>1</sub> or 1/3 LC <sub>50</sub> concentration derived from toxicity tests on representative indigenous or indicator aquatic organisms or exceed 0.3 acute toxicity units.		401 KAR 10:031 § 4(1)(j)(3)
	If specific factors have been determined for a toxic substance or whole effluent such as an acute to chronic ratio or water effect ratio, they may be used instead of the 0.1 and 0.01 factors upon demonstration that such factors are scientifically defensible.  NOTE: Demonstration that such factors are scientifically defensible will be reflected in the appropriate CERCLA document.		401 KAR 10:031 § 4(1)(j)(4)
	If a discharge causes, has the reasonable potential to cause, or contribute to an in-stream excursion above the numeric criterion for whole effluent toxicity using the procedures in paragraph (d)(1)(ii), develop effluent limits for whole effluent toxicity.	Discharge of wastewater causes, has the reasonable potential to cause, or contributes to an in-stream excursion above the numeric criterion for whole effluent toxicity—applicable.	40 CFR § 122.44(d)(1)(iv)

Table 2. Additional Applicable or Relevant and Appropriate Requirements (Continued)

Action	Requirements	Prerequisite	Citation
Characterization of industrial wastewater	Industrial wastewater discharges that are point source discharges subject to regulation under section 402 of the Clean Water Act, as amended, are not solid wastes for the purpose of hazardous waste management.  [Comment: This exclusion applies only to the actual point source discharge. It does not exclude industrial wastewaters while they are being collected, stored or treated before discharge, nor does it exclude sludges that are generated by industrial wastewater treatment.]  NOTE: For purpose of this exclusion, the CERCLA on-site treatment system will be considered equivalent to a wastewater treatment unit and the point source discharges subject to regulation under CWA Section 402, provided the effluent meets all identified CWA ARARs.	Generation of industrial wastewater for treatment and discharge into surface water—applicable.	40 CFR § 261.4(a)(2) 401 KAR 31:010 § 4
Transport or conveyance of collected RCRA wastewater to a wastewater treatment unit located on the facility	All tank systems, conveyance systems, and ancillary equipment used to treat, store, or convey wastewater to an on-site wastewater treatment facility are exempt from the requirements of RCRA Subtitle C standards.  NOTE: For purposes of this exclusion, any dedicated tank systems, conveyance systems, and ancillary equipment used to treat, store or convey CERCLA remediation wastewater to a CERCLA on-site wastewater treatment unit that meets all of the identified CWA ARARs for point source discharges from such a facility, are exempt from the requirements of RCRA Subtitle C standards.	On-site wastewater treatment units (as defined in 40 CFR § 260.10) subject to regulation under § 402 or § 307(b) of the CWA (i.e., KPDES-permitted) that manages hazardous wastewaters—applicable.	40 CFR § 264.1(g)(6) 401 KAR 34:010 § 1
Activities causing toxic substances or potentially hazardous matter emissions	Persons responsible for a source from which hazardous matter or toxic substances may be emitted shall provide the utmost care and consideration in the handling of these materials to the potentially harmful effects of the emissions resulting from such activities. No owner or operator shall allow any affected facility to emit potentially hazardous matter or toxic substances in such quantities or duration as to be harmful to the health and welfare of humans, animals and plants.	Emissions of potentially hazardous matter or toxic substances as defined in 401 KAR 63:020 § 2 (2) —applicable.	401 KAR 63:020 § 2

Table 2. Additional Applicable or Relevant and Appropriate Requirements (Continued)

Action	Requirements	Prerequisite	Citation
Activities causing radionuclide emissions	Emissions of radionuclides to the ambient air from DOE facilities shall not exceed those amounts that would cause any member of the public to receive in any year an effective dose equivalent of 10 mrem/yr.	Radionuclide emissions from point sources at a DOE facility—applicable.	40 CFR § 61.92 401 KAR 57:002
General standards for process vents used in treatment of VOC contaminated groundwater	<ul> <li>For each affected process vent, except as exempted under 40 CFR § 63.7885(c), must meet one of the options in paragraphs (b)(1) through (b)(3) of this section.</li> <li>Control HAP emissions from the affected process vents according to the applicable standards specified in §§ 63.7890 through 63.7893.</li> <li>You determine for the remediation material treated or managed by the process vent through the affected process vents that the average total VOHAP [volatile organic hazardous air pollutant] concentration, as defined in Section 63.7957, of this material is less than 10 ppmw. Determination of the VOHAP concentration is made using the process specified in Section 63.7943.</li> <li>If the process vent is also subject to another subpart under 40 CFR part 61 or part 63, you control emissions of the HAP listed in Table 1 of this subpart from the affected process vent in compliance with the standards specified in the applicable subpart. This means you are complying with all applicable emissions limitations and work practice standards under the other subpart (e.g., you install and operate the required work practice to reduce HAP emissions to levels specified by the applicable subpart). This provision does not apply to any exemption of the affected source from the emission practice standards allowed by the other applicable SUBPART.</li> <li>NOTE: Any determination of the VOHAP concentration of the remediation material can be based on knowledge of the material. Based on existing data it is expected that the VOHAP concentration of the NE Plume groundwater is less than 10 ppmw. Historical data from the locations near the proposed new well locations shows the highest anticipated concentration of TCE in the groundwater is less than 1 ppmw</li> </ul>	Process vents as defined in 40 CFR § 63.7957 used in site remediation of media (e.g., soil and groundwater) that could emit hazardous air pollutants (HAP) listed in Table 1 of Subpart GGGGG of Part 63—relevant and appropriate.	40 CFR § 63:7885(b) (1)–(3) 401 KAR 63:002 § 1 and 2, except for 40 CFR § 63.72 as incorporated in § 2(3)

Table 3. Outfall Discharge Criteria

Effluent Parameter/Characteristic		Initial Monitoring Frequency <sup>b</sup>		
	Yearly Average	Monthly Average	Daily Maximum	
Flow (mgd)	N/A	Monitor Only	Monitor Only	Weekly
Total suspended solids (mg/L)	N/A	30	60	Weekly
Oil and grease (mg/L)	N/A	10	15	Weekly
Total residual chlorine (mg/L)	N/A	0.011	0.019	Weekly
Temperature (°F)	N/A	N/A	89	Weekly
Trichloroethene (µg/L)	N/A	30	N/A	Weekly
Chronic toxicity (TU <sub>c</sub> )	N/A	N/A	1.00	Quarterly
Technetium-99 (μCi/ml) <sup>a</sup>	6E-5	N/A	N/A	Quarterly
pH	N/A	6 (min)	9	Weekly
1,1-Dichloroethene (µg/l)	N/A	7,100	N/A	Weekly

<sup>&</sup>lt;sup>a</sup> Based upon 10 CFR Part 20 Appendix B.

NOTE: DOE anticipates revising Table 1 in the currently under review *Operation and Maintenance Plan for the Northeast Plume Containment System* (DOE/OR/07-1535&D3/R3) (DOE 2013b) to be consistent with the information presented in the table above.

industrial wastewaters while they are collected, stored, treated before the discharge, nor does it exclude sludge that is generated by industrial wastewater treatment.

The modification also would change the air emission point location and characteristics that would affect the air distribution of TCE. As a result, the project consulted with the Kentucky Division for Air Quality (KDAQ). KDAQ requested the project comply with the substantive requirements of 401 *KAR* 63:020; consequently, 401 *KAR* 63:022 is being replaced with 401 *KAR* 63:020 § 3. Air dispersion analysis demonstrates that the anticipated TCE airborne emissions would not be harmful to the health and welfare of humans, animals, and plants. The analysis is included as an appendix to this ESD.

The revised remedy is cost-effective and utilizes permanent solutions and alternative treatment technologies to the maximum extent practicable for this site.

<sup>&</sup>lt;sup>b</sup> Initial Monitoring Frequency based upon KPDES Permit KY0004049 at the time of the ESD; these monitoring frequencies may be adjusted in the operation and maintenance plan.



# 7. PUBLIC PARTICIPATION REQUIREMENTS

Community involvement is a critical aspect of the cleanup process at PGDP. The DOE encourages the public to review this ESD. As required by 40 *CFR* § 300.435(c)(2)(i), a Notice Availability and brief description of this ESD will be published in the local newspaper announcing the availability of the ESD for review in the Administrative Record file as required by the NCP (40 *CFR* § 300.435(c)(2)(i)(A) and 300.825(a)(2)). The Administrative Record file that contains the ROD and the CERCLA Five-Year Reviews and other associated documentation is available for review at the following:

DOE Environmental Information Center 115 Memorial Drive, Barkley Centre Paducah, KY 42001 (270) 554-6979 Fax: (270) 554-6987 http://www.paducaheic.com

Hours of Operation: Monday through Friday 8 A.M.–12:00 P.M.



# 8. APPROVALS

Explanation of Significant Differences to the Record of Decision for the Interim Remedial Action of the Northeast Plume at the Paducah Gaseous Diffusion Plant Paducah, Kentucky

# DOE/LX/07-1291&D2

August 2013

William E. Murphie, Manager Portsmouth/Paducah Project Office U.S. Department of Energy	8/2/13 Date	_
Franklin E. Hill, Director Superfund Division U.S. Environmental Protection Agency—Region 4	Date	
Tony Hatton, Director Division of Waste Management Kentucky Department for Environmental Protection	Date	



# 9. REFERENCES

- DOE (U.S. Department of Energy) 1995. Record of Decision for the Interim Remedial Action of the Northeast Plume at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky, DOE/OR/06-1356&D2, U.S. Department of Energy, Paducah, KY, June.
- DOE 2003. Five-Year Review for Remedial Actions at the Paducah Gaseous Diffusion Plant, Paducah, Kentucky, DOE/OR/07-2067&D2, U.S. Department of Energy, Paducah, KY, October.
- DOE 2006. *Paducah 2006 Sitewide Remedy Review*, Office of Environmental Management, Office of Engineering Technical Expertise Project 610, U.S. Department of Energy, April 13.
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# APPENDIX AIR DISPERSION ANALYSIS



## A.1. INTRODUCTION

As a result of the expected cessation of uranium enrichment operations at Paducah Gaseous Diffusion Plant (PGDP), the use of the C-637 Cooling Towers as an air stripper facility for trichloroethene (TCE)-contaminated groundwater will be discontinued for this interim remedial action (IRA). After PGDP ceases operations and prior to completion of the Northeast Plume IRA optimization project, one Northeast Plume treatment unit (TU), located near EW234, will be used temporarily to continue treatment of groundwater from the two existing Northeast Plume extraction wells (EW331 and EW332) until EW234 and EW235 begin operation. The TU systems will include, at minimum, a skid-mounted treatment system consisting of a high efficiency air stripper, air blower, effluent pump, influent bag filters, and process control system all enclosed in a heated weatherproof enclosure. In addition, the EW234 TU will include a tie-in point to the existing Northeast Plume IRA EWs. Two separate TUs will be used to treat extracted water from each new EW; one TU for EW234 and one TU for EW235, and will be located in the same general area as the new extraction wells.

This appendix describes the air dispersion analysis of potential hazardous air pollutant (HAP) and/or toxic air pollutant (TAP) emissions after implementation of the Northeast Plume IRA Optimization project is complete, and EW234 and EW235 have begun operation. The property boundary concentrations for potential HAP/TAP emissions were estimated using BREEZE AERMOD version 7.7.1. The results of the dispersion analysis are summarized herein.

#### A.1.1 AIR DISPERSION MODEL SELECTION

The BREEZE AERMOD version 7.7.1 program was used to conduct air dispersion modeling using the latest version (12345) of the American Meteorological Society/Environmental Protection Agency Regulatory Model (AERMOD) to estimate maximum ground-level concentrations. AERMOD is a steady-state plume model that incorporates air dispersion based on planetary boundary layer turbulence structure and scaling concepts, including treatment of both surface and elevated sources, and both simple and complex terrain.

#### A.1.2 MODELING RECEPTOR GRIDS

Ground-level concentrations were calculated within one Cartesian receptor grid and at receptors placed along the property line (property line). The property line grid receptors were spaced at a maximum of approximately 50 m apart. The Cartesian receptor grid extending out a minimum of 600 meters beyond the property line was spaced at 200-m intervals in all directions. The Cartesian receptor grid was generated to ensure concentrations were decreasing away from the property line. All resultant maximum concentrations occur well within this distance.

#### A.1.3 TERRAIN

AERMOD uses advanced terrain characterization to account for the effects of terrain features on plume dispersion and travel. AERMOD's terrain pre-processor, AERMAP (latest version 11103), imports digital terrain data and computes a height scale for each receptor from National Elevation Dataset (NED) data files. A height scale is assigned to each individual receptor and is used by AERMOD to determine whether the plume will go over or around a hill.

The modeled receptor terrain elevations input into AERMAP are the highest elevations extracted from United States Geological Survey (USGS) 1:24,000 scale (7.5-minute series) NED data for the area surrounding PGDP. For each modeled receptor, the maximum possible elevation within a box centered on the receptor of concern and extending halfway to each adjacent modeled receptor was chosen. This is a conservative technique for estimating terrain elevations by ensuring that the highest terrain elevations are accounted for in the analysis. HAP/TAP emission concentrations were calculated at all receptors.

#### A.1.4 BUILDING DOWNWASH ANALYSIS

The emission units were evaluated in terms of their proximity to nearby structures. The purpose of this evaluation was to determine if stack discharge might become caught in the turbulent wakes of these structures leading to downwash of the plume. Wind blowing around a building creates zones of turbulence that are greater than if the building were absent. The current version of the AERMOD dispersion model treats building wake effects following the algorithms developed by Schulman and Scire. This approach requires the use of wind direction-specific building dimensions for structures located within 5L of a stack, where L is the lesser of the height or projected width of a nearby structure. Stacks taller than the structure height plus 1.5L are not subject to the effects of downwash in the AERMOD model.

The current version of the AERMOD dispersion model considers the trajectory of the plume near a building and uses the position of the plume relative to the building to calculate interaction with the building wake. The direction-specific building dimensions used as inputs to the AERMOD model were calculated using the Building Profile Input Program Plume Rise Model Enhancement (BPIP PRIME), version 04274.<sup>3</sup> BPIP PRIME calculates fields of turbulence intensity, wind speed, and the slopes of the mean streamlines as a function of the projected building dimensions. BPIP PRIME is authorized by the U.S. Environmental Protection Agency (EPA) and is designed to incorporate the concepts and procedures expressed in the good engineering practice (GEP) technical support document, <sup>4</sup> the building downwash guidance document, and other related documents.

BPIP PRIME results indicate the stack height of each emission unit is greater than the GEP stack height; therefore, building downwash is not a concern. Each building processed using BPIP PRIME was assigned a unique numerical identification, which correspond to BPIP PRIME files, and are illustrated in Figure A.1.

 $<sup>^1</sup>$  Buildings located farther than 800 m or 2,625 ft of a stack were not considered in the building downwash analysis.  $\underline{\text{http://www.epa.state.oh.us/portals/27/aqmp/eiu/attach2.pdf} }$ 

<sup>&</sup>lt;sup>2</sup> Earth Tech, Inc., Addendum to the ISC3 User's Guide, The PRIME Plume Rise and Building Downwash Model, Concord, MA, November 1997.

<sup>&</sup>lt;sup>3</sup> EPA, User's Guide to the Building Profile Input Program (Research Triangle Park, NC), EPA-454/R-93-038, April 2004.

<sup>&</sup>lt;sup>4</sup> EPA, Office of Air Quality Planning and Standards, *Guidelines for Determination of Good Engineering Practice Stack Height* (Technical Support Document for the Stack Height Regulations) (Revised) (Research Triangle Park, NC), EPA 450/4-80-023R, June 1985.

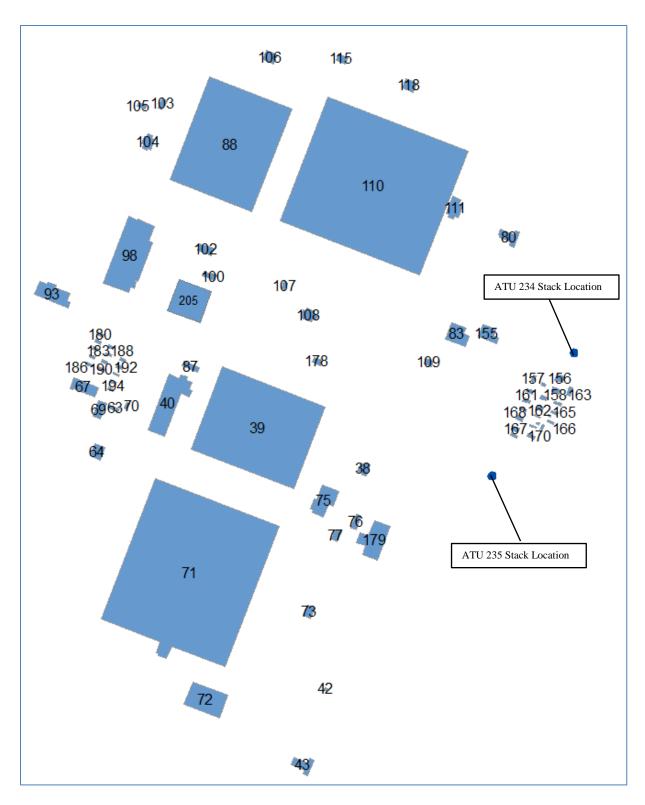


Figure A.1. Buildings Processed using BPIP PRIME

# A.2. IDENTIFICATION OF AIR POLLUTANTS

The potential HAPs/TAPs that could be emitted by the Northeast Plume IRA optimization project have been identified based on groundwater characterization. The potential HAPs/TAPs that could be emitted are trichloroethene (TCE) and 1,1-dichloroethene (1,1-DCE).

# A.3. ALLOWABLE OFF-SITE CONCENTRATIONS CALCULATIONS

The treated vapor/gases must comply with the contaminant concentration requirements of 401 KAR 63:020. This states that no owner or operator shall allow any affected facility to emit potentially hazardous matter or toxic substances in such quantities or duration as to be harmful to the health and welfare of humans, animals, and plants.

#### A.3.1 TCE ALLOWABLE OFF-SITE CONCENTRATIONS

The maximum allowable air concentration for TCE was estimated using the EPA Region 9 Regional Screening Levels (RSLs), formerly referred to as Preliminary Remediation Goals, which are available from the EPA's Web site at: http://www.epa.gov/region9/superfund//prg/index.html. The TCE value is based on the carcinogenic risk posed by lifetime<sup>5</sup> exposure to TCE. The health effects of exposure to TCE are measured by a target risk of one in one million ( $1 \times 10^{-6}$ ). The residential RSL was used to develop an allowable off-site concentration limit.

The ambient air allowable off-site concentration for TCE is  $0.43~\mu g/m^3$ . The allowable off-site concentration for TCE was selected from the most recent EPA publication of RSLs, which occurred in May 2013.

## A.3.2 1,1-DCE ALLOWABLE OFF-SITE CONCENTRATIONS

The maximum allowable air concentration for 1,1-DCE also was estimated using the EPA RSL. The 1,1-DCE value is based on the noncancer risks posed by long-term exposure to 1,1-DCE. The health effects of exposure to 1,1-DCE are measured by a hazardous index, with a hazard index of 1 being an indication of the nearest off-site receptor having detrimental health effects from exposure to 1,1-DCE. The residential RSL was used to develop an allowable off-site concentration limit.

The ambient air allowable off-site concentration for 1,1-DCE is 210  $\mu g/m^3$ . The allowable off-site concentration for 1,1-DCE was selected from the most recent EPA publication of RSLs, which occurred in May 2013.

<sup>&</sup>lt;sup>5</sup> Lifetime exposure is assumed to be 70 years by convention for this air toxics risk assessment. http://www.epa.gov/reg3hwmd/risk/human/rb-concentration\_table/usersguide.htm. In such assessments, if exposure duration is less than 70 years, inhalation exposure estimates and/or allowable off-site concentrations limits may be adjusted accordingly. http://epa.gov/ttn/fera/risk\_atra\_vol2.html. For simplicity in this report, allowable off-site concentration limits were not adjusted although exposure duration is expected to be less than 70 years for this project.

The allowable off-site concentrations for TCE and 1,1-DCE are shown in Table A.1.

Table A.1. Allowable Off-site Concentration Limits

Pollutant	Allowable Off-site Concentration (µg/m³)	Reference Source
TCE	0.43	Regional Screening Levels, last updated May 2013
1,1-DCE	210	Regional Screening Levels, last updated May 2015

## A.4. ESTIMATED EMISSION RATES

#### A.4.1 EMISSIONS

During operation of the project, hazardous constituents in extracted groundwater will be volatilized using two identical TUs including, but limited to, a skid-mounted treatment system consisting of a high efficiency four-tray air stripper (QED EZ-Tray P/N EZ-24.4SS),<sup>6</sup> air blower, effluent pump, influent bag filters, and process control system all enclosed in a heated weatherproof enclosure. The current design criteria for the TUs are for each air stripper to have a removal efficiency of up to 99% for volatile organic compounds.<sup>7</sup>

The following preliminary design parameters<sup>8</sup> for the stack were used in the model to estimate the dispersion of the hazardous constituents:

- 8-inch diameter;
- 19.5-ft high (approximate);
- 1,300 scfm flow rate (approximate),
- 55°F exhaust gas temperature and
- The stack will not be equipped with a rain cap.

In order to assess the potential impacts on ambient TCE and 1,1-DCE concentrations from the project, modeling was performed using estimated maximum potential emissions based on the system's maximum TCE input of 1,000 ppb; information was provided from the manufacturer.

The average expected TCE concentrations in groundwater prior to treatment are 517 ppb and 450 ppb for ATU 234 and ATU 235, respectively. Based on average expected TCE concentration in untreated groundwater, the TCE emissions to air are estimated as  $5.167 \times 10^{-2}$  pound per hour (lb/hr) and  $4.498 \times 10^{-2}$  lb/hr for ATU 234 and ATU 235, respectively. The maximum observed TCE mass concentration based on sampling data from existing extraction wells was 870 ppb. As such,  $9.994 \times 10^{-2}$  lb/hr based on 1,000 ppb provides a conservative basis for modeling potential emissions.

The maximum emission rates during operation for each model scenario are listed in Table A.2 in both lb/hr and g/s.

<sup>8</sup> Design parameters received in e-mail to Geosyntec on January 24, 2013, and January 28, 2013.

<sup>&</sup>lt;sup>6</sup> Air stripper model information based on as-built equipment.

<sup>&</sup>lt;sup>7</sup> http://www.qedenv.com/products/air\_s.html

<sup>&</sup>lt;sup>9</sup> Sampling data received in e-mail to Geosyntec on January 24, 2013. See May 8, 2013, e-mail to Todd Mullins, Kentucky Department for Environmental Protection, from Stan Knaus, LATA Environmental Services of Kentucky, LLC.

**Table A.2. Estimated Emission Rates** 

Model ID	Scenario Description	TU 234 Mass Emissions (lb/hr)	TU 234 Mass Emissions (g/s)	Untreated Water Concentration (ppb)	TU 235 Mass Emissions (lb/hr)	TU 235 Mass Emissions (g/s)	Untreated Water Concentration (ppb)
Max_TCE	Maximum TCE	9.994 × 10 <sup>-2</sup>	$1.259 \times 10^{-2}$	1,000	$9.994 \times 10^{-2}$	$1.259 \times 10^{-2}$	1,000
Max_11DCE	Maximum 1,1-DCE <sup>10</sup>	$9.994 \times 10^{-2}$	$1.259 \times 10^{-2}$	1,000	9.994 × 10 <sup>-2</sup>	$1.259 \times 10^{-2}$	1,000

#### A.4.2 MAXIMUM OFF-SITE CONCENTRATIONS

The property boundary ambient concentration for each HAP/TAP was estimated using the air dispersion model BREEZE AERMOD version 7.7.1.

Surface meteorology data from station number 3816 (Paducah, KY) and the nearest available upper air meteorology data from station 00013897 (Nashville, TN) were used. Dispersion analysis was performed using meteorological data from these stations for calendar years 2008, 2009, 2010, 2011, and 2012 (January 1, 2008, through December 31, 2012). The AERMOD-ready meteorological files were purchased from Trinity Consultants, Inc.

The air dispersion modeling analysis was performed using the pollutant-specific controlled emission rates discussed in Section A.4.1 to estimate the off-site concentration for each pollutant.

The results of the air dispersion modeling analysis suggest that the maximum annual concentration occurs at a receptor (341114.10, 4109112.90) along the property boundary northeast of the proposed stack locations, illustrated in Figure A.2.

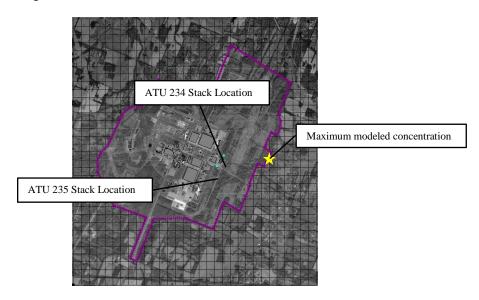


Figure A.2. Modeling Results

<sup>&</sup>lt;sup>10</sup> 1,1-DCE is a volatile similar to TCE; therefore, mass emission rates of 1,1-DCE were conservatively assumed to equal TCE.

The estimated off-site pollutant concentrations for each modeling scenario are shown in Table A.3.

**Table A.3. Estimated Off-site Concentrations** 

Model ID		Off-Site Concentration Limit (µg/m³)	Annual Off-site Concentration (µg/m³)	Below Limit? (Yes/No)
	Max_TCE	0.43	0.084	Yes
	Max_11DCE	210	0.084	Yes

The results of these air dispersion modeling analyses show the estimated maximum annual average concentration for both modeling scenarios will be below the corresponding maximum allowable off-site concentrations of respective pollutants. Additionally, the allowable off-site concentration limit for TCE was developed using a lifetime (i.e., 70-year exposure period) per EPA's RSL User's Guide. <sup>11</sup> The duration of potential exposure associated with the operation of the TUs will be less than 70 years. Therefore, emissions associated with this project are not expected to be harmful to the health and welfare of humans, animals, or plants.

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 $<sup>^{11}\</sup> http://www.epa.gov/reg3hwmd/risk/human/rb-concentration\_table/usersguide.htm$ 

